# Electricity System Restoration



# **ESO**

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# **Executive Summary**

The Electricity System Restoration Standard (ESRS) prescribes new restoration targets effective 31<sup>st</sup> December 2026, for the Electricity System Operator (ESO) to have sufficient capability in place, in an event of a total system shutdown, to restore:

- 60% of transmission electricity demand being restored within 24 hours in all regions<sup>1</sup> and
- 100% of electricity demand being restored within 5 days nationally.

The Electricity System Operator (ESO) is also obligated under the ESRS to submit an Assurance Framework demonstrating how the ESO will comply with the ESRS to the Office of Gas and Electricity Markets (OFGEM) for approval annually. This is the Assurance Framework for 2023 and it is the second report since BEIS<sup>2</sup>'s directive in 2021.

The strategy currently adopted by the ESO to restore the National Electricity Transmission System (NETS) is to utilise contracted Restoration Service Providers (RSPs) in pre-agreed Local Joint Restoration Plans (LJRPs) to start the formation of power islands. Other generators powered by the RSPs join the process resulting in the formation of larger more stable Power Islands. Adjoining power islands are synchronised to rebuild the Grid. The latest modelling results from our Monte Carlo simulation-based tool indicate that in 2023 this approach would take on average 32.1 hours to restore 60% of peak demand, as shown in Figure 1.

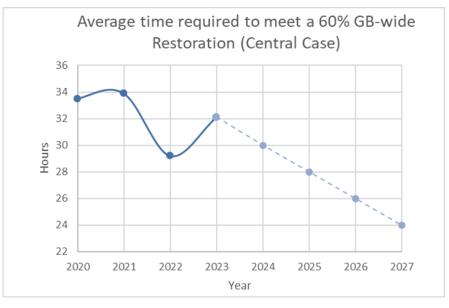


Figure 1-Probabilistic tool modelling results of restoration time

<sup>&</sup>lt;sup>1</sup> North Scotland, South Scotland, North East, North West, Midlands, South East and South East

<sup>&</sup>lt;sup>2</sup> BEIS is now referred to as Department for Energy Security and Net-Zero (DESNZ).

The ESO acknowledges the volume of work required to be done to achieve the ESRS target of restoring 60% of transmission electricity demand within 24 hours following total system shut down. To do this the ESO is proposing a holistic Restoration Approach that takes account of the findings from the Distributed ReStart project. The Restoration Approach to be adopted includes:

- Assimilating outputs from the Distributed ReStart project into the Restoration Service Tenders launched in 2022
- Making changes to relevant Industry Code to reinforce our ability to Restore the System (GC0137, GC0148)
- Contracting new Restoration Service Providers
- Updates to Regulatory Frameworks (GC0156)
- Development of a Restoration Decision Support Tool to support control engineers
- The inclusion of Offshore Generation in the Restoration process
- Compliance monitoring and training

We anticipate that there may be certain risks which could affect the successful deployment of the new Restoration Approach. The key risks have been identified and categorised under organisational risks, compliance monitoring risks, market risks and regulatory risks. The ESO will continuously monitor these risks and propose adequate measures to mitigate them.

# Introduction

Electricity System Restoration (ESR) is the procedure to recover from a Partial or Total Shutdown of the National Electricity Transmission System (NETS), which has caused an extensive loss of supply. The ESO has a Grid Code obligation (CC6.3.5) to, at any times, be able to restore the NETS in the event of a Partial or Total Shutdown within the stipulated timeframes. A Total Shutdown in Great Britain is categorised as a High Impact, Low Probability (HILP) risk, because even though it is unlikely for it to occur, the impact when such an event occurs will be significantly detrimental to the economy and society in general.

The Department for Business, Energy, and Industrial Strategy (BEIS) <sup>3</sup>aiming to mitigate this risk issued a directive to the ESO, known as Electricity System Restoration Standard (ESRS), in 2021. The ESRS will require the ESO to have the capability and arrangements in place to restore 100% of Great Britain's electricity demand within 5 days, with an interim target of re-energising 60% of transmission demand within 24 hours. The ESO is required to be fully compliant to ESRS no later than 31 December 2026.

Special Condition 2.2.1 directs the ESO to also produce an ESR Assurance Framework demonstrating the strategy the ESO has adopted to ensure compliance with the ESRS. This document presents the Assurance Framework for 2023/24 and includes, but is not limited to the following:

- The current restoration strategy utilised by the ESO,
- The proposed holistic restoration strategy, including the recommendations from the Distributed ReStart Project,
- The progress made in implementing the strategy and next steps,
- The risks and mitigations to the proposed strategy,
- Modelling results and interpretation.

# Vision

The vision of the ESO is set out by our RIIO-2 Business Plan 2, April 2023 - April 2025 (published on 30 August 2022) and includes but not limited to:

- Develop new, competitive market services to support operational needs.
- Maintain legacy systems, develop new systems and tools to future-proof the Control Centre.
- Deliver requirements of the new Electricity System Restoration Standard (ESRS).
- Lead deeper and quicker reform of codes/regulatory frameworks.
- Build on our system insights.
- Improve visibility of DER and focus on whole electricity system coordination.
- Develop networks fit for the future and improve network access.

The ESO is committed to achieving ESRS by 31<sup>st</sup> December 2026 and is committed to investing in activities that will lead, organise and build consensus with Government, Regulator and the industry to drive improvements to system restoration capability.

<sup>&</sup>lt;sup>3</sup> BEIS is now referred to as Department for Energy Security and Net-Zero (DESNZ)

# **Progress to date**

The ESO has made some significant progress towards implementing the ESRS and the recommendations from the Distributed ReStart project. We have raised modification requests to change various aspects of the Regulatory Frameworks including Grid Code, the System Operator Transmission Owner Code (STC), Connection and Use of System Code (CUSC), Balancing Settlement Code (BSC) and Security and Quality of Supply Standard (SQSS) to include the new requirements that will facilitate the implementation of the ESRS by December 2026.

The ESO aims to complete all code modification processes by the second quarter of 2023, which should allow sufficient time for all affected parties to act on their new requirements in time for the 2026 deadline. The progress made in areas such as stakeholder engagements, Distributed ReStart project, wind as RSPs, industry codes amendments, competitive tendering and the development of the Restoration Decision Support Tool are discussed in this section.

## **Stakeholder Engagement**

In November 2021, seven non-code working groups (WG) made up of industry stakeholders were formed to identify the requirements for the ESRS. These working groups were the Technologies and Locational Diversity WG, Future Networks WG, Markets and Funding Mechanism WG, Regulatory Frameworks WG, Assurance WG, Communications Infrastructure WG, and Modelling & Restoration Tool WG. The working groups made several proposals towards the implementation of the ESRS. All the working groups were dissolved in March 2022.

- The Technologies and Locational Diversity WG proposed a minimum of three technologies Restoration Service Providers (RSPs) per DNO licenced area to allow for redundancy and uniform restoration across all regions, except for UK Power Networks (UKPN) licence area in London.
- The Modelling & Restoration Tool WG proposed a Restoration Decision Support Tool that will
  provide recommended restoration routes to Control Engineers during system restoration. The
  support tool will have the capability to track restoration progress and log decisions of the
  Control Engineers during the process.
- The Future Networks WG proposed solution to challenges that may arise from the use of Distributed Energy Resources (DERs) as RSPs. The WG also looked the changes required on the NETs to be ESRS compliant.
- The Communication Infrastructure WG proposed changes to the telecommunication requirements for Network Operators, TOs, OFTOs, CATOs, DNOs and Restoration Service Providers and other relevant parties. These changes will enable communication to occur during restoration to guarantee that parties are informed of what steps to take. It also proposed the implementation of ICCP links or equivalent between ESO and all DNOs for Network visibility.
- The Markets and Funding Mechanisms WG proposed funding and compensation mechanism which will be used by various stakeholders such as Anchor and Top-Up Restoration Service Providers, other CUSC parties, Other DERs (Non-CUSC and Non-Contracted), Interconnectors, Non-restoration Users and All Network Owners (TOs, OFTOs, CATOs, DNOs).

- Assurance Activities WG proposed assurance activities required to be compliant with the ESRS by RSPs, ESO, TOs and DNOs. The cadence of each assurance activities and reporting was also proposed.
- Regulatory Framework WG identified all the codes that will be impacted by the new ESRS and proposed associated timeline for updating each framework.

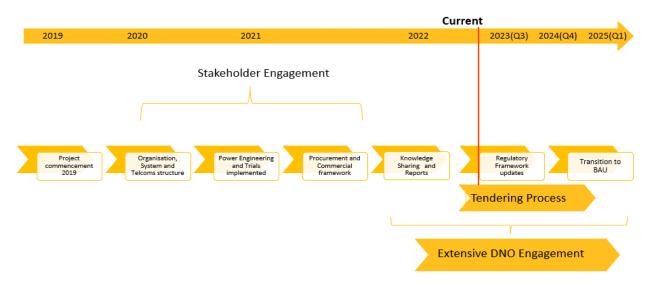
### **Distributed ReStart Project**

The Distributed ReStart Project established the technical viability of using DERs for system restoration. The project had 3 main workstreams:

- The Organisational Systems and Telecommunication workstream assessed the likely impacts of Distributed ReStart to stakeholders.
- The Power Engineering and Trials workstream performed technical evaluation of delivering Distributed ReStart.
- The Procurement and Commercial workstream examined the concept of getting the recommendations of Distributed ReStart project implemented at no adverse cost to customers.

The ESO is currently modifying the Regulatory Framework which would have a consequential impact on the Distribution Code whilst working on competitive tendering to secure the services of interested DERs as RSPs.

#### **Distributed ReStart Project Transition Timeline**



#### Figure 2-Distributed ReStart Project timeline

High-level findings from the Distributed ReStart project are listed below.

 Distributed restoration can harness the growth of distributed energy resources (DERs) to provide bottom-up restoration requirements – Over the past three years, Distributed ReStart has proven this capability with thorough testing, live trials and stakeholder engagement of the commercial, technical and organisational designs.

- DERs can contribute towards ESRS compliance Distributed restoration will be supplementing the traditional restoration service.
- Use of the automated Distribution Restoration Zone Control (DRZC) system A pure 'manual' DER-based restoration will be slow and difficult to manage. Our DRZC designs support automation and acceleration of the process, which could help meet the ESRS regional restoration targets.
- Doing the right thing for all participants The proposed procurement process provides a more open and transparent route to market for DER providers, through a technology agnostic competitive tender route.
- The importance of being stakeholder-led Co-creation with DER stakeholders, DNOs and other industry expertise through numerous webinars, bi-laterals, exercises, live trials and networking with various key industry forums.

## Wind

The Grid Code modification, GC0137 proposed by the ESO and approved by Ofgem in January 2022 introduced the concept of Grid Forming Capability for renewable energy sources. Grid Forming Capability is the ability of a plant to exhibit similar characteristics to that of a conventional synchronous generator. This means DERs especially those from wind sources can participate in RSP market because of the integration of independent voltage sources due to Grid forming, giving DERs the ability to start without needing support from the Grid.

The ESO also issued invitation to tender (ITT) for potential wind RSPs capable of providing Restoration Services at transmission level on 28<sup>th</sup> November 2022 to supplement existing and new restoration provisions across GB. Contracts to successful wind RSPs will be awarded in March 2024 for service commencement by December 2026 or 2028.

The modification of STC/STCP has commenced by the ESO which will give further impetus to Offshore wind contributing to restoration.

## Industry Codes

In April 2022, a formal Grid Code modification working group was established (GC0156) to further develop the findings from the seven non-code working groups. As a result, four Grid Code subgroups were established with industry wide stakeholders to develop findings for Future Networks, Markets and Funding Mechanism, Assurance Activities, and Communications Infrastructure.

The subgroups met bi-weekly and provided monthly updates to the GC0156 Working group. In October, the four subgroups were dissolved, and the findings formed the basis of the draft legal text that was issued for industry consultation in December 2022.

#### Webinar

To keep the wider industry abreast of code changes as the result of the ESRS, the ESO organised a webinar for stakeholders especially those who have not been part of the GC0156 working groups.

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The webinar was hosted on 07 December 2022 where the ESO provided an overview of the Regulatory Framework defects and high-level solutions proposed for industry consultation.

The timeline for the Grid Code modification is shown below

Milestone	Date	Milestone	Date
Proposal Presented to Panel	24 February 2022	Workgroup 11-Agree that Terms of Reference have been met, Review Workgroup Report and hold Workgroup Vote	21 February 2023
Workgroup 1- Understand / discuss proposal and solution, review and agree on Terms of Reference and Timeline, agree next steps	26 April 2022	Workgroup 12	6 March 2023
Workgroup 2- Review high level options and legal text, consider outputs from related modifications (GC0148)	19 May 2022	Workgroup 13	14 March 2023
Workgroup 3- Review high level solutions / options	16 June 2022	Workgroup Reports issued to Panel (5 working days)	22 March 2023
Workgroup 4- Develop solution(s)/options, identify/assess any possible alternative solutions	14 July 2022	Panel sign off that Workgroup Report has met its Terms of Reference	30 March 2023
Workgroup 5- Conclude on preferred options/ consider and agree on alternatives	18 August 2022	Code Administrator Consultation	03 April 2023- 03 May 2023
Workgroup 6- Develop WG consultation questions and report, assess alternatives (if applicable)	20 September 2022	Draft Final Modification Report (DFMR)	17 May 2023
Workgroup 7- Refine WG consultation report and legal texts, agree alternatives	20 October 2022	Panel undertake DFMR recommendation vote	25 May 2023
Workgroup 8- Finalise Workgroup Consultation and legal text	10 November 2022	Final Modification Report issued to Panel to check votes recorded correctly (5 working days)	29 May 2023- 02 June 2023
Workgroup Consultation (15 Working Days)	21 November 2022- 30 December 2022	Final Modification Report issued to Ofgem	5 June 2023
Workgroup 9- Review/ assess consultation responses	17 January 2023	Ofgem decision	ТВС
Workgroup 10-Review updated WG report and legal text following consultation responses, finalise solution(s) and legal text	31 January 2023	Implementation Date	10 working days after Ofgem decision

Table 1-Timeline for the Grid Code modification

In addition to GC0156, we have also implemented recent changes to other industry codes which will reinforce the ability to restore the System within the ESRS timeline. These include implementation of the EU Emergency and Restoration Code in GB in 2019 (Phase I) and 2022 (Phase II).

## Tenders

#### The procurement activities to date

Procurement Activities	Regulatory year 2022/23
Northern	New tender launched in October 2022 to replace the previously awarded tenders when they come to an end. The tender introduced the output of the Distributed ReStart project with the introduction of 4 tender categories <sup>4</sup> . The ESO has been inundated with over 202 unique offerings across 11 different technology types. This tender will run until contract awarded in April 2024 with a service start date of November 2025.
SW & Midlands	<ul> <li>The SW and Midlands tender was launched in February 2019 and was the first competitive tender to be launched for this service. The ESO awarded six contracts through the process and these services went live from July 2022 for five years.</li> <li>The six contracts, five of which were new, totalled in the region of £90million.</li> </ul>
South East	New tender launched in June 2022 which included the recommendations of the Distributed ReStart project for the first time round, and the introduction of 4 new tender categories. Please note that the enduring solution will deploy only 2 categories: Anchor and Top Up services for both transmission and distribution network <sup>5</sup> . The ESO progressed 48 unique offerings across 7 technology types during ITT Part 1. The Final stage of the tender is due to be launched Q1 of 2023.
Wind - GB	This one-off initiative to demonstrate that offshore or onshore wind generation can also meet Primary Service technical requirements for restoration services at transmission level, was launched in August 2022. We received good amounts of interest from different wind providers across the nation, the intention was to have service delivery by Q3 2025 but following feedback from multiple potential providers who explained about their investment project timelines, we provided another option for go-live by 2028 for those able.

Table 2-Procurement Activities for 2022/23

We also reviewed our tendering process and made the following changes:

- Enhance valuing different technologies in each region to support System Restoration
- Providing more route to market through bids against four different categories Primary Service, Top-up Service for Primary Service and the Distributed ReStart categories – Anchor Generator and Top-up Services
- Reduced some of technical requirements to open the market for more participants, for example availability is now 80% instead of 90%, Block Loading size is reduced from ≥ 20MW to ≥ 15MW and the final tender evaluation weightings changed from 70:30 to 50:50
- Extended the timescales between the different tender stages to allow providers more time to put together a stronger submission. This has extended the length of the end to end tender process by 50%

<sup>&</sup>lt;sup>4</sup> Primary Service, Top Up Service for Primary, and Anchor Generator and Top Up Services for distribution-led projects

<sup>&</sup>lt;sup>5</sup> The regulatory framework changes regarding ESRS will take effect following Ofgem's approval

# ESO

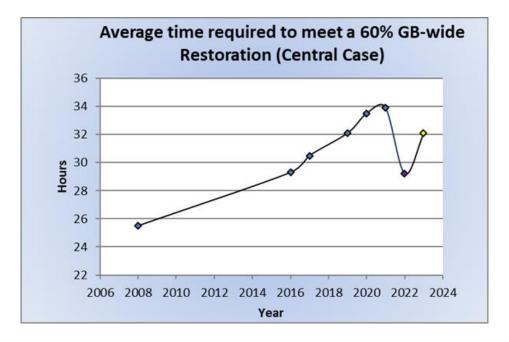
- Being clearer and more concise within the tender documents about what information (and format) is required from potential bidders
- Greater understanding of availability of the network and the service providers
- Reviewed weighting of the commercial and technical assessment criteria
- Evolve technical requirements to remove barriers to entry
- Better appreciation of the timeframes of the tender process including submissions of Feasibility studies and the EPC phase
- Management of external impacts, such as pandemic on the tender process
- Assessing credibility and suitability of providers beforehand (including financial viability)

#### **Restoration Decision Support Tool**

We have held various external and internal stakeholder workshops to collate requirements and developed User Stories to support the delivery of the Restoration Decision Support Tool. We also commenced engagement with the selected vendor for the delivery of the ICCP Links to facilitate visibility of the DNO network for the purpose of RDST development.

# **Restoration Strategy**

A total shut down event has never occurred in Great Britain; this makes it very difficult to test the performance of our restoration capability and arrangement in real time. As such we rely on probabilistic modelling methods to measure the performance of our restoration capability. The latest modelling exercise shows that it will take an average of 32.1 hours to restore 60% of peak demand in 2023. The new standard imposed by the ESRS for the restoration of 60% of peak regional demand is 24 hours. Figure 3 shows the average time taken to restore 60% of peak demand from 2006 to 2024. The change in trajectory from 2022 to 2023 is due to the impact of potential gas shortage, delayed restoration service contracts, deteriorating level of warmth in units due to infrequent use, plant closures, displacement of existing fossil fuelled generation by wind/solar resulting in uncertainty around inertia, response capability, reactive power, block-load capability, sufficient electrical reach to energise others, site resilience and proven capability.



#### Figure 3-Modelled annual restoration times

We acknowledge that there is a significant amount of work to be done by all the relevant parties to be ESRS compliant by December 2026. To achieve this, we have adopted the following strategy:

- Implementation of learnings from Distributed ReStart: Following the successful trials, Distributed ReStart provides the world first bottom-up approach to restoration to support the traditional top-down approach.
- Industry Code changes which reinforced the ability to Restore the System. These include implementation of the EU Emergency and Restoration Code in GB in 2019 (Phase I) and 2022 (Phase II). In addition, GC0137 (Grid Forming) was introduced into the Grid Code in February 2022 and provides a vehicle for renewable plants to contribute to Restoration.
- Significant increase in tendering for new Restoration Service Providers: Our aim is to contract for a minimum of three Restoration Service Providers with varying technologies, across each DNO Licence area that make up the 7 restoration regions<sup>6</sup>, to allow for uniform restoration across GB.
- Updates to Regulatory Frameworks: Following industry wide engagement, new requirements have been identified for Users<sup>7</sup>, Transmission Owners and the ESO, to support restoration and as a result, the Grid Code (GC), Distribution Code (DC), System Operator Transmission Owner Code (STC), Connection and Use of System Code (CUSC), Balancing and Settlement Code (BSC) and Security and Quality of Supply Standards (SQSS).
- Development of a Restoration Decision Support Tool: This tool would recommend optimised restoration routes to Control Engineers for implementation, provide real-time restoration progress on both Transmission & Distribution Network, and for logging critical decisions during the restoration process.
- The inclusion of Offshore Generation in the Restoration process.
- Compliance Monitoring: Probabilistic modelling of the recommended changes to provide a forecast view of compliance by 2026, implementation of Assurance Activities for all parties involved in restoration and ongoing tripartite engagement with BEIS and Ofgem.

<sup>&</sup>lt;sup>6</sup>North Scotland, South Scotland, North East, North West, Midlands, South East, South West.

<sup>&</sup>lt;sup>7</sup> CUSC parties, Network Operators, DC Converter Station owners, HVDC Equipment Owners.

#### **Risks to strategy**

Several risks have been identified for the proposed strategy to restore Transmission demand by 2026. The risks envisioned have been grouped under organisational risks, project delivery risks, market risks and regulatory risks. The ESO's mitigation strategy is to continuously analyse and assess all potential risks to identify any changes in their level of severity and propose adequate mitigations for them.

Risk Category	Potential risks	Mitigation
Organisational Risks	<ul> <li>Lack of resources</li> <li>Impacts from other ESO led projects</li> <li>Delay in the Restoration Decision Support tool dependencies</li> </ul>	<ul> <li>Procure or recruit more resources for ESRS</li> <li>Explore the use of alternatives</li> </ul>
ESRS Compliance monitoring risks	<ul> <li>Inadequate resources in place for compliance monitoring for the wider industry including ESO</li> </ul>	<ul> <li>Procure or recruit more resources for compliance monitoring</li> </ul>
Market Risks	<ul> <li>Lack of sufficient interest in the launched tenders by potential RSPs</li> <li>Disproportionate nature of DERs location across restoration regions</li> <li>Delivery from existing plants ****Market risk (REDACTED)****</li> </ul>	Continue regional approach for launching tenders
Regulatory risks	<ul> <li>Alternative solutions raised to Code modification which may delay the process</li> <li>Difficulty in the coordination of several code modifications at a time</li> <li>Potential delays with approvals</li> <li>DNOs may not be confident in setting up DZR-Controllers.</li> </ul>	<ul> <li>Continue to work with industry to attain amicable solutions</li> <li>Work with Code Admin to manage conflicting timescales</li> <li>Provide sufficient support to Ofgem to aid prompt approval</li> <li>Maintain ongoing support for DNOs in implementing DRZCs</li> </ul>
Environmental Risks	Environmental impacts from the use of diesel plants in meeting 72 hours resilience requirement Table 3-Risks affecting restoration strategy and mi	Encourage industry to use     greener solutions

Table 2 shows some of the identified risks to ESRS implementation under the risk categories.

Table 3-Risks affecting restoration strategy and mitigations

# **Restoration Approach**

#### **Current Restoration Approach**

The current restoration approach is to use contracted large power stations and interconnectors to energise sections of the transmission system using local demand to establish stable power islands in line with pre-agreed Local Joint Restoration Plan (LJRP). Subsequently, other generators will join the growing system, and the synchronization of power islands progressively takes place to re-energising the whole network and restore demand across the country until full restoration is completed.

The issue with this approach is that it does not consider using DERs as RSPs in the restoration process. The ESO is proposing a holistic Restoration Approach that considers both top- down and bottom- up approach to restoration.

#### **New Restoration Approach**

To be ESRS compliant by December 2026, the ESO is adopting a restoration approach that implements both traditional and non-traditional restoration service providers. This approach removes barriers to entry for markets and allows DERs to participate in restoration.

The proposed approach includes:

- Launch tenders to secure additional Restoration Service Providers across GB: This will mean a significant increase in the volume of potential Restoration Service Providers available for consideration ahead of awarding contracts.
- Adopt a regional approach to system restoration: Our Control Room Engineers are currently able to implement 4 LJRPs in parallel, by implementing changes anticipated to meet the ESRS, this would increase to 7 (one in each region) on the transmission network in conjunction with at least 5 Distribution Restoration Zone Plans (DRZP) on the Distribution Network.
- Adopt the restoration decision support tool: Currently, the process for deciding the LJRP to implement is carried out manually. This is prone to human errors and is time consuming. Introduction of the RDST will recommend optimised restoration routes to our Control Engineers which would improve restoration time.
- Share forecast demand data: The integration or development of a new platform for sharing the forecast demand data will create awareness to industry on the level of transmission demand that needs to be restored.
- Coordination of industry wide Assurance Activities: All parties involved in the restoration
  process will be expected to provide assurance data and/or test results on a continuous basis.
  The ESO will be responsible for compiling the assurance results and presenting it to BEIS and
  Ofgem.

The ESO acknowledges the fact that service availability of Restoration Service Providers is essential for the Restoration Approach to work. There may be instances where a provider may not be available for restoration within a region due to outages of related assets. When this occurs, the ESO will manage electricity sharing to ensure a balanced regional restoration across GB.

# I. Regulatory years – 2023/2024

We hope to finalise regulatory changes required to implement ESRS within this period. Progress on the proposed modifications to the Grid Code, BSC, CUSC and STC via the respective governance process is on track. We are expecting to have decisions from Ofgem on the Grid Code Modification by July 2023.

Framework	ESRS Presentation to Panel	Modification workgroup established	Recommendations drafted	Industry Consultation	Draft Modification Report	Issue Modification to Ofgem
Grid Code	✓	✓	✓	✓	May 23	June 23
CUSC	✓	1	✓	✓	May 23	June 23
STC	√	Feb 23	Mar 23	May 23	May 23	July 23
BSC	✓	Mar 23	TBD	TBD	TBD	TBD
SQSS	TBD	TBD	TBD	TBD	TBD	TBD

Table 4-Code modification timelines

The progress in the tendering process for new transmission and distribution RSPs for the Southeast, Northern Region and wind RSPs across GB are shown in table 5 below. The ESO will commence exploring additional tendering processes for other regions to secure more RSPs.

	Expression of Interest	Assessment	Contract Award	Build	In Service
South East	✓	Oct 22-Nov 23	Dec 23	Jan 24 -Jun 25	Jul 25
Northern	✓	Feb 23 – Mar 24	May 24	May 24 – Oct 25	Nov 25
Wind	✓	Dec 22 – Dec 23	Mar 24	Mar 24 – Jul 25	Dec 26 or 28

Table 5-Competitive tendering timelines

Further engagement is planned over 2023 with relevant stakeholders on the delivery of the ICCP Links in order to facilitate visibility of the DNOs network which is essential for delivery of the RDST.

The ESO will also be identifying a suitable vendor for the Restoration Decision Support Tool. Further engagements to define project scope to the selected vendor will be carried out during this regulatory year.

As a requirement of GC0156, a subgroup with the appropriate technical expertise will be constituted to develop the technical requirements for the tender process, which may form a subset of the Relevant Electrical Standards.

# II. Regulatory years - 2024/2025, 2025/2026

The Restoration Approach will be reviewed at an annual basis, to ensure that the ESR capability procured is at pace with all relevant technologies and network infrastructure. Any significant network infrastructure change or providers' geographical dispersion will also trigger a review of Restoration Approach.

This will include, but is not limited to:

- Whole System Approach: Any future Restoration Approach needs to consider future trends in generation and network design, and the ability to adapt to new technologies whilst maintaining reliance of restoration. In some areas, further network investment may be required to enable alternative restoration methods.
- Results from competitive procurement event: More Providers who were awarded contracts in the tenders for SW & Midlands and the Northern Tender will now be delivering services in this timeframe.
- Further competitive procurement events will be launched for the ESRS implementation with an aim to have contracts in place by end of 2024. Then engagement with successful participants will follow to have the services available by 2026.
- Industry wide Assurance Activities and training as agreed in the Assurance Activities workgroup will commence in this timeframe.
- Restoration Decision Support Tool go-live is planned for 2024/2025.
- Further progress and engagement with the industry for ESRS implementation will continue. The industry will make changes to their infrastructure to implement the ESRS.

The ESO will continue to explore new provider technologies and innovative Restoration Approaches to improve the efficiency of the service.

# **Procurement Approach and Provision of Restoration Services**

The ESO strictly adheres to the Procurement Guidelines as prescribed in condition C16 of ESO transmission licence for the procurement of RSPs. The procurement and contracting strategy adopted by the ESO to meet ESRS is to maintain 5-year contracts with different generator types regionally by running cyclical competitive tenders. The ESO also monitors regional-based ESR availability over short to long term periods to identify any gaps or needs within each region. The procurement activities for regulatory year 2022/23 and years up to 2026 are shown in table 6.

Procurement Activities	Regulatory year 2023/24	Regulatory year (2024-2026)	
Northern	Tenders launched in 2022 in flight.	Contracts awarded in Q4 2025	
SW & Midlands	New tender launch potentially Q3 2023.	Tender in flight.	
South East	Tender in flight.	Contracts awarded in Q3 2025.	
New RSPs Contracts Awarded	None.	TBC following results of the three tenders launched in 2022.	

RSP contracts renewed	Potentially five.	None.
Table 6- Procurement and contract activities in 2022/23 up to 2026		

#### Future procurement plan

The future procurement plans for South West & Midlands, South East and Northern RSPs are shown in table 7. This plan will ensure the minimum capability required to achieve ESRS beyond the compliance deadline is maintained when existing RSPs contracts expire.

South West & Midlands	South East	Northern
Existing contracts expire circa August 2027	Existing contracts expire - 31 July 2030	Existing contracts expire - 31 December 2030
New contract Service go-live -June 2027	New contract Service go-live - August 2030	New contract Service go-live -January 2031
Build (20 months)	Build (20 months)	Build (20 months)
Contract award – November 2025	Contract award – April 2028	Contract award – September 2029
ITT F2 (1 year) – November 2024	ITT F2 (1 year) – April 2027	ITT F2 (1 year) – September 2028
ITT F1 (5 months) – June 2024	ITT F1 (5 months) – December 2026	ITT F1 (5 months) – April 2028
EOI (4 months) – January 2024	EOI (4 months) – August 2026	EOI (4 months) – January 2028
Market Engagement – November 2023	June 2026	Market Engagement – November 2027

Table 7- Procurement plans

#### **Competitive Tendering over bilateral contracts**

The ESO has had experience with both bilateral contracts and competitive tendering for RSPs. Bilateral contracts were used in the early stages of Electricity System Restoration when there were fewer generators that could provide restoration services. With the increasing number of potential restoration service providers, the ESO changed to competitive tendering to improve market liquidity and to get the best commercial value which drives down the end consumers costs and avoid the monopoly by certain generator types in various restoration regions.

#### **Benefits of tendering for RSPS**

- Tenders provide a transparent mechanism to meet the needs of competition law.
- The service specification is available to all prospective suppliers to consider, and each option is considered on its own merit.
- Cost and quality are both factors in decision process and suppliers can see how this play out.
- Selection and awarding of contracts follow an agreed transparent assessment process with various checkpoints and sanction processes to control activities.
- Decisions are formed through process and a team of staff working on different aspects.
- Services are selected in overall attractiveness order, up to a cut-off point.
- Where sufficient liquidity exists, the price dynamic becomes a bigger driver offering cost savings.

- Larger expenditure justifies greater scrutiny and business management effort, so resources are allocated accordingly.
- There's an opportunity to collaborate with the relevant DNO/DSOs as part of the tendering for Distributed restoration projects. This enables more informed decision making as the DNO/DSO can share their patch's information with ESO and collectively agree how the Distribution Restoration Zone might work best with other transmission-led projects.

# **Monitoring compliance**

The structure of oversights in compliance monitoring of ESRS is shown in figure 4. The ESO and Ofgem will constitute the monitoring body to assess individual, regional and GB assurance levels. This process will be aligned to the Assurance Framework. The template for assurance level submissions to the ESO has been drafted as part of the update to the regulatory framework and has been embedded in Appendix 1.

Following confirmation of assurance from the wider industry, the ESO will coordinate the responses and present to Ofgem via the annual Assurance Framework submissions. We aim to commence the process in 2024/25 to provide a progress update on deliverables towards achieving ESRS by 31<sup>st</sup> December 2026.

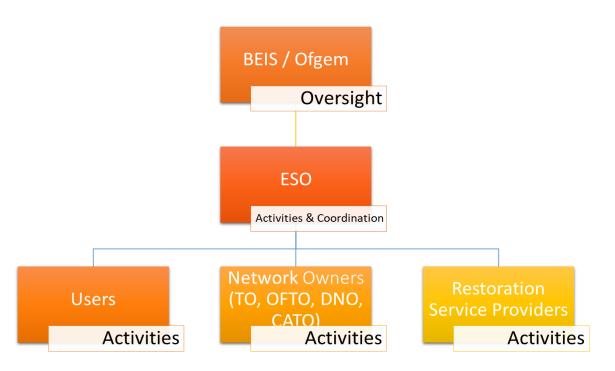


Figure 4-Compliance Monitoring framework

As part of the role of the Assurance Activities subgroup established by GC0156, a comprehensive list of activities was identified which includes but not limited to:

# ESO

- Restoration Network review: Evidence should be provided to show that new or reconfigured parts of the Transmission or Distribution system meet ESRS requirements. This will ensure that ESRS is considered during network planning stages. Responsible parties include ESO, TOS, OFTOS, CATOS, TO HVDC Networks, DNOs & IDNOs (directly connected only).
- Distribution Restoration Zonal Control Test: This should be carried out at least once every three years to demonstrate the technical capability of DRZC to operate as per the Distribution Restoration Zone Plan. The test is DNO led done together with Anchor and Top Up Restoration Service Providers within the DRZP and the ESO.
- Dead Line Charge Test: This test is done to check the capability of Anchor Restoration Service Provider to energise a dead section of the system without the aid of external supplies. This is to ensure that Anchor RSPs can restore the system during shut down. Responsible parties during dead line test include Network Operator/Owner. ESO, Anchor Restoration Service Providers that are referenced in LJRP or DRZP, TOs and DNOs.
- Communications Assurance: This is to confirm that all potential communication failure scenarios have been envisaged and adequate contingencies are in place. ESO, Restoration Service Providers, TOs/OFTOs/CATOs, and DNOs shall confirm that their communication infrastructures have a minimum of 72 hours resilience during shut down.
- Assurance Visits: Assurance visits to RSPs to validate documentation, operational and training procedures in place to support Restoration. The visits will be ESO led affecting RSPs (LJRP and DRZP), TOs and DNOs.



\*\*\*\* Probabilistic Modelling (Redacted)\*\*\*\*

# **Appendix 1- Assurance activities template**

The embedded document is a part of the draft DRC schedule 16.



# **ESO**

# **Appendix 2- Restoration Regions**

There are 7 Restoration Regions covering 14 restoration zones. The restoration zones are the same as the DNO licence areas. The Restoration Regions is shown in the diagram below.

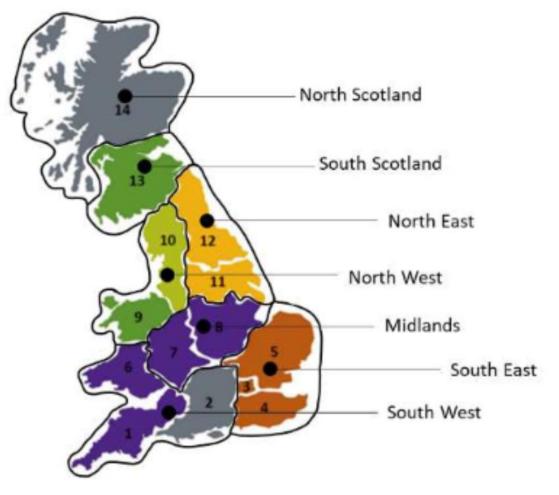


Figure 5-Restoration Regions

# Appendix 3- ESRS implementation and assurance activities timeline

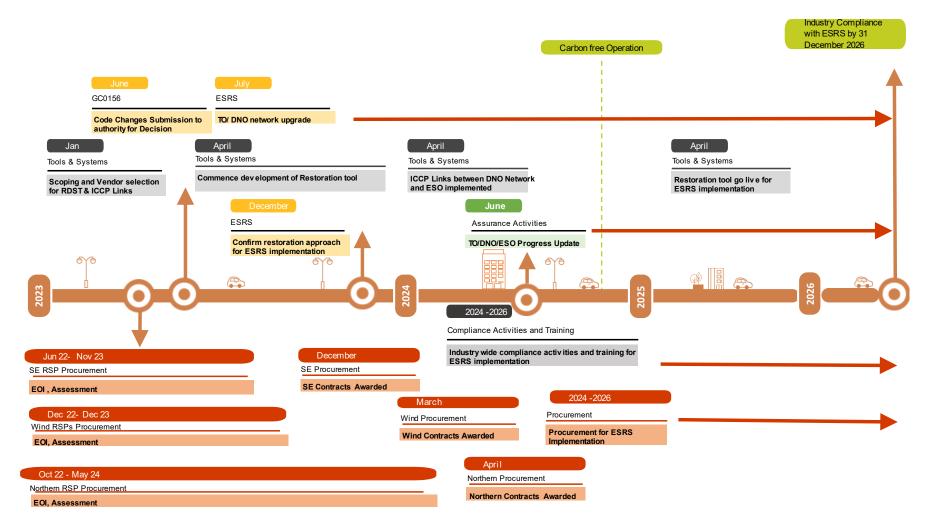


Figure 6-ESRS implementation and assurance activities timeline