#### At what stage is this Stage 06 Final CUSC Modification Report document in the process? CMP275: Transmission Initial Written 01 Assessment Generator Benefits in the Workgroup 02 Consultation provision of ancillary and 03 Workgroup Report balancing services - levelling Code Administrator Consultation the playing field' **Draft CUSC** 05 Modification Report Final Modification

Purpose of Modification: CMP275 seeks to introduce a principle of financial mutual exclusivity to prevent BM units from accessing multiple sources of duplicate and overlapping revenue from ancillary services on the same asset.

This Final Modification Report has been prepared in accordance with the terms of the CUSC. An electronic version of this document and all other CMP275 related documentation can be found on the National Grid website via the following link:

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Report



https://www.nationalgrid.com/uk/electricity/codes/connection-and-use-systemcode/modifications/cmp275-transmission-generator

At the CUSC Panel meeting on 29 June 2018, the Panel members unanimously agreed that neither the Original Proposal or WACM 1 were better than the baseline and recommended that they should not be implemented.

The purpose of this document is to assist the Authority in making its determination on whether to implement CMP275.



**High Impact**: Generators

Transmission Company

**Ancillary Service Providers** 



#### The Workgroup concludes:

The majority of Workgroup Members concluded that the Baseline better facilitates the Applicable CUSC Objectives better than the Original Proposal and WACM 1.

#### Contents Any questions? Contact: **About this document** 3 Joseph Henry **Original Proposal** 2 6 joseph.henry2@ **Proposer's solution** 8 nationalgrid.com 4 **Urgency Request** 10 07970673220 5 Workgroup Discussions 11 Proposer: **Workgroup Consultation responses** 25 lan Tanner, UK **Power Reserve Ltd** 7 Post Workgroup Consultation Discussions 45 8. Workgroup Vote 47 ian.tanner@ukpowerr 9. CMP275: Relevant Objectives **55** eserve.com 10. CMP275 Transitional Arrangements 56 0121 712 1977 11. Implementation 56 **National Grid** 12. Code Administrator Consultation Response Summary **57** Representative: 13. CUSC Panel Vote **72 Urmi Mistry** 20 14. Legal Text **76** 15. Impacts 95 urmi.mistry@national grid.com **Annex 1: Terms of Reference** 96 **Annex 2: Panel and Ofgem's Urgency Letters** 102 telephone **Annex 3: Workgroup Consultation Responses** 07814 792971 109 **Annex 4: Code Administrator Consultation Responses** 161

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### **Timetable**

**Annex 5: CMP275 Attendance Register** 

The Code Administrator recommends the follo	wing timetable:
Workgroup Consultation Issue to Industry	13 June 2017
Modification Concluded by Workgroup	26 March 2018
Workgroup Report presented to Panel	27 April 2018
Code Administration Report Issued to Industry (15WD)	9 May 2018
Draft Final Modification Report issued to Panel	21 June 2018
Modification Panel Recommendation Vote	29 June 2018
Final Modification Report issued to the Authority	12 July 2018

### 1 About this document

This document is the Final CUSC Modification Report document that contains the discussion of the Workgroup which formed in February 2017 to develop and assess the proposal, the responses to the Workgroup Consultation which closed on 04 July 2017 and the voting of the Workgroup held on 26 March 2018. The Panel reviewed the Workgroup Report at their CUSC Panel meeting on 29 June 2018 and agreed that the Workgroup had met its Terms of Reference and that the Workgroup could be discharged. This document also contains the responses received from the Code Administrator Consultation which closed on 31 May 2018.

CMP275 was proposed by UK Power Reserve and was submitted to the CUSC Modifications Panel for its consideration on 27 January 2017. The Panel decided to send the Proposal to a Workgroup to be developed and assessed against the CUSC Applicable Objectives. The Authority determined that the proposal should *not* be considered on an Urgent timescale but follow accelerated timescales.

CMP275 aims to introduce a principle of financial mutual exclusivity to prevent BM units from accessing multiple sources of duplicate and overlapping revenue from ancillary services on the same asset. The Workgroup consulted on this Modification and a total of 11 responses were received. These responses can be viewed in Section 8 of this Report.

#### **Workgroup Conclusions**

At the final Workgroup meeting all members voted that the baseline rather than the Original Proposal or WACM1 (raised by National Grid) better facilitated the applicable CUSC objectives.

#### **Code Administrator Consultation Responses**

10 responses were received to the Code Administrator Consultation. A summary of the responses can be found in Section 12 of this document. Overall all respondents agreed that the proposal and WACM1 did not better facilitate the applicable CUSC objectives.

#### **National Grid View**

National Grid is committed to lowering barriers to new technologies and new business models in the provision of balancing services. We have been undertaking a wideranging programme to review and improve our suite of products and how we procure them. Our goals are to increase transparency, increase competition, reduce complexity and deliver greater value for the end consumer. The first publication from this work was the Needs & Product stream System Strategy report (http://www2.nationalgrid.com/UK/Services/Balancing-services/Future-of-balancingservices/) in June 2017, which set out our initial thoughts and sought views from industry parties as to how best to develop our products and services. The feedback from this consultation was used to develop the actions set out in the Product Roadmap for Frequency Response and Reserve, published in December 2017. One of the key consultation questions was on the ability of parties to stack multiple balancing services, and the overwhelming feedback from across the industry was that this should be facilitated wherever possible, with stacking of services being seen as important or very important by 95.6% of respondents (128 responses received).

Our view is that where the provision of one product does not adversely impact the provision of another product then there are valid economic reasons for allowing the stacking of those products. The ability to stack products increases the competition in the affected markets, and reduces the cost to consumers by providing access to multiple revenue streams for providers. Where the provision of one service does have an adverse impact on the provision of another, National Grid ensures that the relevant contracts include clauses to prevent providers from stacking those products (e.g. the Standard Contract Terms for the Firm Frequency Response and Short Term Operating Reserve markets).

We consider that Black Start is a station service, and therefore not equivalent to STOR which is a unit based service. The availability payment for Black Start includes wider costs such as procedures, staff training, hardened communications, and any additional station security measures or infrastructure that may be required. It is therefore not equivalent to STOR availability payments, which cover the investment and operational costs for the specific units. Furthermore we do not consider that the operation of the services would adversely impact each other, as the black start service will only be used in a situation where the normal commercial markets such as STOR have been suspended, and therefore they could not be used at the same time.

The wider implications of this modification raise risks which need to be considered. There will be a material impact on security of supply if ancillary service providers are able to terminate contracts (please see more detail in the CUSC and contractual obligations section below) with short notice, leading to insufficient volumes to meet minimum system requirements. This volume will need to be procured through a more expensive route and so increasing costs to the consumer as tender assessment processes for each service are based on a cost benefit analysis. This means that the providers with the most benefit after being assessed against all alternative costs are successful.

Another concern is that we can see an alternative scenario, where Black Start Providers choose to re-negotiate their contracts to recover loss of earnings in the netted services. If they are successful in this renegotiation which would cover more of their upfront costs, with National Grid, and tender into, for example the STOR market, they will be able to do this at £0 availability (and higher utilisation prices as these prices are not in scope of the modification). This will undercut most, if not all, the players in the STOR market as the asset has been paid for through the Black Start contract and utilisation price. A worrying consequence of this is that this will create barriers to entry for new technologies and providers in the STOR market, as they would need to operate at £0 availability to be able to compete. This could also be true of STOR providers entering the Black Start market.

Following on, any new player, who needs to tender in an availability price, will be placed further out of merit, reducing liquidity and efficiency in the market. Therefore this directly contradicts applicable CUSC objective (b) around Facilitating effective competition. In addition, National Grid as the System Operator cannot make economic and efficient decisions as this modification will alter which units are in merit and may cause a distortion, which is out of line with National Grids licence and so does not support applicable CUSC objective (a).

Applying this provision to the CUSC means this will only be applicable to CUSC parties and so create an advantage for providers who are not signatories to the CUSC and so

may act as a disincentive for providers to sign up. Lastly, as mentioned above there is a current programme under way to review our suite of services, therefore this modification may become redundant as ancillary services are repackaged. We therefore do not support the modification as better facilitating the relevant CUSC Objectives.

#### CMP275 CUSC and Contractual obligations

Although Ancillary Services Agreements of the types addressed in this modification are envisaged within the CUSC, the Agreements themselves and the terms within them are entered into by choice under bilaterally negotiated arrangements between the parties.

Under general legal principles (Privity of Contract) unless Agreement X (in this case the Ancillary Services Agreement) reflects or expressly incorporates terms (including by reference) from Agreement Y (in this case the CUSC), Agreement Y cannot in itself confer rights or impose obligations on the parties to Agreement X. This means that rights or obligations granted under Agreement Y cannot be enforced under Agreement X or between the parties to Agreement X.

Specific CUSC provisions (including charging principles) are incorporated into Ancillary Services Agreements at the time they are entered into, and so those terms apply to that Agreement and between the parties to that Agreement.

So, whilst setting out principles in the CUSC that National Grid should apply when entering into new agreements, or steps it should take to seek a renegotiation, is in theory enforceable against National Grid by CUSC parties, you cannot through CUSC overwrite the existing provisions in a separate Ancillary Services Agreement. The proposed new CUSC provisions seeking to change the existing terms of and/or provide additional rights or obligations under existing Ancillary Services Agreements are not effective or enforceable between the parties to that Ancillary Services Agreement.

Certain Ancillary Services Agreements, including Black Start contracts, generally have a clause within them which allows for discussion in the event of changes to codes etc. This would allow for the matter to be raised and addressed bilaterally as expressly provided for in the relevant Ancillary Services Agreement. However, unless termination is expressly provided for under the terms of the relevant Ancillary Services Agreement, a right of termination written into the CUSC will not be enforceable against National Grid under those bilateral Ancillary Services Agreements.

#### **CUSC Panel View**

At the CUSC Panel meeting on 29 June 2018, the Panel voted on CMP275 against the Applicable CUSC Objectives.

The Panel members unanimously agreed that the current baseline was better than the Original Proposal and WACM1. They recommended that these proposals should not be implemented.

This Final Modification Report has been prepared in accordance with the terms of the CUSC. An electronic copy can be found on the National Grid Website, <a href="https://www.nationalgrid.com/uk/electricity/codes/connection-and-use-system-code/modifications/cmp275-transmission-generator">https://www.nationalgrid.com/uk/electricity/codes/connection-and-use-system-code/modifications/cmp275-transmission-generator</a> along with the CUSC Modification Proposal Form.

## 2 Original Proposal

Section 2 (Original Proposal) are sourced directly from the Proposer and any statements or assertions have not been altered or substantiated/supported or refuted by the Workgroup. Section 5 of the Workgroup contains the discussion by the Workgroup on the Proposal and the potential solution.

It is proposed that a new section should be introduced under Section 4.4 of the CUSC that implements a principle of financial mutual exclusivity for BM Units in receipt of multiple sources of ancillary services revenue.

## **Detail on why change**

Currently BM units can access revenue streams from multiple ancillary services that overlap in their scope, this gives them a competitive advantage through over compensation when taking part in the provision of Ancillary Services auctions as they are able to undercut other BM and non BM units through accessing duplicate Ancillary Service payments (i.e. not mutually exclusive). This is a distortion to the market and has a severe material impact in preventing a level playing field as well as increasing the cost to the end consumer and unduly rewarding some generating units above others.

This distortion is present in both availability and utilisation payments associated with the provision of balancing services such as Short Term Operating Reserve (STOR) from National Grid and is most pronounced where units are able to enter and/or tender into multiple ancillary services such as Black Start and Fast Start which do not exclude participants from taking part in other services such as STOR.

Charts 1 and 2 are extracted from the Monthly Balancing Services Summary show clearly the split of availability and utilisation payments between BM and NB

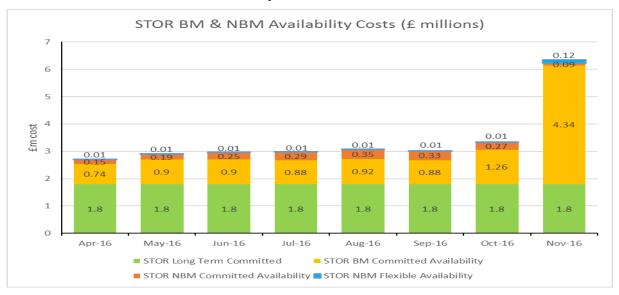
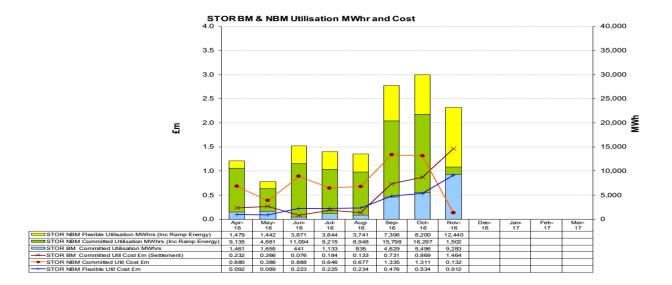


Chart 1: STOR BM & NBM Availability Costs

Chart 2: STOR BM & NDM Utalisation MW hr and Cost



Black Start units are currently paid to be available for restoring the National Grid to operation after a serious disconnection or power loss event, this represents a large amount of revenue in the form of availability payments to the plant to allow it to stockpile fuel and maintain independent operational capacity mainly in the form of Open Cycle Gas Turbines which can be gas oil fired to allow it to power up the main station capacity to respond to a Black Start request from National Grid to block load and reenergise the transmission system. As these units are unlikely to ever need to respond to a Black Start instruction except for scheduled testing (there has never been a requirement for a Black Start in the UK) they are therefore commonly tendered into other services such as STOR where they are able to tender in and receive additional availability payments to support and maintain the exact same capacity as they are already receiving payment for under their Black Start contracts. Black Start payments can cover both operational costs and capital costs for black start capacity.

This represents a duplicate source of availability revenue and allows such benefiting units to receive account for a second or more additional revenue streams to cross subsidise their tender strategies in competitive tenders compared to other parties by having paid for plant maintenance and overheads through availability from other sources, leading to a distortion of the market as well as added expense to the end consumer through paying for a service twice.

This distortion is also present in the Fast Start service where units are paid an additional utilisation revenue source as a benefit on their ramp profiles. Such units are however permitted to tender into STOR and other ancillary services and as such are able to achieve higher utilisation revenue streams for their generated MWh than comparable units that are purely tendered into STOR and not in receipt of duplicate revenue. This allows comparable cross subsidisation to the above example of Black Start where a such benefiting unit would be able to tender into completive auctions at a lower rate than similar competing plant due to its benefit of double revenue stream.

This effectively allows BM participants to take account of a second income stream when submitting tenders for other balancing services. Since this income stream is not taken into account in the procurement of STOR, this subsequently leads to inefficient procurement and also inefficient despatch decisions by the SO. It also places non BM

STOR providers in a disadvantageous position compared to BM STOR providers who are able to access either Black Start or Fast Start revenues to subsidise their STOR tendering strategy.

In many cases the same transmission capacity is in receipt of black start and fast start payments as well as STOR payments meaning the prices tendered are not cost reflective. Thus creating a significant distortion in the STOR market and providing a significant competitive advantage to the units in receipt of these additional payments compared with other participants whom do are not in receipt of these revenue streams.

#### Post Workgroup meeting amendments:

From discussion in the workgroup meetings to date it is believed by National Grid that regarding Fast Start utilisation payments that this is already unofficially netted off in that the Control Room takes account of additional costs incurred from Fast Start when despatching STOR contracts relating to these same assets.

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## **Proposer's solution**

Section 3 (Proposer's solution) are sourced directly from the Proposer and any statements or assertions have not been altered or substantiated/supported or refuted by the Workgroup. Section 7 of the Workgroup contains the discussion by the Workgroup on the Proposal and the potential solution.

It is proposed that a new section should be introduced under Section 4.4 of the CUSC that implements a principle of financial mutual exclusivity for BM Units in receipt of multiple sources of ancillary services revenue. The principle of this concept should be that both the availability and utilisation streams of revenue for ancillary services should net off so as to prevent duplicate revenue being paid to providers. National Grid would subsequently introduce this as a component of future tender rounds on all eligible ancillary services.

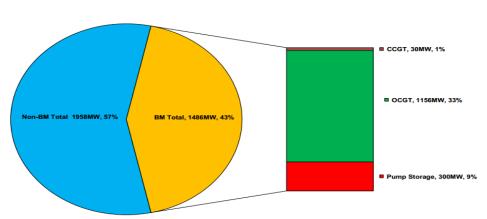
It is proposed that a principle of financial mutual exclusivity is introduced to prevent BM units from accessing multiple sources of duplicate and overlapping revenue from ancillary services on the same asset. This would be achieved through the introduction of a new principle as part of Section 4.4 of the CUSC which would then be featured in future tender round standard terms.

The basis of this principle is that units should not be paid for the same service twice; this would not prevent BM Units from taking part in multiple services simultaneously or receiving revenue from both simultaneously as well. However, it would introduce a netting process whereby duplicate revenue from additional ancillary services such as STOR would be netted off or retained by National Grid until they exceeded the availability revenue from Black Start or the utilisation revenue from Fast Start.

As an example, of this a site receiving £100,000 in availability on an annual basis from a Black Start contract that was also tendered into the STOR market and received £130,000 in availability payments over the same period would only receive £130,000 in availability from both products, £100,000 of its revenue from STOR availably would be netted against its Black Start revenue. This would be a removal of duplicate revenue

and a direct saving to the consumer from paying for the availability of a generation asset twice over.

Chart 3: STOR fuel type



STOR Providers - Fuel Type Composition of BM STOR Providers - Season 8.5

Chart 3 is from the STOR fuel type analysis carried out by National Grid shows over 1GW of STOR is provided by BM unit OCGTs of which it's likely the vast majority benefit from Black Start or Fast Start payments in addition to STOR payments on both availability and utilisation. This represents almost 30% of the capacity secured in the STOR market.

This will then allow non-BM and BM providers to compete efficiently for the delivery of services with resulting consumer benefits driven by improved levels of competition and optimal despatch decisions from the system operator.

Does this modification impact a Significant Code Review (SCR) or other significant industry change projects, if so, how?

No

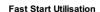
## **Consumer Impacts**

We are of the view that there would be significant savings to the end consumer from stopping the over payment of these services. As National Grid contracts this service on a bilateral agreement basis and does not publish any breakdown due to security concerns we are unable to identify what the exact savings would be but believe National Grid would be able to calculate this via cross referencing with their other balancing services.

As the current black start contracting costs has risen so sharply (£10.1m on a monthly basis as per the most recent MBSS summary publication for November) we believe this will pose a growing issue to the end customer and therefore will present a growing opportunity for cost reductions as reflected in the below extracts of the Monthly Balancing Services Summary document produced by National Grid

Chart 4: MBSS Fast Start Utilisation Costs (MBSS February Fig 3.3.1)

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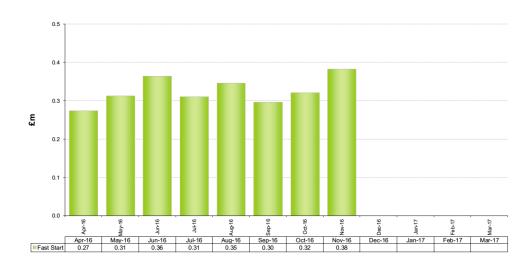
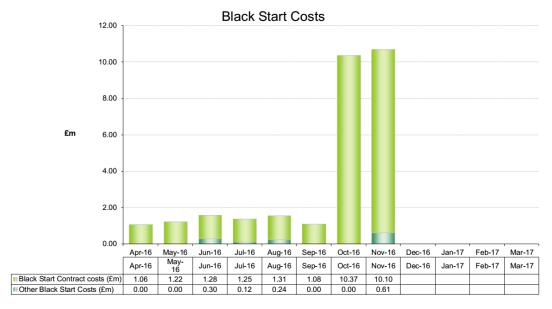


Chart 5: MBSS Black Start Costs (MBSS February Figure 3.2)



## 4 Urgency Request

The Proposer requested that CMP275 be treated as an urgent proposal and should not be treated as self-governance as:

- It has significant commercial impact upon the Transmission Company, Industry parties and customers;
- The Modification Proposal is linked to an imminent date-related event in that many ancillary services are due for tender, which would propagate the defect further if unaddressed; and
- The Modification should not be treated as a self-governance due to its material impact on some parties.

It was the view of the Proposer that as the next STOR tender round will take place on the 26<sup>th</sup> May 2017, with the following one on the 11<sup>th</sup> August 2017 there was some urgency for National Grid to take account of this issue to prevent its further impact on the provision of balancing services.

Table 2: National Grid STOR tender milestones

Tender	Tender Milestones					
Round	ITT Pack Published	Framework Agreements Deadline	Market Day	Results Day	Market Report Published by	Service Start Date
TR31	16-Dec-16	06-Jan-17	13-Jan-17	24-Feb-17	24-Mar-17	01-Apr-17
TR32	21-Apr-17	19-May-17	26-May-17	07-Jul-17	11-Aug-17	21-Aug-17
TR33	14-Jul-17	04-Aug-17	11-Aug-17	15-Sep-17	20-Oct-17	30-Oct-17

The CUSC Modification Panel agreed unanimously that CMP275 did not meet the criteria for urgency and as such considered that it should not be treated as an Urgent CUSC Modification Proposal<sup>1</sup>. The Panel concluded that the Proposal related to cyclical processes relating to revenue and charges, this in it itself could relate to all charging modifications and could not be considered to be a truly imminent issue.

The Authority in its urgency decision letter, agreed that urgency should not be granted and agreed with the Panel's concerns on the complexity of the proposal and the imminent nature of the issue. A copy of Ofgem's Urgency decision letter can be found in Annex 2.

## 5 Workgroup Discussions

The Workgroup convened nine times to discuss the issue, detail the scope of the proposed defect, devise potential solutions, assess the proposal in terms of the CUSC Applicable Objectives and review the responses to the Workgroup Consultation.

The Proposer presented the defect that they had identified in the CMP275 Proposal and highlighted that the defect related to BM units accessing revenue streams from multiple ancillary services that overlap in their scope, this gives them a competitive advantage through over compensation when taking part in the provision of Ancillary Services auctions as they are able to undercut other BM and non BM units through accessing duplicate Ancillary Service payments.

The Workgroup explored a number of aspects in its meetings to understand the implications of the proposed defect and solutions. The discussions and views of the Workgroup are outlined below.

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<sup>&</sup>lt;sup>1</sup> The CUSC Panel and Ofgem's views on Urgency for CMP275 is available using the following link: http://www.nationalgrid.com/UK/Industry-information/Electricity-codes/CUSC/Modifications/CMP275/

The Workgroup convened four times to discuss the issue, detail the scope of the proposed defect, devise potential solutions and assess the proposal in terms of the CUSC Applicable Objectives.

The Proposer presented the defect that they had identified in the CMP275 proposal and highlighted that whilst there is a diverse set of ancillary and balancing services, the main focus of the modification was on Black Start and Short Term Operating Reserve (STOR). This was because they considered these services to be the most pronounced examples of the proposed defect but that the solution would apply to those ancillary and Balancing Services listed. One of the main drivers for the Proposer raising the modification was the increased Black Start costs and that in the future different classes of Parties such as Embedded Generators may be able to offer ancillary and balancing services and exploit this defect. The view from the Proposer was that this should be applied to BMUs and non-BMUs, as whilst currently some ancillary and balancing services are only offered by BMUs, in the future non-BMUs may also have the opportunity to offer these services. CMP275 looks to introduce an overarching principle to be applied to current and any future ancillary and balancing services and allow for future proofing.

The Workgroup explored a number of aspects in its meetings to understand the implications of the proposed defect and solutions. The discussions and views of the Workgroup are outlined below.

#### 1. Special Condition C16 and Procurement Guidelines

The Workgroup noted that the CUSC governed the arrangements for procurement of mandatory services only (mandatory frequency response and mandatory reactive power, Section 4). The procurement of all commercial services is governed under the Transmission Licence through the Condition 'C16 Procurement Guidelines Statement'. This statement is governed by National Grid² with any proposed changes being approved by Ofgem. National Grid is required to consult on the statement annually (as a minimum), however only National Grid can propose changes. The National Grid representative explained to the Workgroup that this was to allow the SO the flexibility to create and modify the services that it buys as and when circumstances on the system require it.

The Workgroup explored whether the CMP275 defect as described should be rectified via an amendment to the CUSC or to National Grid's Procurement Guidelines<sup>3</sup>. A number of Workgroup members asked for clarification on how the defect raised under CMP275 interacted with Special Condition C16 of the Transmission Licence and the

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<sup>&</sup>lt;sup>2</sup> For the avoidance of doubt, the Procurement Guidelines Statement does not come under CUSC governance.

<sup>&</sup>lt;sup>3</sup> The National Grid Procurement Guidelines can be found here: <a href="http://www.nationalgrid.com/UK/Industry-information/Business-compliance/Procurement-and-System-Management-Documents/">http://www.nationalgrid.com/UK/Industry-information/Business-compliance/Procurement-and-System-Management-Documents/</a>

requirement to consult annually with the industry, particularly the Procurement Guidelines.

The concern of the Workgroup members was that a number of the services referred to in the defect did not have specific details in the CUSC and that whilst it may be possible to add items into the CUSC, if nothing is amended within the Licence and / or the Procurement Guidelines, the overall position is that nothing will change. The Workgroup requested that the Proposer considered whether a more appropriate option to a CUSC Modification would be to request that National Grid propose an amendment to the Procurement Guidelines to resolve the defect identified in CMP275.

The National Grid representative confirmed that whilst there is a requirement on National Grid to review the Procurement Guidelines on an annual basis there is nothing to preclude National Grid proposing changes and for these to be considered and agreed to by the Authority on an ad-hoc basis.

The Proposer confirmed to the Workgroup that as only National Grid can propose a change to the Procurement Guidelines they considered that the most appropriate place to make a change would be in the CUSC itself and that this would then require National Grid to propose amendments to the Procurement Guidelines.

#### 2. BSC Modification P354

A Workgroup member raised whether BSC Modification P354<sup>4</sup> should be considered and whether the CMP275 & P354 Workgroups should be aligned. The views of the Workgroup were that it was important that both the CUSC and BSC Workgroups had an understanding of each of the modifications but that no further alignment was needed at this point. The Proposer confirmed to the Workgroup that CMP275 will not require a change to the BSC.

The Workgroup received an overview of P354, with focus on how the defect related to how charging works for BMUs and non-BMUs (non-BMU would get the energy\* the utilisation price PLUS energy \* the spill price, which the Proposer of P354 considered was not the most cost efficient monetary choice).

It was noted by the CMP275 Workgroup that this defect had been raised under the BSC arrangements and not the CUSC as the arrangements and solution are not in the CUSC. Furthermore it was noted by the CMP275 Workgroup that the BSC Modification had been raised to facilitate National Grid amending its Procurement Guidelines.

#### 3. How the concept of 'overlapping' should be defined

A number of Workgroup members asked for clarity from the Proposer on how the concept of 'overlapping' should be defined in respect of the proposed CMP275 defect. An example given was around the costs to have a unit ready for Black Start and what would be considered as the overlap. Would it be all Settlement Periods in a year or only

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<sup>&</sup>lt;sup>4</sup> Information on P354 can be accessed using the following link: <a href="https://www.elexon.co.uk/mod-proposal/p354/">https://www.elexon.co.uk/mod-proposal/p354/</a>

those Settlement Periods where an additional service, such as STOR, overlapped with, say, the provision of a Black Start service (which would be expected to apply across all Settlement Periods in a year)?

The Proposer confirmed that netting would only apply to the immediate overlap. For those ancillary and balancing services which involved availability payments then it would only apply to the Settlement Period where availability is also being paid for a further ancillary or balancing service. The example given was that one service lasted 4hrs and another service offered lasted 30 mins. The view of the Proposer was that this should not be an issue as the idea behind the netting arrangement was that it would only have netting applied in the same delivery settlement period. If one product is 30mins and one product is 4hrs then the netting would only occur for the overlapping 30min period. The Proposer noted that the asset could not physically deliver the 2 services at the same time.

In the example below a Party offers STOR, Fast Start and Black Start and demonstrates how netting would be applied.

STOR	Netting Applied			Netting Applied	Netting Applied	
Fast Start	Netting Applied			Netting Applied		Netting Applied
Black Start	Netting Applied			Netting Applied	Netting Applied	Netting Applied
	SP1	SP2	SP3	SP4	SP5	SP6

#### 4. Services to be included under the proposed solution for CMP275

The Workgroup were presented with a high level schematic on the different ancillary and balancing services that are procured in order to operate the Transmission System, with focus on the Ancillary Services. The Workgroup in its discussions went through all the ancillary and balancing services currently offered and identified those that already had a mutual exclusivity clause. This is detailed in Appendix 1.

The Workgroup requested information on the steps the SO Control Room take when tendering for a service to ensure that a Party does not tender an asset for a service that is mutually exclusive when already associated to an existing service. It was confirmed that the SO Control Room Support function has a database of service providers for each service; these are cross-checked at tender assessment to ensure that the tenders accepted are valid.

The Workgroup explored the contracted capacity on Black Start and whether Black Start is a power station service versus a unit service. National Grid confirmed that Black start is a power station service and not based on MW. The criteria for this requirement relate to the station's technical ability, proximity to the MITS, geographical spreads of other providers, and any TSO/DNO interactions. There is not a MW volume requirement for Black Start. Further it was confirmed that National Grid cannot comment on the volume contracted due to commercial sensitivity and national security requirements.

It was noted that STOR availability payments are on a unit basis and are £/MW/Settlement Period whereas Black Start is a power station service that is paid £/Settlement Period. It was also noted that the GTs at Black Start power stations that may also participate in STOR are a very small fraction of the total MW power station capability.

In relation to the question of how Black Start is settled to the Generator and how it was paid; e.g. frequency and £/ Settlement Period. It was confirmed that Black Start is paid monthly as part of the normal settlement run, and is on a £/Settlement Period basis.

For those ancillary and balancing services that remained and that did not already have a mutual exclusivity clause the Workgroup discussed how the services could be grouped into those that related to utilisation vs. availability. It was confirmed that services that only received a utilisation fee would not be covered by the scope of this CMP275 modification as this payment is made when a service is instructed and so is distinct. It is physically not possible for a unit to provide two services at the same time.

Availability: this is considered to be where assets are paid for the plant to be available for despatch decisions and so they are present in the market for a specific service. A commercial frequency service is paid an availability fee but if the service is dynamic it will automatically adjust active power in line with frequency changes and so there is no formal instruction for this service and so is out of scope of this CMP275 modification.

The following table describes the availability payments and the technical reasons for it. Availability Payments are used to ensure units are there within the market, however they are being paid to be available to provide distinct services with unique purposes.

Table 3: Availability payments and the Technical Specification of the service

Service	Purpose	Technical Specification of service
Black Start	Black Start providers are paid an agreed annual fee (applied across all per settlement period) for their availability and an Utilisation payment for testing purposes. National Grid will, where a service provider makes the Black Start service available, pay for the availability on a £ / settlement period basis.	Purpose is to recover the GB transmission system from a total or partial shutdown. Therefore, the running of the service will not overlap any others as this will only become active when the system has shut down partially or full.
Fast Start	No longer procured but remains 'live' in terms of payment to providers in perpetuity.	No details available.
Mandatory Frequency Response	No availability fee, just a Holding Payment for the capability of the unit to provide	Mandatory Frequency Response helps to fulfil National Grid's obligation to ensure that sufficient generation and/or demand

	response when the unit has been instructed into frequency response mode. Response Energy Payment (£/MWh): Remunerates the amount of energy delivered to and from the system when providing Frequency Response. These payments are both detailed in the CUSC (4.1.3.8)	is held in automatic readiness to manage all credible frequency change contingencies. All generators caught by the requirements of the Grid Code are required to have the capability to provide Mandatory Frequency Response. The capability to provide this Service is a condition of connection for generators connecting to the GB Transmission System. This service is an automatic change in active power. As there is no availability fee this service should not be in scope of the CMP275 modification.
FFR	Availability Fee (£/hr.) - for the hours for which a provider has tendered to make the service available for. There are also other fees but these are out of scope of the CMP275 modification.	Primary response - full output with 10 seconds (s) sustained for 20 seconds.  Secondary response - full output within 30 seconds sustained for 30 minutes.  High response - reduction in active power within 10 seconds and sustained indefinitely.  Therefore this service cannot be provided at the same time as any other.
FFR Bridging	Payment is made on a rate not an availability basis and is split into a day and night rates.  Depending on performance, this service is paid monthly.  This service is currently not being procured as requirements have been met.	Small units, maximum 10MW, vehicle to encourage growth in smaller providers. Same service principles as FFR.
FCDM	For each site where Availability has been accepted by National Grid in a Settlement Period, an Availability Fee (£/MW/h) is paid against the Metered Demand in the Settlement Period of the site specified in the Agreement.	The demand customers who provide the service are prepared for their demands to be interrupted for a 30 minute duration, where statistically interruptions are likely to occur between approximately ten to thirty times per annum. This service is procured bilaterally. Service must be provided within 2 seconds of instruction.
EFR	Availability fee (£/MW/hr.) – for making the service available to National Grid	This service achieves 100% active power output at 1 second (or less) of registering a frequency deviation. The 9 seconds sustainable time was the theoretical time between the delivery of Enhanced response and the delivery of Primary,

		however it has now been decided to move to a definition of Enhanced that includes both Primary and Secondary timescales, in order to facilitate a continuous service. Therefore, as with FFR, this service cannot physically be provided at the same time as any other service.
Fast Reserve	Providers of the service will receive an Availability Fee (£/h) for each hour in a Tendered Service Period where the service is available. A utilisation fee (£/MW/h) is payable for the energy delivered. The provider may also be entitled to a holding fee (£/h).	Fast Reserve is the quickest acting reserve service. It is capable of commencing within two minutes following instruction, at rates of 25MW or greater per minute and providing a minimum of 50MW and sustained for at least 15 mins. Within this time frame a provider cannot provide any other service.
STOR (BM & Non-BM)	Availability Payments (£/MW/h): service providers are paid to make their unit/site available for the STOR service within an Availability Window.	Offer a minimum of 3MW or more of generation or steady demand reduction (this can be from more than one site);  Deliver full MW within 240 minutes or less from receiving instructions from National Grid; and provide full MW for at least 2 hours when instructed. Due to the nature of the service no other service can be provided at the same time.
STOR Runway	The provision of Availability payments will begin from the associated Go-Live date of the Growth Gate in which the STOR Runway volume is notified and confirmed as available.	Service is the same as STOR provision for a smaller volume of MW to encourage growth.

The Proposer confirmed that as services for utilisation and services for availability were distinct that netting off would <u>not</u> be applied when considering one service from utilisation and one service from availability. This distinction was to allow for the delivery of ancillary and balancing services where the revenue did not overlap and as such did not contribute to the defect identified in CMP275. The Black Start payments are to secure the availability of the plant and a STOR utilisation payment being to purchase the MWh generated from plant assets. As with the defect however a STOR availability payment would be captured as it would be duplicate revenue in the proposer's view, from ancillary services on the same asset to secure the same or similar service, i.e. the availability of the plant.

Table 4 details the breakdown of ancillary and balancing services in terms of 'utilisation' and 'availability' and it identifies whether 'netting off' would (or would not) be applicable. The core principle of CMP275 is that the listed services (shown in purple in Table 4) when applying to an asset that is also contracted to a yellow service would trigger the netting off principle for revenue accruing from the impacted services. Yellow on yellow services are already contractually prohibited currently by National Grid but in the interests of future proofing the impact of CMP275, it would be the aim that if any yellow services where possible to be delivered on the same assets with existing yellow services then netting off would apply.

For clarity it is the intention of CMP275 that these tables would not apply between the availability and utilisation tables. For example a generator partaking in Black Start (a purple *availability* service) would be free to receive BM STOR *utilisation* payments with no netting off taking place. Appendix 2 contains the table 4 on one full page.

Table 4 CMP275 Impacted Service Tables

	Purple	Yellow	White
Purple	Netting	Netting	Free
Yellow	Netting	Netting	Free
White	Free	Free	Free

	Utilisation		Availability	
Mandatory	Primary Frequency Response	Mandatory	Primary Frequency Response	
Frequency Response	Secondary Frequency Response	Frequency Response	Secondary Frequency Response	
	High Frequency Response		High Frequency Response	
Commercial	Primary Firm Frequency Response		Primary Firm Frequency Response	
Frequency	Secondary Firm Frequency Response	Commercial	Secondary Firm Frequency Response	
Response	High Firm Frequency Response	Frequency	High Firm Frequency Response	
	Fast Reserve	Response	FFR- Bridging	
	BM-STOR	Response	Frequency Control Demand Management	
Reserve	Non-BM STOR		Enhanced Frequency Response	
	STOR-Runway		Fast Reserve	
	BM- Start-up		BM-STOR	
Reactive Power	Obligatory Reactive Power	Reserve	Non-BM STOR	
Reactive Fower	Enhanced Reactive Power		STOR-Runway	
	Demand Turn-Up		BM- Start-up	
	Intertrip	Reactive Power	Obligatory Reactive Power	
	Fast Start	Reactive Power	Enhanced Reactive Power	
	Max Gen		Black Start	
Low SEL / Footroom			Demand Turn-Up	
Constraint Management			Intertrip	
			Fast Start	
			Max Gen	
			Low SEL / Footroom	
İ		Constraint Management		

Following working group consultation, the impacted services have changed. Services covered can be found in Section 8.

#### 5. Materiality of the proposed defect?

The Workgroup also explored the implication of netting off and what would be included to be netted off. A Workgroup member questioned what the real monetary impact of the proposed CMP275 defect was, as in the example of a 2,000 MW contracted Black Start power station with 50MW of GTs participating in STOR, what would be netted off as it would not be appropriate to net the whole of the Black Start payment as only a small proportion (50MW of 2,000MW) of the cost would be attributable to the GTs. The Proposer agreed to consider these points but noted that the CMP275 defect was not just about Black Start and related more to applying a principle of mutual exclusivity to all providers of ancillary and balancing services.

The Proposer noted that National Grid have been unable to provide any details on the financial details of Black Start due to concerns on the security implications on identifying individual units. However the intent of the modification has been to only address the defect where it exists in regard to assets that are tendered into multiple ancillary and balancing services. For the above example only the 50MW GT would be operating in the STOR markets as part of its existing Black Start portfolio and so the remaining 1950MW of plant would not be liable for netting off.

Furthermore the Proposer considered that it remains to be identified how National Grid could convert the existing Black Start contracts into an equivalent availably rate as other ancillary services receive on a £/MW/Hr. basis. This would potentially be resolved by either using TEC and existing contractual payments to create such a rate or for such a rate to be specified as part of future tenders of those services. This is however based on the assumption National Grid do not possess this information for internal use.

Workgroup members also requested that the Proposer clarify whether the defect should relate to a site or a BM Unit, such that sites do not have to be mutually exclusive but BM Units would have to be. The Proposer confirmed that they would consider the modification to apply more to the site than on a BM Unit basis as the defect may in the future not only apply to BM Units but also Non BM units, be that generation or demand side customers

The Workgroup requested that National Grid clarify, for Black Start contracts, what proportion of the ongoing availability payments were linked to OCGTs and provide detail, if possible, on how costs are distinguished: e.g. capital costs. It was subsequently confirmed to the Workgroup, by National Grid, that the information requested was not typically provided to the SO during contract negotiation, unless they are upfront costs for feasibility studies etc. which do not form part of the ongoing availability payments.

#### Analysis on materiality of the proposed defect

Workgroup members as part of assessing the proposal agreed that they wanted to understand what the impact would potentially have been had CMP275 hypothetically been implemented.

The basis of carrying out this analysis was to investigate the potential impacts on ancillary and balancing services markets of this modification. There are some major challenges that need to be highlighted and explicitly taken into account:

- This analysis has been carried out by the SO using historical data where markets (BM, wholesale, ancillary services, capacity etc.) have since shifted over the past couple of years.
- Due to the bilateral nature of Black Start contracts, the SO can only provide an estimate figure to ensure that units remain confidential.
- The analysis the SO has carried out is a baseline scenario based on assumptions including:
  - Providers will completely pull out of one service.
  - Providers will re-allocate all costs from the withdrawn service into their tendered service of choice.
  - o STOR Analysis:
    - The SO would seek to procure the same level of capacity as it did at the time of the tender round.
    - No other changes were made to the assessment.

**£5million** for a full STOR tender year. The SO then took costs of Black Start units in STOR and carried out the reverse analysis to estimate how much Black Start monthly costs (published in the Monthly Balancing Services Summary) could potentially increase by. The SO found that costs would go up between **£400k** and **£500k** a month, which equates to £4.8m to £6m annually.

In reality these costs may be much higher due the different market conditions that are present today.

Due to confidentiality of data, this report will not contain a breakdown but this can be shared directly with the Authority if they require further detail on the analysis.

#### 6. Transitional Arrangements

In considering how a CMP275 solution could work, the Workgroup discussed what the impacts may be on existing contracts, whether grandfathering should be considered as part of the solution and what the timelines may be for future tenders of ancillary and balancing services.

#### **Existing Contracts:**

The Workgroup asked for clarity on what contracts (existing or new) would be captured under CMP275. The view of the Proposer was that the CMP275 change, if approved, would only be applied to future contracts entered into after the date of implementation of CMP275. However, the Workgroup questioned what would be the impact on existing contracts (short and long term) should CMP275 be approved and implemented. The Workgroup requested clarity on what would happen in the scenario that a Party currently contracts for both STOR and Black Start services but following the implementation of CMP275 the business strategy would be that the Party would rather be contract in the STOR market only. Clarification was requested on whether that Party could, if they wished, terminate their Black Start contract early as it would not be receiving the revenue stream for the additional services anymore. Would the Party have to honour the long term contract or will there be a transition period, so that in light

of CMP275, it could exit the longer term contract, say, for Black Start as it wished to continue with STOR. National Grid confirmed that the generic Black Start contracts terms (which are publically available on the National Grid website<sup>5</sup>) contain a clause on material change. Therefore National Grid confirmed that if CMP275 were approved this will automatically reopen any existing Black Start contracts which are materially affected. For other services National Grid confirmed there are no similar clauses.

For other services there wasn't a similar material change clause. The Workgroup noted that the transitional arrangements may need to consider whether a material change clause should be inserted into the contracts for all ancillary and balancing services captured by CMP275.

The Workgroup also requested that the solution and transitional arrangements be made explicit on when the netting off would be applied from e.g. would it be at the point that a Party successfully tenders for an applicable ancillary or balancing service (one that will have netting off applied) and would this mean existing contracts/services become open to netting off? The Proposer argued that the intention of the modification was to address the defect quickly whilst respecting current tendering signals, as such it would be expected that netting off would come into effect as soon as an asset is successfully tendered into a applicable ancillary or balancing service after the CMP275 implementation date and that this would potentially impact other existing contracts for ancillary or balancing services. The alternative would be to allow other existing contracts that perhaps will stretch for 10 years or more to perpetuate the defect.

Implications on how tendering may be affected – tendering and reviewing the tender. The Workgroup expressed some concerns about how CMP275 may impact tendering, in particular:

- Parties may choose not to tender into more than one ancillary or balancing service, if the revenue for that service is then netted off, as they would effectively be providing that additional service for free. National Grid would then have to accept more expensive tenders to make up the shortfall.
- In the event that a party did tender in for two ancillary or balancing services, how will National Grid assess a tender e.g. tendering for both STOR and Black Start: would they see the costs for STOR and Black Start separately and then work out the netted off value to then compare with another Party that is only tendering for STOR. The National Grid representative noted that this would increase the complexity of the tender assessment as it would introduce additional interactions which would need considering.

http://www.nationalgrid.com/UK/Services/Balancing-services/System-security/Black-Start/Black-start-about-the-service/

<sup>&</sup>lt;sup>5</sup> The Black Start contract terms can be accessed here:

#### Grandfathering:

The Workgroup considered whether grandfathering was required and if so how these arrangements could work. The view was that as the proposal for implementation would be to apply it to all future contracts and that a Party would be free to re-negotiate or withdraw from providing a service and no grandfathering arrangements were required for CMP275.

#### **Tendering timelines:**

The Workgroup considered the timelines associated with the points raised above for transitional arrangements. National Grid noted that the tendering and negotiation period for ancillary and balancing service services could take a long time. Looking at the (generic) Black Start contract where it references renewal, it notes that a provider can withdraw from the contract with a minimum of three months' notice; in exceptional circumstances National Grid can request an extension where there are system security concerns, although some Workgroup members noted that if National Grid was not, due to CMP275, paying for Black Start (due to netting off) then it would seem to be inappropriate to extend such a contract.

If there was not a straight withdrawal by the party from the contract then there would be a need to factor in additional time to allow for Parties to look to re-negotiate the contract with the SO. The shortest timescale for doing this for Black Start contracts is estimated to be three months; however, this is with negotiation only on price<sup>6</sup> and no other terms in the contract. For more complex negotiations on Black Start contracts, this could take one to two years.

The examples below illustrate what the potential timeline implications would be based on an approval for CMP275 being received, hypothetically in January 2018.

After consulting with National Grid's Assessments team, it was noted that the CMP275 timeline will need to be extended out to 2019. At the hypothetical implementation date (of January 2018) when negotiations might begin, National Grid will have had five opportunities to procure STOR for year 2018/2019. If currently contracted STOR units wanted to renegotiate from the 2nd March 2018, there will not be enough time to reconduct the procurement process before contracts begin for the year starting 1st April 2018. Therefore, if providers terminate or want to renegotiate and so put a hold on service provision this may lead to the consequence that there may be increased costs to cover the loss of the STOR volume through more expensive STOR or through BM actions. If this modification were to be implemented, these dates would need to be reviewed accordingly.

Therefore, the next plausible implementation date for netting off to take effect from is the 1st April 2019, as this is the start of STOR year 13 (2019/20). National Grid would have already procured long term STOR for this period but they may not have procured any other volume for this frame in March 2019. This would allow a smoother transition as the first opportunity to procure for year 13 is in January/February 2018 and the second in June 2018. This will need to be taken into consideration and so April 2019

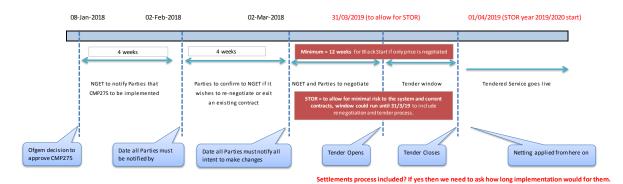
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<sup>&</sup>lt;sup>6</sup> Which given that this would be netted off under CMP275, this may not be the key contractual term being renegotiated.

can possibly be when netting off is first taken into account for the whole tender. . If this modification were to be implemented, these dates would need to be reviewed accordingly.

Other impacts that could be considered would be on the SO Incentive scheme; however this could be deemed out of scope, also impacts on the SO assessment and settlement processes.

Appendix 3 shows the timeline on one page.



The dates for the STOR tendering round for the 2017 period are below for reference\* (the 2018/2019 dates are not yet available).

Tender Round		Framework Agreement Deadline	Market Day	Results Day	· ·	Service Start Date
TR31	16-Dec-16	06-Jan-17	13-Jan-17	24-Feb-17	24-Mar-17	01-Apr-17
TR32	21-Apr-17	19-May-17	26-May-17	07-Jul-17	11-Aug-17	21-Aug-17
TR33	14-Jul-17	04-Aug-17	11-Aug-17	15-Sep-17	20-Oct-17	30-Oct-17

<sup>\*</sup> Please note that these dates are subject to amendments.

The following services are procured at the intervals detailed below:

- FFR = Monthly
- Fast Reserve = Monthly
- Black Start = Bilateral
- Fast Start = No longer procure

#### 7. Unintended consequences

The Workgroup considered what the unintended consequences could be if CMP275 was to be approved and implemented. The Workgroup identified 2 key ones:

- If a Party that offered an ancillary or balancing service withdrew what would be the impacts on the volume that service provided (it was also noted that Parties may stop providing the larger service as profits may be higher when offering the lower sized service).
- Costs to procure and associated costs with having to re-tender/negotiate for both industry and National Grid

The view of the Proposer was that whilst there is potential that some assets would have to increase their availability rates to achieve the same revenue as they are currently

receiving, that this may result in a fairer tender process and any such loss would represent a more economic unit taking their place. The majority of Workgroup members considered that would not lead to more economic procurement as it would be replaced by more expensive units rather than more economic units.

#### 8. CLASS Project

A Workgroup member asked the Proposer what the implications of the CLASS demand reduction project might be. This gave rise to the example where a single MPAN was providing; via two separate legal entities; two (or more) separate ancillary or balancing services and are doing separate actions and getting paid for each of these separately. How would this be captured in terms of CMP275 and how would the concept of netting off work in this example. The National Grid representative noted that the issues raised by the CLASS project were not unique to CMP275 but also applied to the provision of all balancing services, and therefore were being looked at by the CLASS project itself and the SO.

The Proposer responded that Project Class being a DNO voltage centric product, however other Workgroup members considered that as an individual MPAN might be contracted to provide more than one service for the SO that this situation should come within the remit of CMP275 to avoid undue discrimination. As is the current practice of the SO it is intended that the individual assets would be treated as the entity for purposes of the SO applying any netting off, therefore a party would not be able to avoid the intention of this modification by setting up different legal entities to manage different services: i.e. Generator A Black Start Ltd and Generator A STOR Ltd being setup to allow duplicate availability revenue. However, a Workgroup member noted that in the case of an asset covered by Project CLASS which, for example provided, via another entity, a further ancillary or balancing service then it would seem (from the Proposer's response above) they would be able to access payments twice from the SO for providing two ancillary or balancing services. It might be argued that this would amount to discrimination of treatment in terms of CMP275.

# 9. Potential simplification of services and Ofgem's consultation on Parties offering more services

The Workgroup raised the point to the Proposer of how CMP275 would interact with the discussions raised at the Electricity Transmission Operational Forum<sup>7</sup> that was held in March 2017 and in particular the changing system needs and the simplification of ancillary and balancing service products.

The Workgroup noted that the current timelines envisaged a consultation on the future market designs taking place June 2017, with outline change proposals in third quarter

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<sup>&</sup>lt;sup>7</sup> Slides and information from the Electricity Transmission Operational Forum can be assessed using this link: <a href="http://www.nationalgrid.com/UK/Industry-information/Electricity-transmission-system-operations/Operational-forum/Electricity-Ops-Forum-Current-Slides-2017/">http://www.nationalgrid.com/UK/Industry-information/Electricity-transmission-system-operations/Operational-forum/Electricity-Ops-Forum-Current-Slides-2017/</a>

2017<sup>8</sup> and implementation in the first quarter of 2018. The Proposer confirmed that this simplification may aid the resolution of the defect and that should CMP275 be implemented the principle should be considered in the design of the new simplified ancillary and balancing service products.

It was noted that the recent Ofgem/BEIS joint Call for Evidence on Flexibility asked for industry feedback on how to increase the amount of service stacking to deliver more economic system outcomes. The Proposer was asked how CMP275 aligned with this strategic regulatory objective. The Proposer argued that CMP275 would not seek to prevent ancillary and balancing service stacking but would seek to address the defect of an asset accessing multiple sources of duplicate revenue from ancillary and balancing services on the same asset. It should be stressed that the Ofgem/BEIS call for evidence does not seek to allow assets to overlap ancillary and balancing services and that National Grid currently goes to some length to prevent customers from doing so on the majority of its current tendered services.

#### 10. Impacts on consumers

The Workgroup challenged whether CMP275 would deliver real cost savings to the consumer as there may be potential that National Grid may receive tenders that are more expensive for ancillary and balancing services to make up the shortfall as Parties would increase the tender price to cover the missed revenue that arose from netting off. Further additional costs will be incurred through the potential for re-negotiation and having to re-tender for those services withdrawn. As highlighted within the materiality analysis the high level numbers indicate costs increases in the region of up to £5M per annum for STOR and circa £400-500k per month for Black Start costs.

#### 11. Legal text changes

The Workgroup discussed at a high level what the changes could be to Section 4.4 of the CUSC. The legal text changes will be developed after the Workgroup Consultation but members noted that a new defined term could be added to the CUSC (e.g. Applicable Balancing Services) using the same approach as the Capacity Market. Additionally the service matrix as described in table 4 could be inserted into Section 4 of the CUSC depicting what combination of ancillary and balancing Service would and wouldn't have netting off applied if CMP275 was implemented.

## **6** Workgroup Consultation responses

The CMP275 Workgroup Consultation was issued on 13 June 2017 for 15 Working Days, with a close date of 4 July 2017. In addition to the standard Workgroup consultation questions, the Workgroup asked four specific questions:

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<sup>&</sup>lt;sup>8</sup> Information on the Future of Balancing Services can be accessed here: http://www.nationalgrid.com/UK/Services/Balancing-services/Future-of-balancing-services/

- With the planned implementation of the European Network Codes/Guidelines in GB and the obligations thus placed on National Grid, do you consider this to be the appropriate time to consider the proposed defect as procurement of, and the balancing services themselves will potentially require modification to meet the requirements of those Network Code/Guidelines? Do you agree with the changes made to the original proposal and if not please describe why.
- Do you consider that the scope of this defect is out of scope of the CUSC and that the C16 Procurement Guideline statements of National Grid are, in this instance, the natural home for such changes to be considered and agreed between National Grid (as SO) and Ofgem?
- Do you believe the potential additional complexity added to tendered ancillary and balancing services may reduce the breadth and depth of tenders received by National Grid and may therefore adversely impact the number of services and/or the costs of those services procured by National Grid?
- Do you believe there are any services missing or any services included in the Appendix 1 and Appendix 2 that should not be included? If this is the case please provide supporting rationale.

Eleven responses were received to the Workgroup Consultation and are detailed in the table 5 and table 6 below and are included in Annex 3.

The majority of the responses reiterated the points and concerns raised by the Workgroup and in noting the responses; the Workgroup drew out a number of points from the responses:

#### **Potential WACMs**

No alternatives were proposed as part of the Workgroup Consultation; however post this phase the CMP275 Proposer put forward three alternatives for the Workgroup to consider. The National Grid representative also submitted an alternative for Workgroup consideration. At the Workgroup meeting on 26 March 2018 these alternatives were discussed and voted on by the Workgroup. This is detailed in sections 8 & 9 below.

#### Reponses from Ofgem's call for evidence

The Workgroup noted the information Ofgem has publically published<sup>9</sup> on its recent call for evidence. It was the view of most Workgroup Members that CMP275 could be seen as running counter to the direction of travel set out.

<b>Flexibility</b>	<b>Programme</b>	

https://www.ofgem.gov.uk/publications-and-updates/upgrading-our-energy-system-smart-systems-and-flexibility-plan?utm\_medium=email&utm\_source=dotMailer&utm\_campaign=Daily-Alert\_24-07-2017&utm\_content=Upgrading%20our%20Energy%20System%20%e2%80%93%20smart%20systems%20and%20flexibility%20plan&dm\_i=1QCB,52E76,OBW1TT,JDTXC,1

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<sup>&</sup>lt;sup>9</sup> Information on Ofgem's Call for Evidence on Flexibility can be accessed here:

A number of responses referenced the Flexibility programme and the SNAPS document and that this area was already being looked in to and may result in changes to the products that could be offered (e.g. some services may be replaced, merged, replaced, combined etc.) and as such the Flexibility Programme would most likely eliminate the defect as currently defined under CMP275.

#### Concerns over netting and mutual exclusivity

The Workgroup discussed the point raised about the premise of the defect and the response by Drax who noted that the Frequency Response (FR) holding payments was a payment to compensate for the capability to provide response to maintain system frequency within operational limits which is different to the Black Start availability payments. An example was provided stating that if a Black Start provides a greater revenue stream than FR, generators will be unwilling to risk the unit in FR for just an utilisation payment which is based on the Market Index Price (MIP). This will not necessarily reflect the provider's cost of production or indeed the value of the service.

Furthermore the Workgroup noted the response from Innogy that should there be an instance where Black Start is used then ultimately there would be no grid to synchronise to in order to provide STOR and as such availability is not mutually exclusive.

This view was shared by the majority of the Workgroup.

#### The CMP275 solution stifling competitive behaviour

The Workgroup noted the response from EON and the view that it <u>WAS</u> appropriate for providers to be able to take account of these potential multiple revenues streams when determining the price at which they wish to offer their services. This demonstrates competitive behaviour and accurately reflects the costs they seek to recover for their services. To remove this ability would reduce the efficiency of provision of ancillary services, thereby raising costs, which ultimately customers would have to bear.

It was further noted that responses indicated that CMP275 did not appear to 'level the playing field' as the additional complexity that would be added to the tendering for balancing services may lead to less offers by market participants. The additional complexity to the comparison of the results and payments may not lead to greater transparency but indeed less transparency.

#### **Black Start 'warming' contracts**

It was the view of Engie that the recent Black Start "warming" contracts to facilitate the availability of the black start service have been confused by the proposer with the capability payments relating to the provision of the service.

These Black start warming payment, in the view of Engie, were inappropriately tagged as Black Start as they relate to availability of the service rather than the capability of the service. The warming of Black Start units happens on the system during the summer months/low demand condition and these are not classed as Black Start contacts.

This view was shared by the majority of the Workgroup.

#### Additional analysis from the Proposer

The Workgroup noted that the Proposer had included new information in response to question 1 and questioned the context of the data used to calculate the numbers and assumptions. The Proposer has confirmed subsequently that this data used was based on discussions in the CMP275 Workgroup and related to National Grid published MBSS data on accepted committed STOR as well as the disclosed MW level of STOR that is also under receipt of Black Start contracts as was discussed within the Workgroup, it was agreed that this data is not available publicly and is only released by National Grid as part of the workgroups discussions.

#### Underperformance and event of defaulting

The Workgroup noted the response from RWE and the question raised on how 'netted' settlement periods would work with the respective Ancillary Contacts for underperformance or in the event of default under STOR or response time for Fast Start if the respective service is no longer being explicitly paid for? The view of the Proposer was that for the purposes of netting it would be the best solution if National Grid was able to carry out netting post the reduction of any performance related penalties on any of the impacted services, this would be a more complex solution but would avoid providers from using other contracts to compensate for poor performance and remove the potential creation of a new defect where some providers are protected from poor performance by the use of netting against Black Start contracts. It was discussed within the workgroup that this would be the fairest and best-case implementation route but that a system where netting was carried out prior to performance based reductions would offer a simpler solution if in the view of National Grid such an implementation was not possible.

#### Clarification on the analysis provided by National Grid

National Grid noted that the analysis has some limitations due to challenges which are explained in Section 5 of this report.

The nature of the STOR assessment and the tools that feed into this are very complex making a full analysis very difficult within the time frames. Limited assumptions had to be used regarding the commercial behaviour of ancillary service providers in that they would fully withdraw from one service and put those costs directly into their tender for another service. This was based on scenarios raised in workgroup discussions.

Additional assumptions that National Grid used are noted within section 6 of the report. The data returned from National Grid's analysis provides an estimate figure of the materiality of this modification.

## Clarification on how to compare payments from Black Start and other Balancing Services (e.g. £/Settlement period vs. £/MW/hour)

It was the view of the Proposer that this could be best achieved through simply converting Black Start payments into a £/MW/Hour fee comparable to other services. This would need to be based on either the total installed capacity of the station that is tendered into Black Start or as a better solution if National Grid is capable of identifying it the relevant element of the Black Start contracted sites that is core to the provision of the service, i.e. the OCGT element of a coal power station. These capacities would be

determined by National Grid in relation to the BM Unit MW capacity as per its TEC impacted by the Black Start contract.

This is not an ideal solution but is the most pragmatic solution to the mismatch in tendering between Black Start and all other tendered services operated by National Grid which are carried out on specific listed MW capacity units.

### Clarification on the contractual penalties

It was the view of National Grid that as CMP275 is proposing the payments are netted and that this shouldn't directly affect whether the service is provided to the required standard and as such any additional contractual penalties should not be required.

Table 5: Workgroup Consultation responses – standard questions 1 – 4

Response from	Q1: Do you believe that CMP275 Original proposal or either of the potential options for change better facilitates the Applicable CUSC Objectives?
Matthew Hulks, Intergen	If indeed there is overlap in availability and utilisation fees which are subsequently subsidising the tender prices of BM units for other balancing services then addressing this distortion would better facilitate part (a) of the CUSC objectives.
Simon Reid, ScottishPower Energy Management Ltd	The CMP275 Original proposal does not appear to prove its case that it would better facilitate compliance with the use of system charging methodology facilitates effective competition in the generation and supply of electricity and facilitates competition in the sale, distribution and purchase of electricity than the existing arrangements. There appears no positive consistent or robust argument in favour of this change as set out by the Proposer's solution.
Joe Underwood, Drax Power	No.  We believe that the netting of ancillary service availability revenues will be detrimental to Applicable CUSC Objectives (ACOs) for charging (a) and (b). The CMP275 Proposer claims a number of ancillary service availability payments overlap in scope and therefore some generators can acquire multiple sources of duplicate revenue from the same unit, in particular from Black Start and STOR services. However, different ancillary services represent different costs, risks and value which need to be factored into ancillary service availability prices – they are different services. For example, Black Start is a power station service and paid on a £/Settlement Period basis. It is not contracted based on MWs. As identified by the Workgroup, the criteria for a Black Start station relate to a station's:
	Technical ability
	Proximity to the MITS
	Adequate on-site fuel reserves
	Geographical location
	Station operator's training, knowledge and expertise
	STOR on the other hand is contracted purely on reserve. The costs relating to STOR availability payments only relate to the output of a single unit and is paid on a £/MW/hour basis. To net the availability payments of these services would be wholly inappropriate as they are different services. One is to restore a dark (or partial) system whereas the other is to maintain the system within operational limits. In addition, the netting of Black Start availability and Frequency Response (FR) holding payments causes concern. The holding payment is compensation for the capability to provide response to maintain system frequency within operational limits. This is different to the Black Start availability payments as described above. If, for example, Black Start provides a greater revenue stream than FR, generators will be unwilling to risk the unit in FR for just a utilisation payment which is based on the Market Index Price (MIP). This will not necessarily reflect the provider's cost of production or indeed the value of the service.
	Due to the competitive nature of ancillary service tender processes, generators that provide multiple services have the opportunity to bundle services at a discount which would not be the

## Response Q1: Do you believe that CMP275 Original proposal or either of the potential options for change better facilitates the Applicable CUSC Objectives? from case if all services were procured in isolation. Netting availability payments as suggested by CMP275 will prevent these economically viable plant from providing necessary ancillary services at a competitive price. This will remove a major incentive for flexible generation that can provide multiple ancillary services to connect to the system. This is a particular concern given the need for flexibility on the system due to the closure of many conventional plant and the rise in intermittent generation. CMP275 will reduce liquidity and competitiveness in all but the most valuable ancillary service tenders thereby raising cost to consumers. Material change provisions in Black Start contracts allow service providers to pull out of existing Black Start contracts. This may be attractive if the value for alternative services increases e.g. STOR. This would create greater risk for National Grid's Black Start procurement strategy as providers may be incentivised to flip between markets at short notice. Fruzsina No, because we are not convinced that the defect is valid. Kemenes. On initial reading the defect as described in the WG Working Group Report for STOR and Innogy Black Start suggests this could be an issue of concern and should be targeted by the SO with an appropriate solution. It suggests double payments are received by certain units for providing overlapping services and that there is a distortion to competition (in particular that the STOR market is distorted by units that serve as both Black Start and STOR Units). However, the WG report has not interrogated whether the 'availability provision' by units is a truly an 'overlapping service' in the technical sense. We ask the WG to answer the following questions before proceeding with the development of proposals: Can the unit be available for either service during the identified 'overlap windows'? If the answer is yes then these are two separate services and there is justification for two sets of availability payments. (Looking at the example focussed on, our understanding is that: a unit could still be available for Black Start in a system emergency even if it is providing STOR - also it would or indeed could never be called for STOR during a time that Black Start is needed. In a Black start situation there would be no grid to synchronise to in order to provide STOR. Therefore, availability is not mutually exclusive). Are the technical requirements for being 'available' for one service the same? If there are distinct processes involved in being available for one service compared to another then - then there appears to be a justification for two sets of availability payments. The issues raised by the proposer suggest to us that there is a fundamental issue in any case with the lack of transparency around the current procurement of different ancillary services. This should definitely be addressed outside of this Mod. Paul Jones. No. We believe that this modification will either have no effect to the cost of balancing Uniper services but will add complexity to how they are procured, or will lead to an increase in costs as outlined in the consultation document. Our assumption is that the former of the two outcomes is more likely as National Grid will presumably be required to take account of any potential netting when assessing whether to accept a bid from a specific provider, in order to demonstrate that it has procured services in the most efficient manner. This should result in the same outcome as the present system.

Response from	Q1: Do you believe that CMP275 Original proposal or either of the potential options for change better facilitates the Applicable CUSC Objectives?
	For instance, a numerical example is given in the consultation document of a station receiving £130k of availability payments for STOR and £100k of payments for Black Start. Under CMP275 the total cost of availability payments for these two services would be £130k. Depending on which service was tendered first this would essentially mean that the STOR is being procured for £30k or the Black Start for free.
	Assuming the Black Start contract was procured first, If the nearest priced competitor for STOR was £31k the netted provider with the Black Start contract of £100k would be the cheaper option by tendering at £130k, as this would be cheaper across both services once netting had taken place.
	This is no different than the outcome under the present arrangements if the same provider were to tender £100k for Black Start and £30k for STOR with no netting taking place.  Therefore, if National Grid does the obvious thing and takes account of netting in its assessment then there should be no change in outcome. However, its assessment will arguably be more complex.
	However, if National Grid was prevented from considering the net effect, then in the above example another STOR provider could bid up to £129k before the provider with a black start contract was able to compete. This would mean that the cost across both services would be £229k rather than the alternative cost of £130k which the black start contracted party was willing to receive.
Tim Ellingham, RWE	It is not immediately clear how the CUSC interacts with Commercial Ancillary Services in its current form. Many changes would need to be made to accommodate the proposed modification which may, as has already been noted by the working group, be better facilitated in the Procurement Guidelines.
Laurence Barrett, EON	E.ON does not believe that this modification better facilitates the applicable CUSC objectives. E.ON believes it is right that providers of ancillary services are paid fully for each ancillary service they provide. It is also appropriate for providers to be able to take account of these potential multiple revenues streams when determining the price at which they wish to offer their services. This demonstrates competitive behaviour and accurately reflects the costs they seek to recover for their services. To remove this ability would reduce the efficiency of provision of ancillary services, thereby raising costs, which ultimately customers would have to bear.
	E.ON therefore believes the Original proposal is worse than the baseline against Objective (a) and (b). In addition, E.ON believes that this creates inefficiency and unnecessary implementation costs and so is negative against Objective (e). E.ON does recognise that there could be a defect whereby parties are being paid twice for providing effectively the same service. However, E.ON believes this is more an issue with the ancillary services market itself and the overlap between the products procured by National Grid (NG).
	This has been recognised by NG who are currently consulting on their System Needs and Product Strategy (SNAPS) in order to review and reform these products. E.ON believes that it is more appropriate for this process to run its course, as clearly defined products would either introduce a degree of exclusivity due to their nature (as we already have with some ancillary services e.g. frequency response and reserve services) or would otherwise create clearly distinct products for which it is right to be paid for each.
Garth	We do not, at this time, believe that CMP275 does better facilitate the Applicable CUSC

Response from	Q1: Do you believe that CMP275 Original proposal or either of the potential options for change better facilitates the Applicable CUSC Objectives?				
Graham, SSE	Objectives.				
Simon Lord, Engie	<ul> <li>No, the modification has a number of issue:- The proposal fails to recognise the nature of the Black Start service being a station rather than a BM unit services that has significantly different technical requirements compared to the STOR services. The payment for black start capability relates to the design and operation power station which includes many items of equipment only one of which is the Gas Turbine (GT). The Gas Turbine requirement for black start is to start up independent of any external supplies and run at a relatively low load for extend periods of time but with the ability to start high power electrical loads and then run at light duty. The STOR service is different in both its technical and physical requirement requiring higher loads for shorter periods.</li> <li>A provider can provide both STOR and black start capability at the same time. It is acceptable for provider to receive two payments. As they are different services.</li> <li>The recent Black Start "warming" contracts to facilitate the availability of the black start service have been confused by the proposer with the capability payments relating to the provision of the service. These Black start warming payment we believe were inappropriate tagged as Black Start as they relate to availability of the service rather than the capability of the service. The warming of black start units happens on the system during the summer months/low demand condition and these are not classes as Black Start contacts. If the defect is accepted (which we do not) then any instructing relating the warming of black start units to ensure the capability of the service would need to be included in this proposal.</li> <li>The current licence obligation on the SO to procure services in an economic an efficient way is implemented by the SO via its procurements guide lines such that when one services precludes the operation of another only one payment is made.</li> <li>The CUSC is not an appropriate code to place obligation on the SO to procure in an econo</li></ul>				
Colin Prestwich, Smartest Energy	Under the current arrangements we believe participants should be allowed access to multiple revenues otherwise you are limiting assets from achieving their full potential.  Whilst we have some sympathy with the sentiment of this proposal (especially in the context of black start) we are not entirely convinced there will be any measurable overall saving because bid prices will go up to compensate for the restriction.				
lan Tanner, UKPR (Proposer)	As the proposer we would support the modification and believe it would address the identified defect of certain Transmission connected BM units being able to access overlapping availability revenue in the form of Black Start contracts as well as STOR and other balancing service contracts.				
	This would and better service objective A and B of the CUSC by removing a defect that unduly rewards certain generators above others and leads to significant market distortions in some Balancing Services, resulting in an unlevel playing field. We believe there is a strong case that the resolution of this defect would be in the interest of the end consumer and would allow the opportunity for the reduction of costs being levied against them.				
	As shown below the amount of the committed BM STOR market that is benefiting from this defect is significant, up to 45% in some STOR seasons and this is leading to significant distortions in the STOR market with some providers receiving undue reward over and above identical competitor STOR providers.				

Response from	Q1: Do you believe that CMP275 Original proposal or either of the potential options for change better facilitates the Applicable CUSC Objectives?			
		nmitted BM R MW	% MW Volume Benefiting from Black Start overlapping revenue	
	11.1	1057	40%	
	11.2	935	45%	
	11.3	1052	40%	
	11.4	1061	40%	
	11.5	1884	23%	
	11.6	1878	23%	

Response from	Q2: Do you support the proposed implementation approach?
Matthew Hulks, Intergen	If an asset is capable of providing more than one service there is no reason why contracts cannot be given to one unit for more than one type of service. This will incentivise the right kind of equipment and ensure rational investor behaviour and low costs to the consumer. However, InterGen agrees that it does make sense that certain combinations of services should not be possible when simultaneous delivery is not possible. However, on Black Start specifically, we believe it should be possible to combine this service with any other service because by definition Black Start will only be used when nothing else is happening on the system.
Simon Reid, ScottishPower Energy Management Ltd	Not convinced that the implementation of the Proposer's solution is without change to the Transmission System Operator's procurement computer systems and therefore there is insufficient detail of: the costs of implementing the solution.
Joe Underwood, Drax Power	We consider April 2019 to be a suitable date.  A sufficient implementation time scale is necessary in order to allow for contract renegotiations and the procurement of additional services should negotiations fail.  We agree that, if approved, CMP275 would only be applied to future contracts.

Fruzsina Kemenes, Innogy	No. As explained under Q 1, we are not convinced of the defect being valid.  If the defect is deemed valid by Ofgem we request the following implementation pathway:  The procurement of ancillary services should be reformed with wider stakeholder engagement through SNAPs. In the next publication we ask the SO to explain how the SNAPs proposals help ensure that no 'double payments' are received by service providers. What improvements are being proposed for Black Start and STOR under SNAPs?  If a change is necessary, we agree with the proposer that the solution needs to be applied to both BMUs and non-BMUs as in the future non-BMUs are also likely to be able to offer these services.
Paul Jones, Uniper	No. The modification should not be implemented
Tim Ellingham, RWE	It is unclear how existing contracts without a material change clause will be treated when a new, qualifying, Commercial Ancillary Service contract is awarded from a hierarchical perspective, related to my comment on question 3.
Laurence Barrett, EON	As per our response to Q1, E.ON believes that this modification should not be implemented but rather the NG SNAPS review/reform should continue to be progressed.  Should a defect still be present after this process, then the modification can be re-assessed at this time.
Garth Graham, SSE	In light of the Tendering timeline discussions set out on pages 22-23 we are not certain that an implementation date has been proposed (although a hypothetical date of January 2018 is noted - but not proposed).
Simon Lord, Engie	No
Colin Prestwich, Smartest Energy	No
lan Tanner, UKPR (Proposer)	Yes, as the proposer we do. We would however be happy to entertain alternative suggestions that would address the difficulties that have been raised as part of the workgroup.

Response from	Q3: Do you have any other comments?	Q4: Do you wish to raise a Workgroup Consultation Alternative request for the Workgroup to consider?
Matthew Hulks,	N/A	N/A

Response from	Q3: Do you have any other comments?	Q4: Do you wish to raise a Workgroup Consultation Alternative request for the Workgroup to consider?
Intergen		
Simon Reid, ScottishPower Energy Management Ltd	The ideology of the default is laudable but whether it actually materially exists appears to be questionable.	No
Joe Underwood, Drax Power	Not at this time	Not at this time
Fruzsina Kemenes, Innogy	We disagree with the proposers broad brush application of the proposal. We might agree with the principle that providers should not receive double availability payments for truly overlapping services. However, the scope of any change should be limited to unjustified service payments that are proven to overlap.	No
	Each service/potential overlap should be examined properly on its own merit to ensure that there are no overlapping services and related overpayments. Where there is a clear issue, remedying this is important. The SO should proactively review its services especially as it is conducting reforms to procurement via 'SNAPs'. Indeed the SO should be apply this principle from the onset when designing any new services. Such proactive action from the SO is especially important as we move to having DSO and SO procured ancillary services.	
Paul Jones, Uniper	No thank you.	No thank you.
Tim Ellingham, RWE	It has not been demonstrated how 'netted' settlement periods would work with the respective Ancillary Contracts in respect of underperformance. How would Events of Default under STOR be treated or response time in Fast Start if the respective service is no longer being explicitly paid for?	No response indicated
Laurence Barrett, EON	No comment indicated	No comment indicated
Garth Graham, SSE	We note the comments set out on page 24 about the CLASS Project. We share the concerns expressed by Workgroup	No

Response from	Q3: Do you have any other comments?	Q4: Do you wish to raise a Workgroup Consultation Alternative request for the Workgroup to consider?
	members that a discriminatory treatment may arise if MPANs associated with the CLASS Project were to be able to receive multiple (and, in the context of CMP275, not netted off each other) revenue streams for providing ancillary and / or balancing services to the SO.	
Simon Lord, Engie	No	No
Colin Prestwich, Smartest Energy	No	No
lan Tanner, UKPR (Proposer)	We believe National Grid and Ofgem should look strongly at the lack of transparency surrounding Black Start and if this is required in the current timeframe and that if the legacy issues that precluded making such information available are still relevant. We would highlight for instance there have been several statements made by both National Grid and Ofgem separately where Black Start units have been listed but that are not acknowledged as Black Start sites and even during this modification process parties were not permitted to refer to them despite it now being public knowledge.  We feel that it would be in the best interests of both other parties but also the end consumer to improve the lack of	n/a
	transparency in this case. This would serve to greatly improve the competition and value for money of the Black Start service, this would be especially important as the service evolves in the wake of the closure of the coal generating fleet and the need to attract alternative providers of Black Start.	
	We would also query on the National Grid analysis conducted as part of this workgroup (analysis that due to concerns above cannot be shared with the workgroup) what assumptions have been made relating to Transmission generator claims that they would remove themselves from services completely due to partial loss of revenue. We believe that taking this at face value is not necessarily in the best interest of the industry or end consumer and that it does not reflect a realistic approach to the impact of this modification.  We would also bring attention to the P354 BSC modification	

Response from	Q3: Do you have any other comments?	Q4: Do you wish to raise a Workgroup Consultation Alternative request for the Workgroup to consider?
	that proposes addressing a similar defect in a different sector of the industry. We believe that both CMP275 and P354 share a similar principled approach to addressing the unlevel playing field and that if the authority were minded to accept that modification that this one should naturally follow as part of that same attempt to address the inequality in treatment between different parties in the market.	

Table 6: Workgroup Consultation responses – CMP275 specific questions 5 – 8

Response from	Q5: With the planned implementation of the European Network Codes/Guidelines in GB and the obligations thus placed on National Grid, do you consider this to be the appropriate time to consider the proposed defect as procurement of, and the balancing services themselves will potentially require modification to meet the requirements of those Network Code/Guidelines?
Matthew Hulks, Intergen	InterGen hopes that National Grid's SNaPS document will streamline not only the ancillary services procurement process but will identify inefficiencies, from a delivery and cost perspective, across all services. We support this potential defect being addressed in a more holistic manner through the SNaPS initiative. We look forward to responding to the SNaPS consultation in July.
Simon Reid, ScottishPower Energy Management Ltd	The changes to methods and products by which the Transmission System Operator will procure balancing services as GB adopts the EBGL should be recognised as a significant market change. Clearly framing the resulting GB specific changes may serve the goal of this modification better.
Joe Underwood, Drax Power	At this time we do not see this being an issue, but encourage the workgroup to discuss this in more detail.
Fruzsina Kemenes, Innogy	The WG report has not explained the implications of EU network code developments on the defect- therefore it is difficult for stakeholders to comment.  If there are interactions this must be clearly set out by the SO in your next publication.

Response from	Q5: With the planned implementation of the European Network Codes/Guidelines in GB and the obligations thus placed on National Grid, do you consider this to be the appropriate time to consider the proposed defect as procurement of, and the balancing services themselves will potentially require modification to meet the requirements of those Network Code/Guidelines?
Paul Jones, Uniper	We do not believe there is a defect, so we do not believe that there is anything to address. Therefore, the possible interaction with other initiatives is not really a consideration.  Nevertheless, there is a lot of work going on this area, such as National Grid's SNAPS consultation, which means that the future direction of balancing service procurement is uncertain.
Tim Ellingham, RWE	I consider this to be the least suitable time to implement such a change as the landscape for ancillary services under the European Network Codes and the UK interpretation is not clear. For example, how would utilisation under TERRE instructions be treated in respect of netting? With the current difficulty in incorporating the EU code into the UK ones it would be useful in National Grid could evaluate and share their view on the changes in advance of an industry consultation.
Laurence Barrett, EON	E .ON does not believe that this is the appropriate time to consider the proposed defect but would rather see the NG SNAPS review/reform, alongside the implementation of the European Network Codes/Guidelines, progressed.
Garth Graham, SSE	In light of the developments underway with the planned implementation of the European Network Codes / Guideline we have reservations that any solutions arising from CMP275 maybe nugatory.
Simon Lord, Engie	No
Colin Prestwich, Smartest Energy	We think it is worth holding off until we know whether we are abiding by the EU network codes or not post Brexit. However, the most useful thing that could come out of this process is some guidance from Ofgem in terms of their thinking because this will inform the fundamental question under the System Needs and Product Strategy single product versus standardisation.
lan Tanner, UKPR (Proposer)	We agree that the prospect of further reforms to the impacted balancing services should be considered. However, as these reforms are a substantial period away from implementation and are not yet clear on what they execution will entail we are of the view that the CUSC objectives are not serviced by undue delay on the vague aspiration that future reforms will deal with the defect.
	In relation to timelines we would raise the similar circumstances surrounding CMP 264 & 265 where Ofgem was of the view that immediate action was necessary to address a believed defect with regards to embedded generation whereas a larger and more substantial Targeted Charging review of charging arrangements was yet to be finalised. We view this in a similar light and would suggest that swift action would be required to address the defect to protect the end consumer from undue costs as well as to prevent long term contracts being signed as

Response from	Q5: With the planned implementation of the European Network Codes/Guidelines in GB and the obligations thus placed on National Grid, do you consider this to be the appropriate time to consider the proposed defect as procurement of, and the balancing services themselves will potentially require modification to meet the requirements of those Network Code/Guidelines?
	part of the ongoing National Grid negotiations in this area.  We also note that this modification is not necessarily mutually exclusive with any of the proposed changes and that the acceptance of this modification would not prevent the following changes to the various codes and Balancing Service guidelines taking place.  In summary, we would highlight that the prospect of future reform should not be a barrier to immediate reform of an identified defect.

Response from	Q6: Do you consider that the scope of this defect is out of scope of the CUSC and that the C16 Procurement Guideline statements of National Grid are, in this instance, the natural home for such changes to be considered and agreed between National Grid (as SO) and Ofgem?
Matthew Hulks, Intergen	If the regulator deems there to be a distortion here that needs addressing it would seem that using the CUSC to address this seems appropriate. The first objective of the CUSC is that it "facilitates effective competition in the generation and supply of electricity". If tender prices for ancillary services are being unfairly discounted by revenue from similar services then this could inhibit effective competition when procuring these services.
Simon Reid, ScottishPower Energy Management Ltd	The scope of this modification may not be out of the scope of the CUSC.  However the CUSC objectives may be better facilitated by the Transmission System Operator with Ofgem coherently modifying its Procurement Guidelines to close any potential defect envisaged by the Proposer. This could be running tenders for a combination of products where overlapping could occur or banning generators from tendering if there was a potential for cross subsidisation.
Joe Underwood, Drax Power	The CUSC governs the arrangements for procurement of mandatory services only. The procurement of all commercial services is governed under the C16 Procurement Guideline Statement, therefore this would have been the most efficient and appropriate place to raise any concerns surrounding the netting of ancillary service availability payments.
Fruzsina Kemenes, Innogy	We feel it is the SO's duty to act to prevent discriminatory procurement practices as soon as they become aware of an evident issue.  The Working Group Report suggests that the CUSC is not the correct vehicle for correcting the specified defect. The CUSC only governs the arrangements for the procurement of Mandatory Services. Nonetheless we would like to note that it has been very helpful for

Response from	Q6: Do you consider that the scope of this defect is out of scope of the CUSC and that the C16 Procurement Guideline statements of National Grid are, in this instance, the natural home for such changes to be considered and agreed between National Grid (as SO) and Ofgem?
	stakeholders that the issue has been discussed transparently under Open Governance. The change process through the 'Procurement Guidelines Statement' is not particularly transparent or open for industry input.
	We are concerned that this Mod is ill timed given the wider work on reforming ancillary service procurement via SNAPs.
Paul Jones, Uniper	This area is arguably more relevant to the procurement guidelines than the CUSC.
Tim Ellingham, RWE	The 'proposed' defect I feel is currently more aligned with the procurement process than with the current CUSC as commercial ancillary services are not explicitly mentioned in it.
Laurence Barrett, EON	E.ON believes that the potential issue is not a defect with the CUSC itself but rather with the design and procurement of the ancillary services themselves. We therefore believe that this can be best resolved by advancing the NG SNAPS review/reform.
Garth Graham, SSE	We believe that there is merit in all changes to multilateral contractual matters, such as those covered by CMP275, being undertaken via the open and transparent process of the CUSC compared to the opaque arrangements which surround the C16 Procurement Guideline statements. Or, to put it another way, the natural home for these matter IS the CUSC and not the Procurement Guidelines.
Simon Lord, Engie	Yes
Colin Prestwich, Smartest Energy	We can see that this is legitimate business under the CUSC and as far as possible we believe those services which are currently outside of the CUSC should be brought within it so that there can be proper scrutiny of NGT's activities.
lan Tanner, UKPR (Proposer)	We consider this an appropriate CUSC issue but would highlight the lack of ability for parties to raise modifications to the C16 procurements guideline. If National Grid and Ofgem were to consider future reform of this process this might open a new and more relevant forum for similar discussions in future scenarios.

Response from	Q7: Do you believe the potential additional complexity added to tendered ancillary and balancing services may reduce the breadth and depth of tenders received by National Grid and may therefore adversely impact the number of services and/or the costs of those services procured by National Grid?
Matthew Hulks,	Yes. A standardised, uniform and transparent process for tendering for ancillary and balancing services would likely encourage additional providers to participate and thus make the process

Intergen	more competitive and cost-effective. Once again, InterGen believes this aspect of service procurement is best addressed holistically under the remit of SNaPS.
Simon Reid, ScottishPower Energy Management Ltd	Yes. The proposer's solution does not appear to 'level the playing field'. The additional complexity added to the tender for balancing services may lead to less offers by market participants. The additional complexity to the comparison of the results and payments may not lead to greater transparency but indeed less transparency.
Joe Underwood, Drax Power	It is yet to be decided how Black Start contracts, which are priced in £/Settlement Period, will be converted as to be comparable with other services which may overlap, i.e. usually priced in £/MW/Hour. It was asked whether National Grid would be able to identify what portion of availability payments are linked to OCGT costs. However, this is not provided to National Grid and it would be inappropriate for providers to do so, particularly given the commercially sensitive nature of the information. In addition it would be difficult for a power station to be able to break down these costs as the criteria for a Black Start station does not relate to a station's MWs available as discussed in our answer to Question 1 above. It has also been suggested that this be done on a percentage of TEC basis however as mentioned above this would be inappropriate as the costs are not split equally between OCGTs and the rest of the station. Further, TEC is procured on a power station basis; therefore the question remains as to how the OCGT proportion would be defined. If this could be done, this is not reflective of the contribution which an OCGT brings to a power station's Black Start capability. These points also apply to a power station's main units and how netting occurs between Black Start and frequency response.  Additional complexities would have to be considered due to the number of additional interactions. In addition to the current price drivers such as fuel cost, unit availability, etc., a power station's ancillary service pricing strategy would depend heavily on what services have already been procured by National Grid and the cost of those services. Further, pricing for FR would depend heavily on the output of the available unit as this determines the MWs used to
Fruzsina Kemenes, Innogy	The argument on administrative costs is not convincing, however we foresee that when bidding mutually exclusively into separate markets, units are highly likely to have to submit higher bids than if they could access multiple revenue streams
Paul Jones, Uniper	Yes. As we mention in our response to question 1, it will either increase the complexity for no benefit or would result in higher costs of procurement.
Tim Ellingham, RWE	Additional complexity could certainly be barrier for new entrants who are not familiar with the existing process let alone the proposed. There is a chance that the proposed modification may introduce an element of risk on a new entrants' earning/return which may in turn lead to pricing in of the perceived risk.
	For existing users then there may be an evaluation of risk vs. reward for each Ancillary Service which may result in system security issues as the different services have a different role within securing the system. For example, if Fast Start is negated due to having a STOR contract then the crucial, and the not mentioned within the report, Low Frequency Relay start-up service will be unavailable to the SO, this could have serious impact during a frequency event.

Laurence Barrett, EON	E.ON agrees that the proposed solution could add complexity to the procurement process although believes the more likely outcome would be a reduction in tenders across the products as providers aim for just a single service given that this is all they would be paid for. It therefore appears likely that this would result in reduced competition and an increase in costs.
Garth Graham, SSE	Yes we do believe that the potential additional complexity added to the tendered ancillary and balancing services may reduce the breadth and depth of tender responses received by the SO from market participants. Not only would this adversely impact the number of services and / or the costs of these services procured by the SO but this may also adversely impact on competition and the security of the transmission network.
Simon Lord, Engie	Yes
Colin Prestwich, Smartest Energy	The document suggests that there will be greater complexity for National Grid as they assess bids. Second guessing participant behaviours should not be part of National Grid's assessment but it is certainly true that as a result of this change there would be behavioural impacts or even unintended consequences in the way in which behaviour is incentivised.
lan Tanner, UKPR (Proposer)	We agree with the concern raised here but do not believe that this would raise an undue level of complexity to the process of tendering for contracts by either National Grid or to other parties to the extent that they would fail to tender or would be significantly impacted.  We further propose that within the workgroup thoughts should be given to how the administrative burden and complexity of this solution should be minimised and streamlined.

Response from	Q8: Do you believe there are any services missing or any services included in the Appendix 1 and Appendix 2 that should not be included? If this is the case please provide supporting rationale
Matthew Hulks, Intergen	The system operator must strike a balance between: (1) parties "double dipping" and taking advantage of payments for delivering duplicate services; 2) ensuring efficient use of assets such that: (a) costs to the consumer are kept as low as possible and (b) it avoids paying for too many assets that become under-utilised, which is not environmentally efficient
Simon Reid, ScottishPower Energy Management Ltd	No
Joe Underwood,	All ancillary services appear to be named in Appendix 1 and Appendix 2.

Response from	Q8: Do you believe there are any services missing or any services included in the Appendix 1 and Appendix 2 that should not be included? If this is the case please provide supporting rationale
Drax Power	
Fruzsina Kemenes, Innogy	No
Paul Jones, Uniper	No
Tim Ellingham, RWE	No, I am happy with the service list, the only comment being that each time there is a AS change will there have to a mod to change the CUSC?
Laurence Barrett, EON	E.ON believes that it is more sensible to continue with the NG SNAPS review/reform rather than spend time assessing whether the current list of ancillary services is appropriate.
	Given that these products will be reformed, it does not appear beneficial to spend time assessing their individual merits and applicability to the modification.
Garth Graham, SSE	The Workgroup has identified a number of relevant ancillary and balancing services.  However, the relevance of these going forward, in terms of CMP275, maybe overtaken by the recent publication of National Grid's recent 'SNAPS' document.
Simon Lord, Engie	We believe that all the named services are mutually exclusive with black start capability payment and there is no double payment defect.
	Although we believe it is being dealt with elsewhere, the non- BM spill energy defect where non-BM units can systematically receive spill payments in addition to utilisation payment for the same energy volume from their supplier is the only current example of double payment where the customer pays for the same product twice and this is being dealt with via P354.
Colin Prestwich, Smartest Energy	No comment
lan Tanner, UKPR (Proposer)	n/a

# 7 Post Workgroup Consultation Discussions

The Workgroup following the review of the Workgroup Consultation responses reconvened to discuss the proposal further in light of Ofgem's Call for Evidence on Flexibility and the drafting of the associated legal text changes.

# 1. Ofgem's Call for Evidence on Flexibility

2. The Workgroup noted that a significant review is being undertaken by the Flexibility Programme. The Workgroup considered the information released by Ofgem for its call for evidence and noted that the direction of travel was leading to more revenue stacking/offering multiple products than revenue netting to facilitate a flexible system. The anticipation is that those parties offering Balancing Services should, through the prices offered, reflect the true costs and benefits of offering the asset and for most Workgroup Members CMP275 would be contrary to how the market is evolving. How to define the legal text in respect of a site or BMU

The Workgroup discussed the complexity of defining CMP275 in relation to the legal text changes required and how the legal text could encompass the Balancing Service that is site based (Black Start) vs those Balancing Services that are at BMU level.

# 3. Would the implementation of the CMP275 solution potentially result in more complexity and additional costs

The Workgroup noted that National Grid should make the economic and efficient decision when procuring services but a number of the Workgroup were concerned that should CMP275 be implemented may lead to additional complexity and costs.

#### **Assessments process impact:**

If as suggested by the proposal, National Grid were to include the netted off income as a component of the assessments (i.e.to assess the cost of a tender using the total income from all ancillary services instead of the bid price) this would increase the complexity of comparing providers bids. To ensure National Grid are managing the whole system in an efficient and economic manner, it may be necessary for us review whether a change to the assessment is required to include the total value of a provider offering more than one ancillary services.

### Impact on Settlements process:

If this proposal is implemented, National Grid will not have to do a system change to accommodate it. However, a process change would be necessary which would need approximately 3 to 4 months' notice and have an approximate cost of £10k. {Note that this doesn't take into account the costs associated with re-negotiation or re-procurement of services as highlighted in Section 6 point 5}.

### Confirmation of the legal application of CMP275

During the process, the Workgroup sought clarification on the legal application of CMP275 and what the impact would be on existing impacted contracts if CMP275 was implemented. A particular area of focus was around the relationship between the CUSC

and the Ancillary Services agreement. The legal position from National Grid on this was that the CUSC and Ancillary Services Agreement are two discrete and separate legal arrangements, If one agreement was to impinge on the other, there would be issues around contract privity. It would therefore not be possible to be bound in one contract by the provisions of another. Furthermore, within the ancillary services agreement that there is the provision that any CUSC changes that may impact an ancillary services agreement could be discussed, in terms of variation or termination. As a result, if CMP275 was to be implemented, previous contractual arrangements would remain in place.

#### 4. Alternative Solutions

There were four alternate solutions raised in total. The Proposer of CMP275 raised three alternatives, whilst NGET raised a separate solution.

<u>UKPR Alternate 1</u>: Alternate 1 was identical to the original proposal except that the Schedule 5 netted ancillary services table would be modified to included frequency response services. The netting arrangements outlined in the original proposal would be carried forward with this alternate. Alternate 1 did not achieve majority support and was therefore not carried forward after voting. Section 9 of this report details the voting.

<u>UKPR Alternate 2:</u> Under this alternative solution Parties with Black Start contracts would be prohibited from tendering to offer reserve services. Under Alternate 2, netting arrangements outlined in the original proposal would not endure. Frequency products would be excluded from the scope of the prohibition. Alternate 2 did not achieve majority support and was therefore not carried forward after voting. Section 9 of this report details the voting.

<u>UKPR Alternate 3:</u> Under this alternative solution Parties with Fast Start contracts would be prohibited from tendering to offer reserve services. Under Alternate 3, the netting arrangements outlined in the original proposal would not endure. Frequency products would be excluded from the scope of the prohibition. Alternate 3 did not achieve majority support and was therefore not carried forward after voting. Section 9 of this report details the voting.

**NGET Alternate 4:** Under this alternative solution would apply netting to services provided under new Ancillary agreements only in tender rounds in respect of new agreements occurring after the netting dates (contract start date). Existing arrangements would continue until contracted end date, and this would only be applied to new agreements. Alternate 4 received majority support by the Workgroup and became WACM 1.

Please see appendix 5 for WACM detail and legal text.

# 8. Workgroup Vote

The Workgroup believe that the Terms of Reference have been fulfilled and CMP275 has been fully considered.

The Workgroup met on 26 March 2018 and agreed by majority to support one alternative to become Workgroup Alternative CUSC Modification 1 (WACM 1). At this meeting the Workgroup voted on whether the Original or WACM1 would better facilitate the Applicable CUSC Objectives than the baseline and what option was best overall. At the Workgroup meeting Alessandra De Zottis attended on behalf of the Proposer Ian Tanner and Garth Graham acted as the alternate for Workgroup Member Simon Lord.

The Workgroup voted against the Applicable CUSC Standard Objectives for the Original Proposal and one WACM. The Workgroup voted and nine of the ten Workgroup Members concluded that the baseline was the best option, with one Workgroup Member considering the original proposal as the best option

The voting record is detailed below.

# **Vote on alternative to WACMs**

Member	UKPR Alternate 1(Support/Don't Support/Neutral Yes, No Abstain)	UKPR Alternate 2 (Support/Don't Support/Neutral Yes, No Abstain)	UKPR Alternate 3(Support/Don't Support/Neutral Yes, No Abstain)	NGET Alternate 4 (Support/Don't Support/Neutral Yes, No Abstain)
lan Tanner (Alessandra De Zottis)	Y	Y	Υ	Y (Baseline)
Urmi Mistry	N	N	N	Y (Original Only)
Bill Reid (Tim Ellingham)	N	N	Y (Original Only)	Y (Original Only)
Garth Graham	N	N	N	Y (Original Only)
Robert Longden	N	N	N	Y (Original Only)
Paul Jones	N	N	N	N
Simon Lord (Garth Graham)	N	N	N	Y (Original Only)

Laurence Barrett	Not in attendance at the meeting				
Simon Reid	N	N	N	Y (Original Only)	
Lisa Walters	N	Υ	Υ	Y (Original Only)	
lestyn Jones		Not in attendance	ce at the meeting		
Paul Youngman	N	N	N	N	
TOTAL	1/10	2/10	3/10	8/10	
Supported by Chairman (If Applicable)	N	N	N	N/A	

# **Workgroup Vote**

# Vote 1: does the original or WACM facilitate the objectives better than the Baseline?

Workgroup Member	Better facilitates ACO (a)	Better facilitates ACO (b)?	Better facilitates ACO (c)?	Better facilitates ACO (d)?	Overall (Y/N)				
Ian Tanner -	Ian Tanner – UKPR (Alessandra DeZottis)								
Original	Υ	Yes	Neutral	Neutral	Yes				
WACM 1	Yes	Yes	Neutral	Neutral	Yes				

# **Voting statement:**

As Proposer, UKPR supports the original modification proposal because it would improve competition in the market as well as reduce the cost to the end consumer through the removal of its current payment for the same service multiple times.

UKPR does not overall support the WACM 1 proposed by NGET because, although better than the baseline, it does not fully capture the need to address the benefit granted to some BM Units to access duplicate revenue streams thus enjoy a competitive advantage over other providers.

Workgroup Member	Better facilitates ACO (a)	Better facilitates ACO (b)?	Better facilitates ACO (c)?	Better facilitates ACO (d)?	Overall (Y/N)			
Urmi Mistry – NGET								
Original	Add in whether yes, no, neutral etc No	No	Neutral	Neutral	No			
WACM 1	No	No	Neutral	Neutral	No			

## **Voting statement:**

Against Applicable CUSC Objectives:

- a) This modification impacts this objective negatively in National Grid's (NG) view this cause decisions taken by the System Operator to not be economic and efficient and so not in line with our licence obligations.
- b) This modification impacts this objective negatively as National Grid feel it will have a detrimental and restrictive impact on competition. As this modification does not allow the stacking of services or the 'full' remuneration for supplying multiple services, this may cause units to pull out of certain ancillary service markets and to only those where they receive the most profit. Therefore, this could lead to NG being unable to procure our minimum system requirement for certain ancillary services and so leading to system security issues. These issues will lead to NG having to procure more expensive services and so increasing costs which will lead to an increase in cost to the consumer.
- c) Neutral
- d) Neutral

National Grid is committed to lowering barriers to new technologies and new business models in the provision of balancing services. We have been undertaking a wideranging programme to review and improve our suite of products and how we procure them. Our goals are to increase transparency, increase competition, reduce complexity and deliver greater value for the end consumer.

Our view is that where the provision of one product does not adversely impact the provision of another product then there are valid economic reasons for allowing the stacking of those products. We consider that Black Start is a station service, availability payment for which will include for items which are beyond just the backup generators, and therefore is not equivalent to STOR availability payments, which are unit based. Furthermore the black start service will only be used in a situation where the normal commercial markets such as STOR have been suspended, and therefore they would not be used at the same time. We therefore do not support the modification as better facilitating the relevant CUSC Objectives.

Workgroup Member	Better facilitates ACO (a)	Better facilitates ACO (b)?	Better facilitates ACO (c)?	Better facilitates ACO (d)?	Overall (Y/N)			
Tim Ellingham - RWE								
Original	No	No	No	No	No			
WACM1	No	No	No	No	No			

## **Voting statement:**

The original proposal misunderstands the nature of the existing agreements. It vastly over estimates payments and fails to grasp the bilateral nature of ancillary agreements. The removal of some of these services, as an unintended consequence, will affect system stability and security.

Garth Graham SSE							
Original	No	No	No	No	No		
WACM1	No	No	No	No	No		

# **Voting statement:**

Original. This proposal does not better facilitate the Applicable Objectives, and in particular (b) in terms of competition. There are two primary grounds for this.

Firstly, as it affects existing contracts that have been freely entered into by parties without any expectation of a fundamental change in their applicable terms and conditions (i.e. non-payment for the provision of a service, when they expected to be so paid for honouring their contractual obligations) this change would be detrimental to competition as the legitimate (contractual) expectation of parties would be fundamentally removed. Not only would this affect providers of these services listed in respect of CMP275 it would also, going forward, have a detrimental impact as parties providing these (CMP275) and other (non CMP275) services in general to National Grid would henceforth have to factor in a risk premium to reflect the real risk (if CMP275 were approved) that their contractual terms and, in particular, the non-payment for delivery could be implemented after they had signed up to the respective contract.

Secondly, as noted during the final Workgroup meeting, the proposal would reduce the number of providers offering competitive prices for the provision of the various CMP275 services. This would reduce; rather than as suggested by the proposer of CMP275 increase; the level of competition in the market which, it would be expected, would lead to higher costs overall for end consumers.

WACM1. Whilst better than the Original; in that it honours the legitimate (contractual) expectation of parties who have entered into existing contracts that those contracts will

Workgroup	Better	Better	Better	Better	Overall (Y/N)
Member	facilitates ACO	facilitates	facilitates	facilitates	
	(a)	ACO (b)?	ACO (c)?	ACO (d)?	

not be fundamentally changed ex post; nevertheless WACM1 is, overall detrimental in terms of facilitating the Applicable Objectives in that, for example, once implemented, it would reduce the number of providers offering competitive prices for the provision of the various CMP275 services (once contract renewals take place). This would reduce; rather than increase; the level of competition in the market which, it would be expected, would lead to higher costs overall for end consumers.

# Robert Longden – Cornwall Energy

Original	No	No	No	No	No
WACM1	No	No	No	No	No

**Voting statement:** Both the original proposal and the WACM would act to unnecessarily restrict competition, introduce inefficiencies and hamper flexibility in the procurement of ancillary services. All of these would ultimately lead to consumer detriment. The baseline should remain in force.

### Paul Jones - Uniper

Original	No	No	Neutral	No	No
WACM1	No	No	Neutral	No	No

# **Voting statement:**

All modifications prevent National Grid from accessing the most efficient sources of ancillary services frustrating objective a). They also possibly prevent certain providers from reflecting their true costs to provide services when competing with other providers, which undermines competition and objective b). The solutions make the administration of ancillary services purchasing more complex which frustrates meeting objective d). The alternative may be less difficult to implement than the original, but it introduces discriminatory treatment between existing and new contracts which undermines competition so it is not better than the original.

#### Simon Lord – Engie (Garth Graham voted as alternate)

Original	No	No	No	No	No
WACM1	No	No	No	No	No

Voting statement: N/A

Workgroup Member	Better facilitates ACO (a)	Better facilitates ACO (b)?	Better facilitates ACO (c)?	Better facilitates ACO (d)?	Overall (Y/N)				
Laurence Ba	rrett								
Original	Did Not Vote	Did Not Vote	Did Not Vote	Did Not Vote	Did Not Vote				
WACM1	Did Not Vote	Did Not Vote	Did Not Vote	Did Not Vote	Did Not Vote				
Voting state	Voting statement: Did Not Vote – Not in attendance at meeting.								
Simon Reid – Scottish Power									
Original	No	No	No	No	No				
WACM1	No	No	Neutral	Neutral	No				

# **Voting statement:**

The option that best meets the CUSC objectives is the baseline. Though the baseline line has some deficiencies many of these should be addressed by actions resulting from SNAPS and GB obligations under the European Network Code on Balancing. The alternatives considered by the workgroup did not facilitate greater efficiencies (a) nor more effective competition (b) leading to less market participants competing for services and greater costs to National Grid and ultimately the consumer.

Lisa Waters - Waters Wye								
Original	No	No	No	No	No			
WACM1	No	No	No	No	No			

**Voting statement:** I thought UKPR2 was simpler than the original proposal and therefore fulfilled objective b. I don't think it better fulfilled anything else. NG's alternate was better in fulfilling a and b, with a small impact on d, as the phasing would make it easier for both NG and the gencos to manage a transfer to a new ancillary services regime. However, I think it would be a far better solution to the competition issue to ensure that the smaller parties can compete directly with the larger parties to offer all ancillary services on a level playing field.

lestyn Jones – EDF							
Original	Did Not Vote	Did Vote	Not	Did Vote	Not	Did Not Vote	Did Not Vote
WACM1	Did Not Vote	Did Vote	Not	Did Vote	Not	Did Not Vote	Did Not Vote

Workgroup	Better	Better	Better	Better	Overall (Y/N)
Member	facilitates ACO	facilitates	facilitates	facilitates	
	(a)	ACO (b)?	ACO (c)?	ACO (d)?	

**Voting statement:** Did not vote – not in attendance at meeting.

Paul Youngman - DRAX						
Original	No	No	No	No	No	
WACM1	No	No	No	No	No	

# **Voting statement:**

Neither the Original nor WACM1 better facilitated the relevant objectives when compared with the baseline arrangements. Both proposals would be detrimental to competition (ACO(b)) potentially reducing the available pool of participants available to provide services to the system operator. This would additionally impact ACO (a) reducing the ability of the License to efficiently discharge its obligations. With respect to this objective WACM 1 is marginally better than the original proposal, though both are inferior to the current arrangements. Finally both proposals may have an impact on security of supply and the ability of the ESO to meet current and future EU obligations.

Vote 2: does the WACM facilitate the objectives better than the Original?

Workgroup Member	Better facilitates ACO (a)	Better facilitates ACO (b)?	Better facilitates ACO (c)?	Better facilitates ACO (d)?	Overall (Y/N)
lan Tanner (Alessandra De Zottis)	Yes	No	Neutral	Neutral	Yes
Urmi Mistry	Neutral	Yes	Neutral	Neutral	Yes
Tim Ellingham	Neutral	Yes	Neutral	Neutral	Yes
Garth Graham	Neutral	Yes	Neutral	Neutral	Yes
Robert Longden	Yes	No	No	No	Yes
Paul Jones	Neutral	No	Neutral	Yes	No
Simon Lord (Garth	Neutral	Yes	Neutral	Neutral	Yes

Graham)					
Laurence Barrett	Not in Attendance	Not in Attendance	Not in Attendance	Not in Attendanc e	Not in Attendance
Simon Reid	Yes	No	Neutral	Neutral	Yes
Lisa Walters	Yes	Yes	Yes	Yes	Yes
lestyn Jones	Not in Attendance	Not in Attendance	Not in Attendance	Not in Attendanc e	Not in Attendance
Paul Youngman	Yes	No	Neutral	Neutral	No

# Vote 3: Which option is best?

Member	Vote (Baseline, Original or WACM 1)
lan Tanner (Allessandra De Zottis)	Original
Urmi Mistry	Baseline
Tim Ellingham	Baseline
Garth Graham	Baseline
Robert Longden	Baseline
Paul Jones	Baseline
Simon Lord (Garth Graham Voted as alternate)	Baseline
Laurence Barrett	Not in attendance
Simon Reid	Baseline
Lisa Walters	Baseline
lestyn Jones	Not in attendance
Paul Youngman	Baseline

# 9. CMP275: Relevant Objectives

As noted in Section 1 the CMP275 Proposal was originally raised against the Applicable Charging Objectives; however in developing the proposal further the Workgroup recognised that changes would be made to Section 4 (Balancing Services) and Section 11 (Definitions). At its July 2017 meeting the CUSC Panel approved that the Terms of Reference be amended to reflect that CMP275 should be assessed against the Standard CUSC Objectives.

The proposal must be evaluated to consider whether it better facilitates achievement of the Applicable CUSC Objectives. These can be summarised as follows:

Impact of the modification on the Applicable CUSC Objectives (Standard):				
Relevant Objective	Identified impact			
(a) The efficient discharge by the Licensee of the obligations imposed on it by the Act and the Transmission Licence;	Positive			
(b) Facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity;	Positive			
(c) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency; and	Neutral			
(d) Promoting efficiency in the implementation and administration of the CUSC arrangements.	Neutral			

It was the view of the Proposer that CMP275 would be positive for Objective a) as the CMP275 modification will as set out under objective B) seek to address a defect that impacts various elements of the Transmission licence objectives, the principle benefit will be to the removal of the defect that influences both the procurement of balancing services and the impact this has on market behaviour. Furthermore for Objective b) it was the view of the Proposer that for CMP275 this would be positive as it will address the benefit being enjoyed by some BM Units that are able to access duplicate revenue streams for the same asset and as such enjoy a competitive advantage over comparable assets that do not enjoy such an advantage. This will improve competition in the market as well as reducing the cost to the end consumer through the removal of its current payment for the same service multiple times thus improving competition overall.

# **10.CMP275 Transitional Arrangements**

Point 6 in Section 6 details the discussions of the Workgroup on transitional arrangements. It was the view of the Workgroup that should the original CMP275 be implemented that National Grid would notify all parties that currently offered services captured under CMP275 and provide a deadline (e.g. 1 month) by which the party could withdraw and terminate its contract.

This modification was initially sought to be implemented as soon as practical under urgency due to its believed continuing impact on ongoing tender processes. However as a result of the workgroup progress the targeted implementation date would be to take effect with the 2019/20 charging year.

# 11.Implementation

Proposer's initial view:

The view of the Proposer was that CMP275 would have minimal impact to computer systems as the modification would simply be one of contractual changes and then a relatively simple process of National Grid's settlement taking affected revenues into account on specified ancillary products. As National Grid is the source of all the impacted revenues this should not pose a problem outside of the SO.

# **12.Code Administrator Consultation Response Summary**

The Code Administrator Consultation was issued on 09 May 2018 for 15 Working Days, with a close date of 31 May 2018.

10 responses were received to the Code Administrator Consultation and are detailed in the table below

Respondent	Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	Do you have any other comments?
Paul Youngman, Drax Power Limited	Neither the Original CMP275 or alternative better facilitate the relevant objectives when compared with current baseline arrangements.  Currently multiple service providers compete to offer a large range of services to National Grid dependent upon their capabilities, costs and value of services. The highly competitive dynamic ensures that the risks and costs of providing a service are appropriately captured, and that the consumer pays as little as possible for the tools National Grid needs to safely operate the transmission network.	We note that the proposed implementation approach in section 11 of the Code Administrator Consultation would need to be altered to reflect the proposed transitional arrangements and address any contractual consequences.	None
	Both proposals would have a detrimental impact on competition (ACO(b)). The modifications prohibit the		

stacking of services or the appropriate remuneration of supplying multiple services. This is likely to lead to service providers focussing on markets that produce most value, limiting the availability and provision of other services to National Grid as System Operator (SO). This would reduce the available pool of participants providing system services to the SO. With any decrease in supply it can can be reasonably expected that costs to the consumer will rise. This is especially true in the case of these modifications. National Grid as SO would still have to procure services, but at a higher premia given the reduction in services each provider will be able to economically offer, as they can no longer stack revenues.

In limiting the supply of services that providers may offer National Grid, CMP275 would detrimentally impact the Operators ability to safely and efficiently manage the electricity network.

Without the current diversity of provision there would be a negative impact on ACO (a) reducing the ability of the Licensee to efficiently discharge its obligations. As highlighted, costs faced by the SO would increase, and the SO's choice of service from providers would become restricted compared to the current arrangements. This would severly impact the ability of the Licensee to efficiently discharge its obligations. If either variant of CMP275 were introduced the tools

available to National Grid would be limited. This is	
likely to have a detrimental impact on flexible service	
providers and potentially restrict the ability of National	
Grid to satisfy their obligations to manage the system	
safely.	

Respondent	Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	Do you have any other comments?
Paul Mott,	No. EDF Energy does not believe that there is a defect	We consider this to be the least	No
EDF Energy	as stated.  If Grid are procuring balancing services inefficiently (due to unnecessary overlap) then this is a matter for them and not a matter for a CUSC mod. To remove the ability to earn from different and not-conflicting balancing services, would reduce the efficiency of provision of these services, thereby raising costs, which ultimately customers would have to bear. Some service providers if not paid for the second service due to "netting it off what was paid for another service" under this mod's approach, might choose not to provide the second service at all, so grid would have to procure it more expensively from another, dearer provider. That's not in the consumer's interest.	suitable time to implement such a change as the landscape for ancillary services under the European Network Codes and the UK interpretation is not clear. For example, how would utilisation under TERRE instructions be treated in respect of netting?  A sufficient implementation timescale is necessary in order to allow for contract renegotiations and the procurement of additional services should negotiations fail.  We agree that, if approved, CMP275	

The additional complexity entailed in comparison of the
results of tenders for different services under this mod
may not lead to greater transparency but less
transparency.

CMP275 could dilute an incentive for new flexible generation, that can often provide multiple services, to connect to the system. This is a concern given the need for flexibility on the system due to the closure of many conventional plant.

would only be applied to future contracts.

We hope that National Grid's SNaPS document will streamline balancing services procurement; it should identify inefficiencies or logical inconsistencies when a provider rarely can't provide two services at the same time, so shouldn't be paid the full amount for both or maybe allowed to tender for both. We support this being addressed in a holistic manner through the SNaPS initiative, and not this mod

Respondent	Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	Do you have any other comments?
James Anderson, Scottish Power	No. We are not convinced of the existence of the defect of overlapping services and believe that the Proposal and Alternative could result in an overall reduction in the availability of service providers as each would need to choose which single service to provide to maximise its revenue stream. The Proposal would also discourage investment in technologies which require multiple service revenue streams further	We are not convinced that the Proposal or Alternative could be implemented without change to National Grid procurement (IT) systems or to the C16 Procurement Guidelines. Such changes would have a significant lead time. In addition, should P275 be implemented, it is important that any existing service contracts should be honoured in order not to undermine	No

reducing competition.	confidence in the mar	rket.
Overall, both the Proposal and Alte in increased costs to consumers the competition.		
The Proposal and Alternative are the to competition (Applicable CUSC Of overall do not better meet the Applicable Chipectives.	pjective (b) and	

Respondent	Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	Do you have any other comments?
Paul Jones, Uniper UK	No. We continue to believe that, if this modification is implemented, in order to act as an efficient operator National Grid will have to assess tenders taking into account the netting of revenues across multiple products. Therefore, this modification will simply add complexity to how these services are procured. Our comments in our last response, to the workgroup consultation, therefore still apply, including the numerical example which illustrates that if National Grid were to ignore the netting in the assessment, this modification would lead to increased costs overall in procuring services.  Therefore, the modification would undermine	No, we do not support it being implemented.	No thank you

Applicable CUSC Objectives a), b) and d), and be neutral on objectives c).	

Respondent	Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	Do you have any other comments?
Colin Prestwich, Smartest Energy	No, neither the original proposal or any of the alternatives better facilitate the applicable CUSC objectives	No	Under the current arrangements we believe participants should be allowed access to multiple revenues otherwise you are limiting assets from achieving their full potential.
			Whilst we have some sympathy with the sentiment of this proposal (especially in the context of black start) we are not entirely convinced there will be any measurable overall saving because bid prices will go up to compensate for the restriction

Respondent	Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	Do you have any other comments?
Simon Lord, Engie	<ul> <li>No, the modification has a number of issue:-</li> <li>The proposal fails to recognise the nature of the Black Start service being a station rather than a BM unit services that has significantly different technical requirements compared to the STOR services.</li> <li>The payment for black start capability relates to the design and operation power station which includes many items of equipment only one of which is the Gas Turbine (GT). The Gas Turbine requirement for black start is to start up independent of any external supplies and run at a relatively low load for extend periods of time but with the ability to start high power electrical loads and then run at light duty. The STOR service is different in both its technical and physical requirement requiring higher loads for shorter periods.</li> <li>A provider can provide both STOR and black start capability at the same time. It is acceptable for provider to receive two payments. As they are different services.</li> </ul>	No No	No No

- The recent Black Start "warming" contracts to facilitate the availability of the black start service have been confused by the proposer with the capability payments relating to the provision of the service. These Black start warming payment we beive were inappropriate tagged as Black Start as they relate to availability of the service rather than the capability of the service. The warming of black start units happens on the system during the summer months/low demand condition and these are not classes as Black Start contacts. If the defect is accepted (which we do not) then any instructing relating the warming of black start units to ensure the capability of the service would need to be included in this proposal.
- The current licence obligation on the SO to procure services in an economic an efficient way is implemented by the SO via its procurements guide lines such that when one services precludes the operation of another only one payant is made.
- The CUSC is not an appropriate code to place obligation on the SO relating to the procurement of balancing services. The Licence C16 and procurement guideline is the appropriate place and these already contain obligation on the SO to procure in an economic and efficient manner.

We believe that all the named services are mutually exclusive with black start capability payment and there is no double payment defect.	

Respondent	Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	Do you have any other comments?
Stew Horne, Citizens Advice	We believe that the baseline better facilitates the Applicable CUSC Objectives over the original Modification proposal and alternative Modification proposal.  In our view, both the original and alternative modification proposals do not facilitate the efficient discharge by the licensee of the obligations imposed upon it under the Electricity Act and licence. We believe that CUSC is not the most appropriate place to make this change. Standard Condition C16 of National Grid's Transmission Licence is the most appropriate place for changes. In our view, both the original and alternative modification proposals do not facilitate effective competition in the generation and supply of electricity, and (so far as	We cannot comment on the proposed implementation approach.	No further Comment

consistent therewith) facilitate such competition in the	
sale, distribution and	
purchase of electricity. Whilst the principle behind the	
modification proposal is	
admirable, the System Operator has estimated that the	
combined cost of STOR and	
Black Start contracts will increase by £11m per year.	
We believe that this is the opposite effect that the	
original modification proposal intended.	

Respondent	Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	Do you have any other comments?
Laurence Barrett, E.On	E.ON does not believe that either the Original proposal or the WACM better facilitate the CUSC objectives. In particular, E.ON believes that both options will be detrimental to competition in the market and hence negatively impact National Grid in its ability to efficiently and economically procure ancillary services. They are therefore negative against CUSC objectives (b) and (a).  E.ON believes it is economically efficient for providers to be able to take account of all revenue streams available to them when determining the price at which they wish to offer their services. This demonstrates competitive behaviour and accurately reflects the costs they seek to recover for their services. To remove this ability would reduce the efficiency of provision of ancillary services, thereby raising costs, which ultimately customers would have to bear.  E.ON has supported National Grid's recent reforms of its ancillary services through its System Needs and	E.ON does not believe either the Original proposal or the WACM should be implemented.	No thank you.

Product Strategy, which has the aim to increase	
transparency and competition in the market by	
standardising products and removing barriers to	entry.
This review should ensure that all ancillary servi	pes Testing the second
are delivering value for customers in that it allow	S
National Grid to efficiently procure the services t	nat it
requires to fulfil its licence obligations in operatir	g the
network. Should a provider be able to offer its se	rvices
for more than one product, then it is entirely valid	that it
should be paid for both products.	

Respondent	Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	Do you have any other comments?
Helen Stack, Centrica	No. We do not believe that the proposed original, or any of the alternatives, better facilitate any of the Applicable CUSC Objectives. We believe the CMP275 original proposal and alternatives would be detrimental to CUSC objectives (a) and (b). Regarding CUSC objective (b) 'facilitating effective competition', we agree with the majority view of the Workgroup that the CMP275 solutions would stifle competitive behaviour. We believe it is vital that market participants are free to access multiple revenue streams. Denying market participants access to multiple revenue streams could lead to National Grid having to procure more expensive services and therefore frustrate objective (a).	No. We do not believe that original proposal or any of the alternatives should be implemented	After reviewing the Code Administration Consultation, we broadly agree with the concerns raised by the majority of the Workgroup.

Respondent	Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	Do you have any other comments?
Alessandra De Zottis, UK Power Reserve	Original modification proposal Yes, UKPR believes that the proposed original better facilitates Applicable CUSC Objectives (a) and (b). As Proposer, UKPR supports the original modification proposal because it would improve competition in the market as well as reduce the cost to the end consumer through the removal of its current payment for the same service multiple times. Some WG members perceive that CMP275 would reduce the level of competition in the market by reducing the number of providers offering competitive prices for the provision of the services covered under this mod. We instead believe that increased competition will be favoured by the type of providers, rather than by the number of providers: CMP275 would allow those providers that can truly offer the lowest cost to consumers to emerge. These are players that do not access revenue streams from multiple ancillary services that overlap in their scope, and therefore would not play on a competitive advantage through over compensation when taking part in ancillary services auctions. WACM 1	UKPR supports the proposed implementation approach	In addition to the above, UKPR does not entirely agree with NG's voting statement, whereby they "consider that Black Start is a station service, availability payment for which will include for items which are beyond just the backup generators, and therefore is not equivalent to STOR availability payments, which are unit based."  We would argue that the only way to enter in a Black Start contract is to have an independently fuelled reserve – this entails costs to keep the cell fuelled and other operational and capital costs that are covered by the Black Start availability payment.  When procuring Black Start services, National Grid should align to the principles of: a clear and transparent requirement; enabling competition; and avoiding unduly discrimination against technology type.1 Yet, allowing both Black Start and STOR for the same site is clearly to support OCGTs, i.e. the back-up for coal fired power plants. Their benefits are double dipping. In addition, although in principle Black Start is technology-neutral, not all capacity can

Compared to the baseline, UKPR believes that the WACM 1 proposed by NGET would in principle better facilitates Applicable CUSC Objectives (a) and (b).

Yet, when considered vis-à-vis the original proposal, the WACM does not fully address the issue of the benefit granted to selected BM Units accessing duplicate revenue streams thus enjoying a competitive advantage over other providers.

WACM 1, justified by the need to honour contractual expectations of parties that their contracts will not be fundamentally changed ex post, allows such bilateral contracts - in particular Fast Start - to continue to exist without any revision. National Grid's decision not to terminate with immediate effect these evergreen contracts would continue distorting the market for balancing services. NG's commitment to remove Fast Start from the list of actively procured products alone does not solve the issues posed by these contracts when entered by parties who also benefit from other duplicate revenue streams

participate in this contract because it is bound geographically.

We also would like to offer further comments to NG's following statement: "Our view is that where the provision of one product does not adversely impact the provision of another product then there are valid economic reasons for allowing the stacking of those products". UKPR acknowledges that for instance Black Start and STOR are not called upon at the same time. Yet, issues are also around availability payments: Black Start units are currently paid to be available for restoring the National Grid to operation after a serious disconnection or power loss event. This represents a large amount of revenue in the form of availability payments to the plant to allow it to stockpile fuel and maintain independent operational capacity mainly in the form of OCGTs. The same capacity is also tendered into other services such as STOR where additional availability payments support and maintain the exact same capacity already paid for under Black Start contracts. CMP275 seeks to remove these unnecessary double payments.

Finally, the bilateral nature of ancillary agreements like Black Start and Fast Start does not favour transparency around the current procurement of ancillary services.

Respondent	Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	Do you have any other comments?
Garth Graham, SSE	We do not believe that CMP275 Original (or WACM1) better facilitate the Applicable CUSC Objectives.  In coming to this view we are in accordance with many of the views expressed at the Workgroup consultation stage, including, in particular those from Drax, Uniper, EON, Engie and Intergen – extracts of which we have shown at the bottom of this response.	We are not clear what the implementation approach is	
	Of the two proposals we believe that WACM1 is better than the Original. The reason for this is based on the statement, on page 50, that "netting [is applied] to services provided under new Ancillary agreements only in tender rounds in respect of new agreements occurring after the netting dates (contract start date). Existing arrangements would continue until contracted end date, and this would only be applied to new agreements."		
	This, in our view is better, in terms of Applicable Objective (b), as regards facilitating competition in generation etc., as we do not believe it is conducive to		

effective competition to apply this change to the
(financial) terms under which a party had previously
agreed and entered into contract(s) – for which they
reasonably expected to be paid.

Notwithstanding our views above, we believe that,
CMP275 WACM1 is deficient to the objectives as, if it
were to be approved, it would mean that in the future
parties entering into new contracts would know that
netting could (would?) be applied depending upon the
circumstances of the new contracts / services they
were entering into and would factor this into their
market prices. This would introduce arbitrary and less
transparent pricing of ancillary and balancing services.

# 13.CUSC Panel Vote

At the CUSC Panel meeting on 29 June 2018, the Panel voted on CMP275 against the Applicable CUSC Standard Objectives.

The Panel members unanimously agreed that the current baseline is better than the Original Proposal and WACM1 and recommended that neither should be implemented.

For reference the Applicable CUSC Charging Objectives are;

- (a) The efficient discharge by the Licensee of the obligations (a) The efficient discharge by the Licensee of the obligations imposed on it by the Act and the Transmission Licence;
- (b) Facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity;
- (c) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency \*; and
- (d) Promoting efficiency in the implementation and administration of the CUSC arrangements.

Vote 1: Does the original facilitate the objectives better than the Baseline?

Panel Member	Better facilitates ACO (a)	Better facilitates ACO (b)?	Better facilitates ACO (c)?	Better facilitates ACO (d)?	Overall (Y/N)		
Kate Dooley (Alternate for James Anderson)							
Original	No	No	No	No	No		
WACM1	No	No	No	No	No		

#### **Voting Statement:**

In principle, I understand where the proposer is coming from when proposing this modification but I don't think it should be implemented, or makes practical sense. If this modification were to be implemented, it would decrease the number of parties participating in one service, therefore driving the price up (because there are less parties competing) and ultimately increase costs for consumers. It will also add complexity to National Grid's job which is unnecessary.

Andy Pace								
Original	No	No	Neutral	Neutral	No			
WACM1	No	No	Neutral	Neutral	No			

# Voting Statement:

"Revenue stacking is an important feature in the electricity industry that is beneficial to

both investors (by creating a diverse number of revenue streams) and the system operator (by enabling the procurement of services to manage the system in the most efficient manner). CMP275 is likely to result in higher costs for consumers by reducing the potential for revenue stacking. While we accept there may be issues around revenue stacking when some market participants are unable to compete for the provision of some ancillary services, the solution in CMP275 does not address this fundamental issue. CMP275 will result in a less efficient industry solution and therefore does not better facilitate CUSC charging objective (a) or (b). Overall, the baseline is better meets the existing CUSC charging objectives than the original proposal or WACM1."

Laurence Barr	ett				
Original	No	No	Neutral	Neutral	No
WACM1	No	No	Neutral	Neutral	No

#### **Voting Statement:**

Neither the original proposal or the WACM better facilitate the CUSC objectives, in particular being detrimental to competition and NGs ability to discharge its licence obligations to efficiently and economically procure ancillary services. Different ancillary products provide different services to the SO and therefore should be treated separately. Should a provider be able to offer more than one service, then it is efficient end economic for it to offer this at a price that includes other relevant income streams, including those from other ancillary services. This mod also introduces unnecessary complexity at a time when NG are going through a process to simplify, standardise and increase transparency in ancillary services.

Garth Graham	1				
Original	Neutral	No	Neutral	Neutral	No
WACM1	Neutral	No	Neutral	Neutral	No

#### **Voting Statement:**

The Original proposal will be detrimental in terms of effective competition as it will impact on contractual certainty and place undue burdens on parties to comply with their contractual obligations whilst not getting paid for the provision of their contracted duties (the contract, in terms of payment(s) to be received, but not delivery of the requisite service(s), having been materially altered 'mid-contract').

Jon Wisdom (A	Alternate for Lo	uise Schmitz)			
Original	No	No	Neutral	Neutral	No
WACM1	No	No	Neutral	Neutral	No

#### Voting Statement:

"National Grid is committed to lowering barriers to new technologies and new business models in the provision of balancing services. We have been undertaking a wide-ranging programme to review and improve our suite of products and how we procure them. Our goals are to increase transparency, increase competition, reduce complexity and deliver greater value for the end consumer.

Our view is that where the provision of one product does not adversely impact the provision of another product then there are valid economic reasons for allowing the stacking of those products. We consider that Black Start is a station service, availability payment for which will include for items which are beyond just the backup generators, and therefore is not equivalent to STOR availability payments, which are unit based. Furthermore the black start service will only be used in a situation where the normal commercial markets such as STOR have been suspended, and therefore they would not be used at the same time. We therefore do not support the modification or the alternative as better facilitating the relevant CUSC Objectives.

However, if either were to be implemented we prefer WACM1 as this alternative will have a marginally positive impact on objective (b) in comparison to the original as it allows current arrangements to continue and will only become applicable to new agreements. This therefore does not put any existing parties at a disadvantage or ancillary service markets at risk."

Michael Jenne	er (Alternate for	Paul Jones)			
Original	Neutral	No	Neutral	Neutral	No
WACM1	Neutral	No	Neutral	Neutral	No

#### Voting Statement:

Black Start as a revenue stream tcan only be accessed by some market participants - others cannot compete in the market or even gain information on the current contracts in order to compete in the future because black start contracts are opaque. Whilst it should be recognised that there are problems with the current opaque and uneven procurement of Black Start contracts, overall the original modification and WACM 1 do not solve this issue in an appropriate fashion because revenue stacking is a legitimate activity within the electricity industry that ultimately has the potential to lower costs for consumers.

Simon Lord					
Original	No	No	No	No	No
WACM1	No	No	No	No	No

#### Voting Statement:

The proposal fails to recognise the nature of the Black Start service being a station rather than a BM unit services that has significantly different technical requirements compared to the STOR services. The payment for black start capability relates to the design and operation power station which includes many items of equipment only one of which is the Gas Turbine (GT). The Gas Turbine requirement for black start is to start up independent of any external supplies and run at a relatively low load for extend periods of time but with the ability to start high power electrical loads and then run at light duty. The STOR service is different in both its technical and physical requirement requiring higher loads for shorter periods.

Robert Longde	en				
Original	No	No	No	Neutral	Neutral
WACM1	No	No	No	Neutral	Neutral

## **Voting Statement:**

The proposal would act to artificially restrict competition, hamper the provision of innovative stacked services and lead to higher costs for consumers.

Paul Mott					
Original	No	No	No	No	No
WACM1	No	No	No	No	No

## **Voting Statement:**

Do not accept that the stated defect, is a defect. No reason for plant not to earn from providing different non-conflicting services, at the prevailing rate for each service. This is like saying if a shop sells sweets, and the shop next door also sells cigarettes, the ciggies must be sold only at cost, or not at all; it makes no sense.

## <u>Vote 2</u> – Which option is the best?

Panel Member	BEST Option?
Kate Dooley (Alternate for James Anderson)	Baseline
Andy Pace	Baseline
Laurence Barrett	Baseline
Garth Graham	Baseline
Jon Wisdom (Alternate for Louise Schmitz)	Baseline
Michael Jenner (Alternate for Paul Jones)	Baseline
Simon Lord	Baseline
Robert Longden	Baseline
Paul Mott	Baseline

## Breakdown of voting:

Option	Overall Support of the option achieving the CUSC Objectives than the baseline
Original	9 No
WACM1	9 No
Baseline	9 Yes

The CUSC Panel unanimously recommended that neither the Original Proposal or WACM1 should be implemented.



## 14.Legal Text

The proposer was asked to make changes to the legal text. This was due to legal advice that the negotiation period of four weeks was not enforceable due to contract privity. The legal text changes are highlighted below.

## Add the following definitions at CUSC Section 11

"Ancillary Services Provider"	the counterparty to an Ancillary Services Agreement with The Company:
"Availability Payments"	the payment of that name made by The Company to an Ancillary Services Provider in consideration of the Ancillary Services Provider being available for the provision of an Ancillary Service;
"Netted Ancillary Services"	those Ancillary Services set out/shown highlighted purple and yellow in the table set out at Schedule 5 to this Section 4;
"Netting Date"	the later of 1 April 2019 or the 1 April after which CUSC Modification  Proposal 275 is approved by the Authority;

# CUSC Section 4 changes Edit Paragraph 4.4.1 as follows

## 4.4.1 Application

The provisions of this Paragraph 4.4 shall apply to payments made by **The Company** to a **User** pursuant to **Mandatory Services Agreements** in respect of the provision of the **Mandatory Ancillary Service** of **Frequency Response**, **The Company** will apply the principles at Paragraph 4.4.4 to **Availability Payments** made by **The Company** in respect of **Netted Ancillary Services** and (if agreed between **The Company** and a **User**) the provisions of this Paragraph 4.4 may also be incorporated by reference into any other **Ancillary Services Agreement** as a term thereof so as to apply in respect of payments made by **The Company** to that **User** in respect of the provision of other **Ancillary Services** (but for the avoidance of doubt not so as to thereby create any obligations on **The Company** and that **User** under the **CUSC** in respect thereof).

# <u>4.4.4 Charging Principles – Netting of Availability Payments for Netted Ancillary Services</u>

- 4.4.4.1 Where an Ancillary Services Provider has Ancillary Services

  Agreements which provide for the payment of Availability Payments for different Netted Ancillary Services during the same Settlement Period, the Availability Payments under those Ancillary Services Agreements will be netted as follows.
- Where two (or more) Netted Ancillary Services, X and Y, are provided for the same Settlement Period, Availability Payments will only be paid in respect of that Settlement Period for the Netted Ancillary Service with the highest Availability Payment of the two (or more) Netted Ancillary Services. Therefore, where Availability Payments for Ancillary Service Y are higher for the same Settlement Period than those for Ancillary Service X, then the Availability Payments of service X will be netted off against service Y (Worked Example 1) and no Availability Payments will be made for service X.

## Worked Example 1

Service X Availability Payments for Settlement Period A	£100,000
Service Y Availability Payments for Settlement Period A	£130,000
Total combined Availability Payments for both Service X and Service Y pre-netting	£230,000
Total combined Availability Payments for both Service X and Service Y payable for Service Y after netting is applied for Settlement Period A	£130,000 (The higher of the two relevant Availability Payments)

#### Worked Example 2

Service X Availability Payments for Settlement Period B	£130,000
Service Y Availability Payments for Settlement Period B	<u>£0</u>

Total combined Availability Payments for both Service X and Service Y pre-netting	£130,000
Total combined Availability Payments for both Service X and Service Y payable to Service X after netting is applied for Settlement Period B	£130,000 as the higher value of the two relevant Availability  Payments.

#### Worked Example 3

For the avoidance of doubt, netting is only applied where an Availability Payment is paid for the same Settlement Period, where an Ancillary Service Provider provides two (or more) Ancillary Services in different Settlement Periods, the Ancillary Services Provider shall receive Availability Payments for each Ancillary Service provided.

Service X Availability Payments for Settlement Period A	£130,000
Service Y Availability Payments for Settlement Period B	£100,000
Total combined Availability Payments for both Service X and Service Y over different Settlement Periods	£230,000
Total combined Availability Payments for both Service X and Service Y payable to the Ancillary Services Provider	£230,000

- 4.4.4.3 For all Ancillary Service Agreements entered into after the Authority decision approving CUSC Modification Proposal 275, the principles of Paragraph 4.4.4 shall apply to Availability Payments from the Netting Date.
- The Company will use reasonable endeavours to ensure that all Ancillary
  Services Agreements in place at the date of the Authority decision
  approving CUSC Modification Proposal 275 and which will still be
  effective at the Netting Date ("Existing Ancillary Services")

Agreements") are reviewed with the Ancillary Services Providers such that the above principles can be applied to such Existing Ancillary Services Agreement for Availability Payments for Ancillary Services tendered from the Netting Date.

4.4.4.5

To achieve this, where the terms of an Ancillary Services Agreement allow for the principles of CUSC Modification Proposal 275 to be raised and addressed bilaterally by the parties, The Company shall within 4 weeks of an Authority decision approving CUSC Modification Proposal 275, seek to renegotiate the terms of the Existing Ancillary Services Agreements so that the above principles are applied to the Existing Ancillary Services Agreement for Ancillary Services provided from the Netting Date

## Appendix 1: CMP275 - Services with an existing mutually exclusive clause

Yellow	Already mutually exclusive
Purple	Not currently mutually exclusive
No fill ('white')	Service type out of scope of CMP275

Service Type	Service	Response Time	Response Duration	Minimum Capacity	Procurement Process	Payments	Exclusivity	Service Level			
	Primary Frequency Response	<10 secs	20 secs	Transmission Network dependant:			All viewed as same as are classed as dynamic. Only exclusive with response	Unit			
Mandatory Frequency Response	Secondary Frequency Response	<30 secs	30 minutes	NG ≥ 100MW	NG ≥ 100MW SP ≥ 30MW	NG ≥ 100MW SP ≥ 30MW	NG ≥ 100MW On Ma	On the Day Market	Capability £per MW response & Utilisation	and reserve services	Unit
	High Frequency Response	<10 secs	Indefinite					Unit			
Commercial Frequency	Primary Firm Frequency Response	<10 secs	20 seconds	≥10MW	Tendered	Availability & Utilisation	Only exclusive with response and reserve services	Unit			
Response	Secondary Firm	<30 seconds	30 minutes	≥10MW	Tendered	Availability & Utilisation	Only exclusive with response and reserve services	Unit			

Service Type	Service	Response Time	Response Duration	Minimum Capacity	Procurement Process	Payments	Exclusivity	Service Level
	Frequency Response							
	High Firm Frequency Response	< 10 seconds	indefinite	≥10MW	Tendered	Availability & Utilisation	Only exclusive with response and reserve services	Unit
	FFR- Bridging	10 or 30 secs (depending on type of FFR offered)	30 secs – 30 minutes (Depending on type of FFR offered)	1-10MW	Bilateral Agreement	Availability	Only exclusive with response and reserve services	Unit
	Frequency Control Demand Management	2-10 secs	30 minutes	>3MW	Bilateral Agreement	Availability	Only exclusive with response and reserve services	Unit
	Enhanced Frequency Response	<1 second	15 minutes	1MW	Tendered	Availability	Only exclusive with response and reserve services	Unit
Reserve	Fast Reserve	Start in 2 mins, full output by 4 mins	15 mins	50MW	Tendered	Multiple Availability & Utilisation	Only exclusive with response and reserve services	Unit

Service Type	Service	Response Time	Response Duration	Minimum Capacity	Procurement Process	Payments	Exclusivity	Service Level
	BM-STOR	Typically 20 mins, can be up to 240 mins.	2 hours	>3MW	Tendered	Availability & Utilisation		Unit
	Non-BM STOR	Typically 20 mins, can be up to 240 mins.	2 hours	>3MW	Tendered	Availability & Utilisation		Unit
	STOR- Runway	Typically, <15 mins, can be up to 240 mins	2 hours	змW	Tendered	Availability & Utilisation	Only exclusive with response and reserve services	Unit
	BM- Start-up	89 mins	As agreed		Bilateral Agreement	Readiness	Not exclusive, but would not be instructed at the same time as any active or reactive power service	Unit
Reactive Power	Obligatory Reactive Power			~≥50MW	Generally, requirement of transmission connection agreement	Utilisation for mandatory	Can do both and isn't exclusive. Can do Active same time as reactive power.	Unit

Service Type	Service	Response Time	Response Duration	Minimum Capacity	Procurement Process	Payments	Exclusivity	Service Level
	Enhanced Reactive Power			>Obligatory Reactive Power Requirements	Tendered	Multiple Availability & Utilisation	Can do both and isn't exclusive. Can do Active same time as reactive power.	Unit
Blac	ck Start	Energise part in 2 hours	of the system		Bilateral Agreement	Availability	Not exclusive	Station
Deman	d Turn-Up			≥1MW	Bilateral Agreement	Availability & Utilisation	Only exclusive with response and reserve services	Unit
Int	ertrip	Soft-Hard deload (<1s)	Hours	Determined by National Grid	Bilateral Agreement	Capability Payment & Arming Fee & Activation Payment	Not exclusive	Station
Fas	st Start	7 minutes	variable	BM Party	Bilateral Agreement	Availability	Not exclusive	Unit
Fas	st Start	7 minutes	variable	BM Party	Bilateral Agreement	Utilisation	Not exclusive	Unit
Ma.	x Gen	BM Timescales	Variable	BM Party	Bilateral Agreement	Utilisation	Not exclusive	Unit
Low SEL	. / Footroom	BM Timescales	variable	BM Party	Bilateral Agreement	Utilisation	Not exclusive	Unit

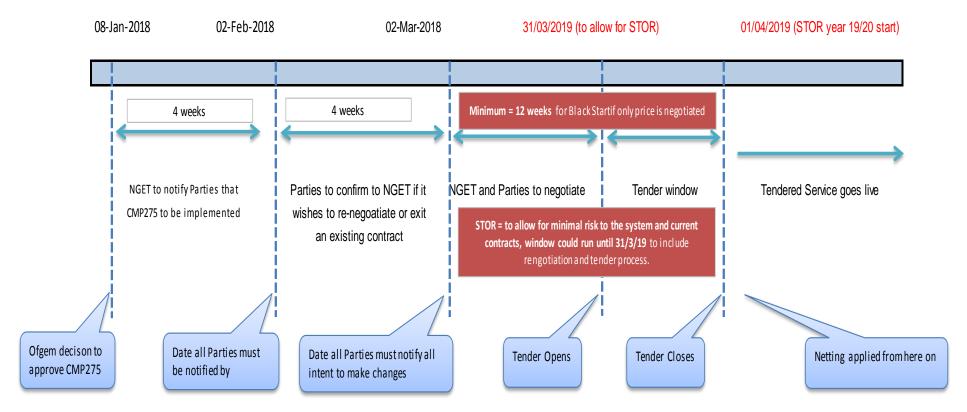
Service Type	Service	Response Time	Response Duration	Minimum Capacity	Procurement Process	Payments	Exclusivity	Service Level
Constraint	Management	Variable	Variable	Determined by National Grid	Tender or Bilateral Agreement	Utilisation	Not exclusive	Unit

## **Appendix 2: CMP275 Impacted Service Tables**

Yellow	Already mutually exclusive
Purple	Not currently mutually exclusive
No fill ('white')	Service type out of scope of CMP275

	Utilisation	Availability		
Mandatory	Primary Frequency Response	Mandatory	Primary Frequency Response	
Frequency Response	Secondary Frequency Response	Frequency Response	Secondary Frequency Response	
	High Frequency Response		High Frequency Response	
Commercial Frequency Response	Primary Firm Frequency Response	Commercial -	Primary Firm Frequency Response	
	Secondary Firm Frequency Response	Frequency	Secondary Firm Frequency Response	
	High Firm Frequency Response	Response	High Firm Frequency Response	
	Fast Reserve	Response	FFR- Bridging	
	BM-STOR		Frequency Control Demand Management	
Reserve	Non-BM STOR		Enhanced Frequency Response	
	STOR-Runway	Reserve	Fast Reserve	
	BM- Start-up		BM-STOR	
Reactive Power	Obligatory Reactive Power		Non-BM STOR	
Reactive Fower	Enhanced Reactive Power		STOR-Runway	
	Demand Turn-Up		BM- Start-up	
	Intertrip	Reactive Power	Obligatory Reactive Power	
	Fast Start	Reactive Fower	Enhanced Reactive Power	
	Fast Start	Black Start		
	Max Gen	Demand Turn-Up		
	Low SEL / Footroom		Intertrip	
	Constraint Management		Fast Start	
		Fast Start		
			Max Gen	
			Low SEL / Footroom	
			Constraint Management	

Appendix 3: CMP275 - Example timeline for impacts on tendering



Settlements process included? If yes then we need to ask how long implementation would for them.

## **Appendix 4- Effected Services Post-Workgroup Discussion**

## 1 Netted Ancillary Services Table - Original

This schedule highlights the services that are covered by **4.4.4 Charging Principle - Netting of Availability Payments for Netted Ancillary Services.** 

## **Impacted Service Tables**

Yellow	Lists the services that cannot be available at the same time as any other service (mutually exclusive)
Purple	Services that can be available at the same time as any other service (not currently mutually exclusive)

	Utilisation	Availability				
Mandatory	Primary Frequency Response	Mandatory	Primary Frequency Response			
Frequency Response	Secondary Frequency Response	Frequency Response	Secondary Frequency Response			
	High Frequency Response		High Frequency Response			
Commercial Frequency Response	Primary Firm Frequency Response	- Commercial	Primary Firm Frequency Response			
	Secondary Firm Frequency Response	Frequency	Secondary Firm Frequency Response			
	High Firm Frequency Response	Response	High Firm Frequency Response			
	Fast Reserve	Response	FFR- Bridging			
	BM-STOR		Frequency Control Demand Management			
Reserve	Non-BM STOR		Enhanced Frequency Response			
	STOR-Runway		Fast Reserve			
	BM- Start-up		BM-STOR			
Reactive Power	Obligatory Reactive Power	Reserve	Non-BM STOR			
Reactive Power	Enhanced Reactive Power		STOR-Runway			
	Demand Turn-Up		BM- Start-up			
	Intertrip	Reactive Power	Obligatory Reactive Power			
	Fast Start	Reactive Fower	Enhanced Reactive Power			
	Fast Start	Black Start				
	Max Gen	Demand Turn-Up				
	Low SEL / Footroom		Intertrip			
	Constraint Management		Fast Start			
		Fast Start				
			Max Gen			
			Low SEL / Footroom			
			Constraint Management			

#### Netting will be applied in the following way to the above services:

		Service X		
		Purple	Yellow	No highlight
	<u>Purple</u>	Netting applied	Netting applied	No netting applied
Service Y	Yellow	Netting applied	Netting applied *	No netting applied
	No highlight	No netting applied	No netting applied	No netting applied

<sup>\*</sup> Please note that currently, yellow services are already contractually prohibited from being provided together. However, if any of these services were able to be provided at the same time in the future, then netting will be applied to services that are yellow and yellow.

## Appendix 5 – Legal Text and Affected Services Table – WACM 1

## Add the following definitions at CUSC Section 11

"Ancillary Services Provider"	the counterparty to an Ancillary Services Agreement with The Company;
"Availability Payments"	the payment of that name made by The Company to an Ancillary Services Provider in consideration of the Ancillary Services Provider being available for the provision of an Ancillary Service;
"Netted Ancillary Services"	those Ancillary Services set out/shown highlighted purple and yellow in the table set out at Schedule 5 to this Section 4;
"Netting Date"	the later of 1 April 2019 or the 1 April

after which CUSC Modification
Proposal 275 is approved by the
Authority;

# CUSC Section 4 changes Edit Paragraph 4.4.1 as follows

## 4.4.1 Application

The provisions of this Paragraph 4.4 shall apply to payments made by The Company to a User pursuant to Mandatory Services Agreements in respect of the provision of the Mandatory Ancillary Service of Frequency Response, The Company will apply the principles at Paragraph 4.4.4 to Availability Payments made by The Company in respect of Netted Ancillary Services and (if agreed between The Company and a User) the provisions of this Paragraph 4.4 may also be incorporated by reference into any other Ancillary Services Agreement as a term thereof so as to apply in respect of payments made by The Company to that User in respect of the provision of other Ancillary Services (but for the avoidance of doubt not so as to thereby create any obligations on The Company and that User under the CUSC in respect thereof). Add to the end of Section 4 Paragraph 4.4 as new Paragraph 4.4.4

## Add to the end of Section 4 Paragraph 4.4 as new Paragraph 4.4.4

# 4.4.4 Charging Principles – Netting of Availability Payments for Netted Ancillary Services

- 4.4.4.1 Where Netted Ancillary Services are provided for under Ancillary Service Agreements entered into on or after the Netting Date, the Availability Payments under such Ancillary Services Agreements will be netted in accordance with this Paragraph 4.4.4.
- Where two (or more) Netted Ancillary Services, X and Y, are provided for the same Settlement Period, Availability Payments will only be paid in respect of that Settlement Period for the Netted Ancillary Service with the highest Availability Payment of the two (or more) Netted Ancillary Services. Therefore, where the value of Availability Payments for Ancillary Service Y are higher for the same Settlement Period than those for Ancillary Service X, then the Availability Payments of Ancillary Service X will be netted off against those otherwise applicable to Ancillary Service Y. An indicative example is provided below (Worked Example 1).

## Worked Example 1

Service X Availability Payments for Settlement Period A	£100,000
Service Y Availability Payments for Settlement Period A	£130,000
Total combined Availability Payments for both Service X and Service Y pre-netting	£230,000
Total combined Availability Payments for both Service X and Service Y payable for Service Y after netting is applied for Settlement Period A	£130,000 (The higher of the two relevant Availability Payments)

## Worked Example 2

Service X Availability Payments for Settlement Period B	£130,000	
Service Y Availability Payments		

for Settlement Period B	<u>£0</u>
Total combined Availability Payments for both Service X and Service Y pre-netting	£130,000
Total combined Availability Payments for both Service X and Service Y payable to Service X after netting is applied for Settlement Period B	£130,000 as the higher value of the two relevant Availability  Payments.

## Worked Example 3

For the avoidance of doubt, netting is only applied where an Availability Payment is paid for the same Settlement Period, where an Ancillary Service Provider provides two (or more) Ancillary Services in different Settlement Periods, the Ancillary Services Provider shall receive Availability Payments for each Ancillary Service provided.

Service X Availability Payments for Settlement Period A	£130,000
Service Y Availability Payments for Settlement Period B	£100,000
Total combined Availability Payments for both Service X and Service Y over different Settlement Periods	£230,000
Total combined Availability Payments for both Service X and Service Y payable to the Ancillary Services Provider	£230,000

## Add the following schedule to Section 4 of the CUSC as follows

## **Schedule 5**

## **Netted Ancillary Services**

## **1 Netted Ancillary Services Table**

This schedule highlights the services that are covered by 4.4.4 Charging Principle - Netting of Availability Payments for Netted Ancillary Services.

## **Impacted Service Table**

Yellow	Lists the services that cannot be available at the same time as any other service (mutually exclusive)
Purple	Services that can be available at the same time as any other service (not currently mutually exclusive)

**Utilisation** Availability

Mandatory	Primary Frequency Response	Mandatory	Primary Frequency Response	
Frequency Response	Secondary Frequency Response	Frequency Response	Secondary Frequency Response	
	High Frequency Response		High Frequency Response	
Commercial Frequency Response	Primary Firm Frequency Response		Primary Firm Frequency Response	
	Secondary Firm Frequency Response		Secondary Firm Frequency Response	
	High Firm Frequency Response	Commercial Frequency	High Firm Frequency Response	
	Fast Reserve	Response	FFR- Bridging	
	BM-STOR		Frequency Control Demand Management	
Reserve	Non-BM STOR		Enhanced Frequency Response	
	STOR-Runway		Fast Reserve	
	BM- Start-up		BM-STOR	
Desetive Devices	Obligatory Reactive Power	Reserve	Non-BM STOR	
Reactive Power	Enhanced Reactive Power		STOR-Runway	
Demand Turn-Up			BM- Start-up	

Intertrip	Deagtive Dower	Obligatory Reactive Power
Fast Start	Reactive Power	Enhanced Reactive Power
Fast Start	Black Start	
Max Gen	Demand Turn-Up	
Low SEL / Footroom	Intertrip	
Constraint Management	Fast Start	
	Fast Start	
	Max Gen	
		Low SEL / Footroom
		Constraint Management

## Netting will be applied in the following way to the above services:

		Service X		
		Purple	Yellow	No highlight
	Purple	Netting applied	Netting applied	No netting applied
Service Y	Yellow	Netting applied	Netting applied *	No netting applied
	No highlight	No netting applied	No netting applied	No netting applied

<sup>\*</sup> Please note that currently, yellow services are already contractually prohibited from being provided together. However, if any of these services were able to be provided at the same time in the future, then netting will be applied to services that are yellow and yellow.

## 15. Impacts

## Costs

Code administration costs		
Resource costs	£16355 - 9 Workgroup meetings	
	<b>£562</b> - Catering	
Total Code Administrator costs	£16897	

Industry costs (Standard CMP)	
Resource costs	£81675 - 9 Workgroup meetings
	<b>£36,000</b> – 2 Consultations
	<ul> <li>9 Workgroup meetings</li> </ul>
	<ul> <li>10 Workgroup members</li> </ul>
	<ul> <li>1.5 man days effort per meeting</li> </ul>
	<ul> <li>1.5 man days effort per consultation</li> </ul>
	response
	<ul> <li>20 consultation respondents</li> </ul>
Total Code Administrator costs	£16897
Total Industry Costs	£134,872

Costs of Mods - CMP275.xls

## **Annex 1: Terms of Reference**



# national**grid**

## **Workgroup Terms of Reference and Membership TERMS OF REFERENCE FOR CMP275**

CMP275 seeks that a principle of financial mutual exclusivity is introduced to prevent BM units from accessing multiple sources of duplicate and overlapping revenue from ancillary services on the same asset.

#### Responsibilities

- The Workgroup is responsible for assisting the CUSC Modifications Panel in 1. the evaluation of CUSC Modification Proposal CMP275 tabled by UK Power Reserve Ltd at the Modifications Panel meeting on 27 January 2017.
- 2. The CMP275 Proposal was originally raised against the Applicable Charging Objectives; however in developing the proposal further the Workgroup recognised that changes would be made to Section 4 (Balancing Services) and Section 11 (Definitions). At its July 2017 meeting the CUSC Panel approved that the Terms of Reference be amended to reflect that CMP275 should be assessed against the Standard CUSC Objectives.
- 3. The proposal must be evaluated to consider whether it better facilitates achievement of the Applicable CUSC Objectives. These can be summarised as follows:

#### **Standard Objectives**

- (a) The efficient discharge by the Licensee of the obligations imposed on it by the Act and the Transmission Licence:
- (b) Facilitating effective competition in the generation and supply of electricity. and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity;
- (c) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency; and
- (d) Promoting efficiency in the implementation and administration of the CUSC arrangements.
- It should be noted that additional provisions apply where it is proposed to 4. modify the CUSC Modification provisions, and generally reference should be made to the Transmission Licence for the full definition of the term.

#### Scope of work

5. The Workgroup must consider the issues raised by the Modification Proposal and consider if the proposal identified better facilitates achievement of the Applicable CUSC Objectives.

- 6. In addition to the overriding requirement of paragraph 4, the Workgroup shall consider and report on the following specific issues:
  - a) Clarify which revenue streams are excluded from a mutuality exclusive arrangement ensuring consideration includes the interaction between both the Balancing Mechanism (BM) and Balancing Services.
  - b) Demonstrate how this proposal will interact with the existing procurement of services ensuring that this did not lead to over procurement in the market.
  - c) Demonstrate how this modification does not discourage providers from tendering for services.
  - d) Define the assets affected by the proposal.
  - e) Demonstrate that they have considered the impact of wider strategic issues being pursued by the industry in their proposal.
  - f) Consider how this modification interacts with Ofgem's Flexibility Call for Evidence which is seeking ways to allow participants to access multiple revenue sources and EU Balancing Code
  - g) Clarify how the proposed changes to the CUSC would impact Distribution Networks.
  - h) Ensure individual power stations are not identified within the report.
  - i) Define the practical implementation of the solution, so that it is defined for all industry participants i.e. National Grid who will run tenders for the Balancing Services and parties who would like to tender for a Service.
  - j) Consideration of the future development of Balancing Services.
- 7. The Workgroup is responsible for the formulation and evaluation of any Workgroup Alternative CUSC Modifications (WACMs) arising from Group discussions which would, as compared with the Modification Proposal or the current version of the CUSC, better facilitate achieving the Applicable CUSC Objectives in relation to the issue or defect identified.
- 8. The Workgroup should become conversant with the definition of Workgroup Alternative CUSC Modification which appears in Section 11 (Interpretation and Definitions) of the CUSC. The definition entitles the Group and/or an individual member of the Workgroup to put forward a WACM if the member(s) genuinely believes the WACM would better facilitate the achievement of the Applicable CUSC Objectives, as compared with the Modification Proposal or the current version of the CUSC. The extent of the support for the Modification Proposal or any WACM arising from the Workgroup's discussions should be clearly described in the final Workgroup Report to the CUSC Modifications Panel.
- 9. Workgroup members should be mindful of efficiency and propose the fewest number of WACMs possible.
- 10. All proposed WACMs should include the Proposer(s)'s details within the final Workgroup report, for the avoidance of doubt this includes WACMs which are proposed by the entire Workgroup or subset of members.
- 11. There is an obligation on the Workgroup to undertake a period of Consultation in accordance with CUSC 8.20. The Workgroup Consultation period shall be for a period of **15 working days** as determined by the Modifications Panel.
- 12. Following the Consultation period the Workgroup is required to consider all responses including any WG Consultation Alternative Requests. In

undertaking an assessment of any WG Consultation Alternative Request, the Workgroup should consider whether it better facilitates the Applicable CUSC Objectives than the current version of the CUSC.

As appropriate, the Workgroup will be required to undertake any further analysis and update the original Modification Proposal and/or WACMs. All responses including any WG Consultation Alternative Requests shall be included within the final report including a summary of the Workgroup's deliberations and conclusions. The report should make it clear where and why the Workgroup chairman has exercised his right under the CUSC to progress a WG Consultation Alternative Request or a WACM against the majority views of Workgroup members. It should also be explicitly stated where, under these circumstances, the Workgroup chairman is employed by the same organisation who submitted the WG Consultation Alternative Request.

13. The Workgroup is to submit its final report to the Modifications Panel Secretary on 22 June 2017 for circulation to Panel Members. The final report conclusions will be presented to the CUSC Modifications Panel meeting on 30 June 2017.

#### Membership

14. It is recommended that the Workgroup has the following members:

Role	Name	Representing
Chairman	Ryan Place	Code Administrator
Technical Secretary	Caroline Wright	Code Administrator
National Grid	Urmi Mistry	National Grid
Representative		
National Grid	Adam Sims	National Grid
Representative*		
Industry Representatives	lan Tanner	UKPR (Proposer)
Industry Representatives	Gareth Graham	SSE
Industry Representatives	Paul Jones	Uniper
Industry Representatives	Joe Underwood	Drax
Industry Representatives	Simon Lord	Engie
Industry Representatives	Robert Longden	Cornwall Energy
Industry Representatives	Lisa Waters	Waters Wye
Industry Representatives	Simon Reid	Scottish Power
Industry Representatives	Laurence Barrett	E.ON
Industry Representatives	Bill Reed	RWE
Industry Representatives	lestyn Jones	EDF
Authority	Maryam Khan	Ofgem
Representatives	-	-

NB: A Workgroup must comprise at least 5 members (who may be Panel Members). The roles identified with an asterisk in the table above contribute toward the required quorum, determined in accordance with paragraph 14 below.

15. The chairman of the Workgroup and the Modifications Panel Chairman must agree a number that will be quorum for each Workgroup meeting. The agreed figure for CMP275 is that at least 5 Workgroup members must participate in a meeting for quorum to be met.

- 16. A vote is to take place by all eligible Workgroup members on the Modification Proposal and each WACM. The vote shall be decided by simple majority of those present at the meeting at which the vote takes place (whether in person or by teleconference). The Workgroup chairman shall not have a vote, casting or otherwise]. There may be up to three rounds of voting, as follows:
  - Vote 1: whether each proposal better facilitates the Applicable CUSC Objectives;
  - Vote 2: where one or more WACMs exist, whether each WACM better facilitates the Applicable CUSC Objectives than the original Modification Proposal;
  - Vote 3: which option is considered to BEST facilitate achievement of the Applicable CUSC Objectives. For the avoidance of doubt, this vote should include the existing CUSC baseline as an option.

The results from the vote and the reasons for such voting shall be recorded in the Workgroup report in as much detail as practicable.

- 17. It is expected that Workgroup members would only abstain from voting under limited circumstances, for example where a member feels that a proposal has been insufficiently developed. Where a member has such concerns, they should raise these with the Workgroup chairman at the earliest possible opportunity and certainly before the Workgroup vote takes place. Where abstention occurs, the reason should be recorded in the Workgroup report.
- 18. Workgroup members or their appointed alternate are required to attend a minimum of 50% of the Workgroup meetings to be eligible to participate in the Workgroup vote.
- 19. The Technical Secretary shall keep an Attendance Record for the Workgroup meetings and circulate the Attendance Record with the Action Notes after each meeting. This will be attached to the final Workgroup report.
- 20. The Workgroup membership can be amended from time to time by the CUSC Modifications Panel.

## Appendix 1 – Recommended Standard Workgroup Timetable

The following standard timetable is indicative for CMP275 as per the determination of the Authority:

Workgroup Consultation Issue to Industry	13 June 2017
Modification Concluded by Workgroup	26 March 2018
Workgroup Report presented to Panel	27 April 2018
Code Administration Report Issued to Industry (15WD)	9 May 2018
Draft Final Modification Report issued to Panel	21 June 2018
Modification Panel Recommendation Vote	29 June 2018
Final Modification Report issued to the Authority	12 July 2018

## **Annex 2: Panel and Ofgem's Urgency Letters**

White House, 24 Upper West Street, Reigate, Surrey RH2 9BU

Home: 01737 242960

Mobile Telephone Number: 07770 341581

e-mail: miketoms53@btinternet.com

Nadir Hafeez Industry Codes Manager Ofgem **By email** 

27 January 2017

Dear Nadir

CUSC Modifications Panel Views on Urgency for CMP275 'Transmission generator benefits in the provision of ancillary and balancing services – levelling the playing field.'

On 18 January 2017, UK Power Reserve Ltd raised CMP275, with a request that it be treated as an Urgent CUSC Modification Proposal. The CUSC Modifications Panel ("the Panel") considered CMP275 and the associated request for urgency at the CUSC Modifications Panel meeting held on 27 January 2017. This letter sets out the views of the Panel on the request for urgent treatment and the procedure and timetable that the Panel recommends.

CMP275 seeks that a principle of financial mutual exclusivity is introduced to prevent BM units from accessing multiple sources of duplicate and overlapping revenue from ancillary services on the same asset.

## **Request for Urgency**

The Panel considered the request for urgency with reference to Ofgem's Guidance on Code Modification Urgency Criteria. The Panel agreed unanimously that CMP275 does not meet these criteria and **should not** be treated as an Urgent CUSC Modification Proposal.

The Panel concluded that the Proposal related to cyclical processes relating to revenue and charges, this in it itself could relate to all charging modifications and could not be considered to be a truly imminent issue. The Panel agreed CMP275 will require careful consideration and is potentially more complex than envisaged by the Proposer.

In the discussion, members of the Panel noted a few concerns over granting urgency, set out below;

- Using an urgent process holds an inherent risk of unintended consequences, which may arise due to there being insufficient time for all aspects of a Modification Proposal to be considered;
- There are complex issues identified by the Panel that need to be considered by a Workgroup.

#### **Procedure and Timetable**

Having decided to not recommend urgency to Ofgem, the Panel discussed an appropriate process for CMP275. The Panel agreed that the CMP275 proposal would require Workgroup consideration due to the potential implications of the proposal against the current market conditions.

The Panel agreed that CMP275 subject to Ofgem's decision on urgency should follow the attached Code Administrators proposed standard timetable (Appendix 1). This was supported unanimously by the Panel. For information, Appendix 2 details the Urgent timetable reviewed and not supported by the Panel.

Please do not hesitate to contact me if you have any questions on this letter or the proposed process and timetable. I look forward to receiving your response.

Yours sincerely

Michael Toms

**CUSC Panel Chair** 

## Appendix 1 – Recommended Standard Workgroup Timetable

The following standard timetable is indicative for CMP275 as per the recommendation of the Code Administrator and the CUSC Panel.

	·
18 January 2017	CUSC Modification Proposal and request for Urgency submitted
27 January 2017	CUSC Panel meeting to consider proposal and urgency request
27 January 2017	Panel's view on urgency submitted to Ofgem for consultation
27 January 2017	Request for Workgroup members (10 Working days) (responses by 10 February 2017)
3 February 2017	Ofgem's view on urgency provided (5 Working days)
w/c13 February 2017	Workgroup meeting 1
w/c 6 March 2017	Workgroup meeting 2
w/c 27 March 2017	Workgroup meeting 3
10 April 2017	Workgroup Consultation issued (15 days)
5 May 2017	Deadline for responses
w/c 15 May 2017	Workgroup meeting 4
w/c 5 June 2017	Workgroup meeting 5 (agree WACMs and Vote)
22 June 2017	Workgroup report issued to CUSC Panel
30 June 2017	CUSC Panel meeting to approve WG Report

## Post Workgroup modification process

3 July 2017	Code Administrator Consultation issued (15 Working days)
24 July 2017	Deadline for responses
31 July 2017	Draft FMR published for industry comment (5 Working Days)
8 August 2017	Deadline for comments
17 August 2017	Draft FMR circulated to Panel
25 August 2017	Panel meeting for Panel recommendation vote
31 August 2017	FMR circulated for Panel comment (3 Working day)
5 September 2017	Deadline for Panel comment
8 September 2017	Final report sent to Authority for decision
13 October 2017	Indicative Authority Decision due (25 working days)
20 October 2017	Implementation date

## Appendix 2 – Not Recommended - Urgent Workgroup Timetable

The following Urgent timetable is indicative for CMP275 and is not a recommendation of the Code Administrator and the CUSC Panel.

18 January 2017	CUSC Modification Proposal and request for Urgency submitted
27 January 2017	CUSC Panel meeting to consider proposal and urgency request
27 January 2017	Panel's view on urgency submitted to Ofgem for consultation
27 January 2017	Request for Workgroup members (5 Working days) (responses by 3 February 2017)
3 February 2017	Ofgem's view on urgency provided (5 Working days)
w/c 6 February 2017	Workgroup meeting 1
w/c 20 February 2017	Workgroup meeting 2
w/c 6 March 2017	Workgroup meeting 3
13 March 2017	Workgroup Consultation issued (10 days)
27 March 2017	Deadline for responses
30 March 2017	Workgroup meeting 4
w/c 3 April 2017	Workgroup meeting 5 (agree WACMs and Vote)
20 April 2017	Workgroup report issued to CUSC Panel
28 April 2017	CUSC Panel meeting to approve WG Report

Post Workgroup modification process

28 April 2017	Code Administrator Consultation issued (5 Working days)
8 May 2016	Deadline for responses
11 May 2017	Draft FMR published for industry comment (3 Working Days)
16 May 2017	Deadline for comments
18 May 2017	Draft FMR circulated to Panel
26 May 2017	Panel meeting for Panel recommendation vote
9 June 2017	FMR circulated for Panel comment (3 Working day)
14 June 2017	Deadline for Panel comment
16 June 2017	Final report sent to Authority for decision
7 July 2017	Indicative Authority Decision due (15 working days)
14 July 2017	Implementation date



Michael Toms
CUSC Panel Chair
c/o National Grid Electricity Transmission plc
National Grid House
Warwick Technology Park
Gallows Hill
Warwick
CV34 6DA

Direct dial: 0203 263 9959

Email: Maryam.Khan@ofgem.gov.uk

Date: 06 February 2017

Dear Mr Toms,

## CMP275 'Tranmission generator benefits in the provision of ancillary and balancing services' – decision on urgency

On 18 January 2017, UK Power Reserve Ltd (the 'Proposer') raised a Connection and Use of System Code (CUSC) modification proposal CMP275. This proposal seeks to introduce a principle of financial exclusivity, under section 4.4 of the CUSC, to prevent Balancing Mechanism (BM) units from assessing multiple sources of duplicate and overlapping revenue from ancillary services on the same asset. The Proposer requested that CMP275 be treated as an Urgent CUSC Modification Proposal.

The CUSC Modifications Panel (the 'Panel') considered the Proposer's urgency request at its meeting on 27 January 2017. On 27 January 2017, the Panel wrote to inform us of its unanimous view that CMP275 should not be treated as urgent because the proposal did not relate to an imminent issue, would require careful consideration and was potentially more complex than envisaged by the Proposer.

We considered both the Panel's and the Proposer's arguments. On balance, we have decided that CMP275 **should not be progressed on an urgent basis**. We have set out our reasoning below.

#### The proposal

The Proposer argued that the current charging arrangements allow BM units to use multiple sources of duplicate and overlapping revenue from ancillary services on the same asset to cross-subsidise their tender strategies and undercut other BM and non BM units. The Proposer thinks that this leads to inefficient procurement of ancillary services, distortion in the market and added expense to the end consumer. CMP275 would introduce a netting process to prevent duplicate revenue being paid to providers. National Grid would introduce this as a component of future tender rounds on all eligible ancillary services.

The Proposer considers that CMP275 should be treated as an urgent modification because the current arrangements grant certain BM units with a competitive advantage in Short Term Operating Reserve (STOR) tender rounds, which will take place in May and August this year. It argues that, as a result, if the defect is not urgently addressed, it

would have a significant commercial impact upon National Grid, Industry parties and customers.<sup>1</sup>

#### **Panel discussion**

The Panel considered the request for urgency by reference to Ofgem's Guidance on Code Modification Urgency Criteria.<sup>2</sup> The Panel's unanimous view is that CMP275 did not meet these criteria and should not be treated as an Urgent CUSC Modification Proposal.

The Panel concluded that the proposal refers to cyclical processes relating to revenue and charges which could in itself relate to all charging modifications and could not be considered a truly imminent issue. The Panel also agreed that CMP275 requires careful consideration by a Workgroup and is potentially more complex than envisaged by the Proposer. The Panel considered that full assessment of the proposal is therefore not achievable within urgent timescales.

#### **Our views**

We have considered the proposal, the Panel's views and the Proposer's arguments for urgency.

We have assessed the request against the urgency criteria set out in our published guidance, in particular, whether the proposal is linked to an imminent issue or a current issue that, if not urgently addressed, may cause:

- a. a significant commercial impact on parties, consumers or other stakeholder(s); or
- b. a significant impact on the safety and security of the electricity and/or gas system.

The Panel's letter contained an urgent indicative timeline for progressing CMP275 which was not recommended. This suggested that the earliest implementation date for any changes would be July 2017, which would occur after the May STOR tender round the Proposer used as an imminent event to require urgency. We agree with the Panel's concerns on the complexity of the proposal and the careful consideration needed and have decided that CMP275 should not be granted urgent status.

We would emphasise that, as for all proposals, we expect a sufficient level of analysis and stakeholder engagement to be undertaken in order to demonstrate whether or not CMP275 better facilitates the Relevant Objectives and is consistent with our principal objective and statutory duties.

#### **Next steps**

The Panel's letter contained a non-urgent indicative timetable for progressing CMP275. We agree with the timelines proposed as this should allow sufficient industry consultation and analysis to inform our decision.

Yours sincerely,

## Mark Copley Associate Partner, Energy Systems

Duly authorised on behalf of the Authority

<sup>&</sup>lt;sup>1</sup> The Proposer's reasoning is set out in the CMP275 Proposal form at <a href="http://www2.nationalgrid.com/UK/Industry-information/Electricity-codes/CUSC/Modifications/CMP275/">http://www2.nationalgrid.com/UK/Industry-information/Electricity-codes/CUSC/Modifications/CMP275/</a>
<sup>2</sup> <a href="https://www.ofgem.gov.uk/system/files/docs/2016/02/urgency">https://www.ofgem.gov.uk/system/files/docs/2016/02/urgency</a> criteria.pdf

## **Annex 3: Workgroup Consultation Responses**

## **CMP275: Workgroup Consultation Responses**

No	Response	Page Ref
1	Intergen	2 – 5
2	Scottish Power	6 – 9
3	DRAX	10 - 15
4	Innogy	16 – 21
5	Uniper	22 - 26
6	RWE	27 – 30
7	EON	31 – 34
8	SSE	35 – 38
9	Engie	39 – 42
10	Smartest	43 – 46
11	UKPR	47 - 51

# CMP275 'Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field'

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **4 July 2017** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Caroline Wright at <a href="mailto:caroline.wright@nationalgrid.com">caroline.wright@nationalgrid.com</a>

Respondent:	Matthew Hulks / MHulks @intergen.com
Company Name:	InterGen
Please express your views regarding the Workgroup Consultation, including	For reference, the Applicable CUSC objectives are:
rationale.	Use of System Charging Methodology
(Please include any issues, suggestions or queries)	(a) That compliance with the use of system charging methodology facilitates effective competition in the generation and supply of electricity and (so far as is consistent therewith) facilitates competition in the sale, distribution and purchase of electricity;
	(b) That compliance with the use of system charging methodology results in charges which reflect, as far as is reasonably practicable, the costs (excluding any payments between transmission licensees which are made under and accordance with the STC) incurred by transmission licensees in their transmission businesses and which are compatible with standard licence condition C26 requirements of a connect and manage connection);
	(c) That, so far as is consistent with sub-paragraphs (a) and (b), the use of system charging methodology, as far as is reasonably practicable, properly takes account of the developments in transmission licensees' transmission businesses*;
	(d) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the

Agency. These are defined within the National Grid Electricity Transmission plc Licence under Standard Condition C10, paragraph 1; and
(e) Promoting efficiency in the implementation and administration of the CUSC arrangements.

Q	Question	Response
1	Do you believe that CMP275 Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC Objectives?	If indeed there is overlap in availability and utilisation fees which are subsequently subsidising the tender prices of BM units for other balancing services then addressing this distortion would better facilitate part (a) of the CUSC objectives.
2	Do you support the proposed implementation approach?	If an asset is capable of providing more than one service there is no reason why contracts cannot be given to one unit for more than one type of service. This will incentivise the right kind of equipment and ensure rational investor behaviour and low costs to the consumer. However, InterGen agrees that it does make sense that certain combinations of services should not be possible when simultaneous delivery is not possible. However, on Black Start specifically, we believe it should be possible to combine this service with any other service because by definition Black Start will only be used when nothing else is happening on the system.
3	Do you have any other comments?	N/A
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	N/A

	Ougation	Desmanas
Q	Question	Response

Q	Question	Response
5	With the planned	InterGen hopes that National Grid's SNaPS document will
	implementation of the	streamline not only the ancillary services procurement process
	European Network	but will identify inefficiencies, from a delivery and cost
	Codes/Guidelines in GB	perspective, across all services. We support this potential
	and the obligations thus	defect being addressed in a more holistic manner through the
	placed on National Grid,	SNaPS initiative. We look forward to responding to the SNaPS
	do you consider this to be	consultation in July.
	the appropriate time to	
	consider the proposed	
	defect as procurement of,	
	and the balancing services	
	themselves will potentially	
	require modification to	
	meet the requirements of	
	those Network	
	Code/Guidelines?	
6	Do you consider that the	If the regulator deems there to be a distortion here that needs
	scope of this defect is out	addressing it would seem that using the CUSC to address this
	of scope of the CUSC and	seems appropriate. The first objective of the CUSC is that it
	that the C16 Procurement	"facilitates effective competition in the generation and supply
	Guideline statements of	of electricity". If tender prices for ancillary services are being
	National Grid are, in this	unfairly discounted by revenue from similar services then this
	instance, the natural home	could inhibit effective competition when procuring these
	for such changes to be	services.
	considered and agreed	
	between National Grid (as	
	SO) and Ofgem?	
7	Do you believe the	Yes. A standardised, uniform and transparent process for
	potential additional	tendering for ancillary and balancing services would likely
	complexity <i>added</i> to	encourage additional providers to participate and thus make
	tendered ancillary and	the process more competitive and cost-effective. Once again,
	balancing services may	InterGen believes this aspect of service procurement is best
	reduce the breadth and	addressed holistically under the remit of SNaPS.
	depth of tenders received	
	by National Grid and may	
	therefore adversely impact	
	the number of services	
	and/or the costs of those	
	services procured by	
	National Grid?	

Q	Question	Response
8	Do you believe there are	The system operator must strike a balance between: (1)
	any services missing or	parties "double dipping" and taking advantage of payments for
	any services included in	delivering duplicate services; 2) ensuring efficient use of
	the Appendix 1 and	assets such that: (a) costs to the consumer are kept as low as
	Appendix 2 that should not	possible and (b) it avoids paying for too many assets that
	be included? If this is the	become under-utilised, which is not environmentally efficient
	case please provide	
	supporting rationale.	

# CMP275 'Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field'

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **4 July 2017** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Caroline Wright at caroline.wright@nationalgrid.com

Respondent:	Simon Reid
	01416142935; 07702664236
Company Name:	ScottishPower Energy Management Ltd
Please express your views regarding the Workgroup Consultation, including	For reference, the Applicable CUSC objectives are:
rationale.	Use of System Charging Methodology
(Please include any issues, suggestions or queries)	(a) That compliance with the use of system charging methodology facilitates effective competition in the generation and supply of electricity and (so far as is consistent therewith) facilitates competition in the sale, distribution and purchase of electricity;
	(b) That compliance with the use of system charging methodology results in charges which reflect, as far as is reasonably practicable, the costs (excluding any payments between transmission licensees which are made under and accordance with the STC) incurred by transmission licensees in their transmission businesses and which are compatible with standard licence condition C26 requirements of a connect and manage connection);
	(c) That, so far as is consistent with sub-paragraphs (a) and (b), the use of system charging methodology, as far as is reasonably practicable, properly takes account of the developments in transmission licensees' transmission businesses*;

(d) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency. These are defined within the National Grid Electricity Transmission plc Licence under Standard Condition C10, paragraph 1; and
(e) Promoting efficiency in the implementation and administration of the CUSC arrangements.

Q	Question	Response
1	Do you believe that CMP275 Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC Objectives?	The CMP275 Original proposal does not appear to prove its case that it would better facilitate compliance with the use of system charging methodology facilitates effective competition in the generation and supply of electricity and facilitates competition in the sale, distribution and purchase of electricity than the existing arrangements. There appears no positive consistent or robust argument in favour of this change as set out by the Proposer's solution.
2	Do you support the proposed implementation approach?	Not convinced that the implementation of the Proposer's solution is without change to the Transmission System Operator's procurement computer systems and therefore there is insufficient detail of: the costs of implementing the solution,

Q	Question	Response
3	Do you have any other comments?	The ideology of the default is laudable but whether it actually materially exists appears to be questionable.
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	If yes, please complete a WG Consultation Alternative Request form, available on National Grid's website <sup>1</sup> , and return to the CUSC inbox at cusc.team@nationalgrid.com

Q	Question	Response
5	With the planned	The changes to methods and products by which the
	implementation of the	Transmission System Operator will procure balancing services
	European Network	as GB adopts the EBGL should be recognised as a significant
	Codes/Guidelines in GB	market change. Clearly framing the resulting GB specific
	and the obligations thus	changes may serve the goal of this modification better.
	placed on National Grid,	
	do you consider this to be	
	the appropriate time to	
	consider the proposed	
	defect as procurement of,	
	and the balancing services	
	themselves will potentially	
	require modification to	
	meet the requirements of	
	those Network	
	Code/Guidelines?	

<sup>1</sup> http://www.nationalgrid.com/uk/Electricity/Codes/systemcode/amendments/forms\_guidance/

Q	Question	Response
6	Do you consider that the	The scope of this modification may not be out of the scope of
	scope of this defect is out	the CUSC.
	of scope of the CUSC and	
	that the C16 Procurement	However the CUSC objectives may be better facilitated by the
	Guideline statements of	Transmission System Operator with Ofgem coherently
	National Grid are, in this	modifying its Procurement Guidelines to close any potential
	instance, the natural home	defect envisaged by the Proposer. This could be running
	for such changes to be	tenders for a combination of products where overlapping could
	considered and agreed	occur or banning generators from tendering if there was a
	between National Grid (as	potential for cross subsidisation.
	SO) and Ofgem?	
7	Do you believe the	Yes. The proposer's solution does not appear to 'level the
	potential additional	playing field'. The additional complexity added to the tender for
	complexity added to	balancing services may lead to less offers by market
	tendered ancillary and	participants. The additional complexity to the comparison of
	balancing services may	the results and payments may not lead to greater transparency
	reduce the breadth and	but indeed less transparency.
	depth of tenders received	
	by National Grid and may	
	therefore adversely impact	
	the number of services	
	and/or the costs of those	
	services procured by	
	National Grid?	
8	Do you believe there are	No
	any services missing or	
	any services included in	
	the Appendix 1 and	
	Appendix 2 that should not	
	be included? If this is the	
	case please provide	
	supporting rationale.	

# CMP275 'Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field'

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **4 July 2017** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Caroline Wright at caroline.wright@nationalgrid.com

These responses will be considered by the Workgroup at their next meeting at which members will also consider any Workgroup Consultation Alternative Requests. Where appropriate, the Workgroup will record your response and its consideration of it within the final Workgroup Report which is submitted to the CUSC Modifications Panel.

Respondent:	Joe Underwood – Joseph. Underwood @drax.com
Company Name:	Drax Power Limited
Please express your views regarding the Workgroup Consultation, including rationale.	We believe that CMP275 will be detrimental to Applicable CUSC Objectives for charging (a) and (b). Please see the answers to the consultation questions below for further detail.
(Please include any issues, suggestions or queries)	

Q Question Response

Do you believe that CMP275
Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC
Objectives?

No.

We believe that the netting of ancillary service availability revenues will be detrimental to Applicable CUSC Objectives (ACOs) for charging (a) and (b).

The CMP275 Proposer claims a number of ancillary service availability payments overlap in scope and therefore some generators can acquire multiple sources of duplicate revenue from the same unit, in particular from Black Start and STOR services. However, different ancillary services represent different costs, risks and value which need to be factored into ancillary service availability prices – they are different services.

For example, Black Start is a power station service and paid on a £/Settlement Period basis. It is not contracted based on MWs. As identified by the Workgroup, the criteria for a Black Start station relate to a station's:

- Technical ability
- Proximity to the MITS
- Adequate on-site fuel reserves
- Geographical location
- Station operator's training, knowledge and expertise

STOR on the other hand is contracted purely on reserve. The costs relating to STOR availability payments only relate to the output of a single unit and is paid on a £/MW/hour basis. To net the availability payments of these services would be wholly inappropriate as they are different services. One is to restore a dark (or partial) system whereas the other is to maintain the system within operational limits.

In addition, the netting of Black Start availability and Frequency Response (FR) holding payments causes concern. The holding payment is compensation for the capability to provide response to maintain system frequency within operational limits. This is different to the Black Start availability payments as described above. If, for example, Black Start provides a greater revenue stream than FR, generators will be unwilling to risk the unit in FR for just a utilisation payment which is based on the Market Index Price (MIP). This will not necessarily reflect the provider's cost of production or indeed the value of the service.

Due to the competitive nature of ancillary service tender processes, generators that provide multiple services have the opportunity to bundle services at a discount which would not be the case if all services were procured in isolation. Netting availability payments as suggested by CMP275 will prevent these economically viable plant from providing necessary ancillary services at a competitive price. This will remove a major incentive for flexible generation that can provide multiple ancillary services to connect to the system. This is a particular concern given the need for flexibility on the system due to the closure of many conventional plant and the rise in intermittent generation. CMP275 will reduce liquidity and

Q	Question	Response	
		competitiveness in all but the most valuable ancillary service tenders thereby raising cost to consumers.	
		Material change provisions in Black Start contracts allow service providers to pull out of existing Black Start contracts. This may be attractive if the value for alternative services increases e.g. STOR. This would create greater risk for National Grid's Black Start procurement strategy as providers may be incentivised to flip between markets at short notice.	
2	Do you support the proposed implementation approach?	proposed time scale is necessary in order to allow for contract renegotiations and procurement of additional services should negotiations fail.	
3	Do you have any other comments?	Not at this time.	
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	Not at this time.	

Q	Question	Response
5	With the planned	At this time we do not see this being an issue, but encourage
	implementation of the	the workgroup to discuss this in more detail.
	European Network	
	Codes/Guidelines in GB	
	and the obligations thus	
	placed on National Grid, do	
	you consider this to be the	
	appropriate time to	
	consider the proposed	
	defect as procurement of,	
	and the balancing services	
	themselves will potentially	
	require modification to	
	meet the requirements of	
	those Network	
	Code/Guidelines?	
6	Do you consider that the	The CUSC governs the arrangements for procurement of
	scope of this defect is out	mandatory services only. The procurement of all commercial
	of scope of the CUSC and	services is governed under the C16 Procurement Guideline
	that the C16 Procurement	Statement, therefore this would have been the most efficient
	Guideline statements of	and appropriate place to raise any concerns surrounding the
	National Grid are, in this	netting of ancillary service availability payments.
	instance, the natural home	
	for such changes to be	
	considered and agreed	
	between National Grid (as	
	SO) and Ofgem?	

Q	Question	Response
<b>Q</b> 7	Do you believe the potential additional complexity added to tendered ancillary and balancing services may reduce the breadth and depth of tenders received by National Grid and may therefore adversely impact the number of services and/or the costs of those services procured by National Grid?	It is yet to be decided how Black Start contracts, which are priced in £/Settlement Period, will be converted as to be comparable with other services which may overlap, i.e. usually priced in £/MW/Hour. It was asked whether National Grid would be able to identify what portion of availability payments are linked to OCGT costs. However, this is not provided to National Grid and it would be inappropriate for providers to do so, particularly given the commercially sensitive nature of the information. In addition it would be difficult for a power station to be able to break down these costs as the criteria for a Black Start station does not relate to a station's MWs available as discussed in our answer to Question 1 above.  It has also been suggested that this be done on a percentage of TEC basis however as mentioned above this would be inappropriate as the costs are not split equally between OCGTs and the rest of the station. Further, TEC is procured on a power
		station basis, therefore the question remains as to how the OCGT proportion would be defined. If this could be done, this is not reflective of the contribution which an OCGT brings to a power station's Black Start capability. These points also apply to a power station's main units and how netting occurs between Black Start and frequency response.  Additional complexities would have to be considered due to the number of additional interactions. In addition to the current price drivers such as fuel cost, unit availability, etc., a power station's ancillary service pricing strategy would depend heavily on what services have already been procured by National Grid and the cost of those services. Further, pricing for FR would depend heavily on the output of the available unit as this determines the MWs used to calculate the Holding Payment.
8	Do you believe there are any services missing or any services included in the Appendix 1 and Appendix 2 that should not be included? If this is the case please provide supporting rationale.	All ancillary services appear to be named in Appendix 1 and Appendix 2.

# CMP275 'Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field'

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **4 July 2017** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Caroline Wright at caroline.wright@nationalgrid.com

Respondent:	Fruzsina Kemenes,
	fruzsina.kemenes@innogy.com
Company Name:	innogy
Please express your views regarding the Workgroup Consultation, including	For reference, the Applicable CUSC objectives are:  Use of System Charging Methodology
rationale. (Please include any issues, suggestions or queries)	(a) That compliance with the use of system charging methodology facilitates effective competition in the generation and supply of electricity and (so far as is consistent therewith) facilitates competition in the sale, distribution and purchase of electricity;
	(b) That compliance with the use of system charging methodology results in charges which reflect, as far as is reasonably practicable, the costs (excluding any payments between transmission licensees which are made under and accordance with the STC) incurred by transmission licensees in their transmission businesses and which are compatible with standard licence condition C26 requirements of a connect and manage connection);
	(c) That, so far as is consistent with sub-paragraphs (a) and (b), the use of system charging methodology, as far as is reasonably practicable, properly takes account of the developments in transmission licensees' transmission businesses*;
	(d) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the

Agency. These are defined within the National Grid Electricity Transmission plc Licence under Standard Condition C10, paragraph 1; and
(e) Promoting efficiency in the implementation and administration of the CUSC arrangements.

Q Question Response
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	I -	I _
Q	Question	Response
1	Do you believe that	No, because we are not convinced that the defect is valid.
	CMP275 Original proposal,	
	or any potential	On initial reading the defect as described in the WG Working
	alternatives for change	Group Report for STOR and Black Start suggests this could be
	that you wish to suggest,	an issue of concern and should be targeted by the SO with an
	better facilitates the	appropriate solution. It suggests double payments are
	Applicable CUSC	received by certain units for providing overlapping services
	Objectives?	and that there is a distortion to competition (in particular that
		the STOR market is distorted by units that serve as both Black
		Start and STOR Units).
		However, the WG report has not interrogated whether the
		'availability provision' by units is a truly an 'overlapping service'
		in the technical sense.
		We ask the WG to answer the following questions before
		proceeding with the development of proposals:
		<ul> <li>Can the unit be available for either service during the</li> </ul>
		identified 'overlap windows'? If the answer is yes then
		these are two separate services and there is
		justification for two sets of availability payments.
		(Looking at the example focussed on, our
		understanding is that: a unit could still be available for
		Black Start in a system emergency even if it is
		providing STOR – also it would or indeed could never
		be called for STOR during a time that Black Start is
		needed. In a Black start situation there would be no
		grid to synchronise to in order to provide STOR.
		Therefore, availability is not mutually exclusive).
		- Are the technical requirements for being 'available' for
		one service the same? If there are distinct processes
		involved in being available for one service compared to
		another then – then there appears to be a justification
		for two sets of availability payments.
		The issues raised by the proposer suggest to us that there is a
		fundamental issue in any case with the lack of transparency
		around the current procurement of different ancillary services.
		This should definitely be addressed outside of this Mod.
		Trino oriodia definitely be addressed odiside of this Mod.
	<u>                                     </u>	

Q	Question	Response
2	Do you support the proposed implementation approach?	No. As explained under Q 1, we are not convinced of the defect being valid.  If the defect is deemed valid by Ofgem we request the following implementation pathway:  The procurement of ancillary services should be reformed with wider stakeholder engagement through SNAPs. In the next publication we ask the SO to explain how the SNAPs
		proposals help ensure that no 'double payments' are received by service providers. What improvements are being proposed for Black Start and STOR under SNAPs?
		If a change is necessary, we agree with the proposer that the solution needs to be applied to both BMUs and non-BMUs as in the future non-BMUs are also likely to be able to offer these services.
3	Do you have any other comments?	We disagree with the proposers broad brush application of the proposal. We might agree with the principle that providers should not receive double availability payments for truly overlapping services. However, the scope of any change should be limited to unjustified service payments that are proven to overlap.
		Each service/potential overlap should be examined properly on its own merit to ensure that there are no overlapping services and related overpayments. Where there is a clear issue, remedying this is important. The SO should proactively review its services especially as it is conducting reforms to procurement via 'SNAPs'. Indeed the SO should be apply this principle from the onset when designing any new services. Such proactive action from the SO is especially important as we move to having DSO and SO procured ancillary services.
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	No.  If yes, please complete a WG Consultation Alternative Request form, available on National Grid's website <sup>1</sup> , and return to the CUSC inbox at cusc.team@nationalgrid.com

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<sup>&</sup>lt;sup>1</sup> http://www.nationalgrid.com/uk/Electricity/Codes/systemcode/amendments/forms\_guidance/

Q	Question	Response
5	With the planned	The WG report has not explained the implications of EU
	implementation of the	network code developments on the defect- therefore it is
	European Network	difficult for stakeholders to comment.
	Codes/Guidelines in GB	
	and the obligations thus	If there are interactions this must be clearly set out by the SO
	placed on National Grid,	in your next publication.
	do you consider this to be	
	the appropriate time to	
	consider the proposed	
	defect as procurement of,	
	and the balancing services	
	themselves will potentially	
	require modification to	
	meet the requirements of	
	those Network	
	Code/Guidelines?	
6	Do you consider that the	We feel it is the SO's duty to act to prevent discriminatory
	scope of this defect is out	procurement practices as soon as they become aware of an
	of scope of the CUSC and	evident issue.
	that the C16 Procurement	
	Guideline statements of	The Working Group Report suggests that the CUSC is not the
	National Grid are, in this	correct vehicle for correcting the specified defect. The CUSC
	instance, the natural home	only governs the arrangements for the procurement of
	for such changes to be	Mandatory Services. Nonetheless we would like to note that it
	considered and agreed	has been very helpful for stakeholders that the issue has been
	between National Grid (as	discussed transparently under Open Governance. The change
	SO) and Ofgem?	process through the 'Procurement Guidelines Statement' is not
		particularly transparent or open for industry input.
		We are concerned that this Mod is ill timed given the wider
		work on reforming ancillary service procurement via SNAPs.
7	Do you believe the	The argument on administrative costs is not convincing,
	potential additional	however we foresee that when bidding mutually exclusively
	complexity added to	into separate markets, units are highly likely to have to submit
	tendered ancillary and	higher bids than if they could access multiple revenue
	balancing services may	streams.
	reduce the breadth and	
	depth of tenders received	
	by National Grid and may	
	therefore adversely impact	
	the number of services	
	and/or the costs of those	
	services procured by	
	National Grid?	

Q	Question	Response
8	Do you believe there are any services missing or any services included in the Appendix 1 and Appendix 2 that should not be included? If this is the case please provide supporting rationale.	No.

# CMP275 'Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field'

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **4 July 2017** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Caroline Wright at caroline.wright@nationalgrid.com

Respondent:	Paul Jones <u>paul.jones@uniper.energy</u>
Company Name:	Uniper UK Ltd
Please express your views regarding the Workgroup Consultation, including	For reference, the Applicable CUSC objectives are:
rationale.	Use of System Charging Methodology
(Please include any issues, suggestions or queries)	(a) That compliance with the use of system charging methodology facilitates effective competition in the generation and supply of electricity and (so far as is consistent therewith) facilitates competition in the sale, distribution and purchase of electricity;
	(b) That compliance with the use of system charging methodology results in charges which reflect, as far as is reasonably practicable, the costs (excluding any payments between transmission licensees which are made under and accordance with the STC) incurred by transmission licensees in their transmission businesses and which are compatible with standard licence condition C26 requirements of a connect and manage connection);
	(c) That, so far as is consistent with sub-paragraphs (a) and (b), the use of system charging methodology, as far as is reasonably practicable, properly takes account of the developments in transmission licensees' transmission businesses*;
	(d) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency. These are defined within the National Grid Electricity

Transmission plc Licence under Standard Condition C10, paragraph 1; and
(e) Promoting efficiency in the implementation and administration of the CUSC arrangements.

Q Question Response	
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Q	Question	Response
1	Do you believe that CMP275 Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC	No. We believe that this modification will either have no effect to the cost of balancing services but will add complexity to how they are procured, or will lead to an increase in costs as outlined in the consultation document. Our assumption is that the former of the two outcomes is more likely as National Grid will presumably be required to take account of any potential netting when assessing whether to accept a bid from a specific
	Objectives?	provider, in order to demonstrate that it has procured services in the most efficient manner. This should result in the same outcome as the present system.
		For instance, a numerical example is given in the consultation document of a station receiving £130k of availability payments for STOR and £100k of payments for Black Start. Under CMP275 the total cost of availability payments for these two services would be £130k. Depending on which service was tendered first this would essentially mean that the STOR is being procured for £30k or the Black Start for free.
		Assuming the Black Start contract was procured first, If the nearest priced competitor for STOR was £31k the netted provider with the Black Start contract of £100k would be the cheaper option by tendering at £130k, as this would be cheaper across both services once netting had taken place.
		This is no different than the outcome under the present arrangements if the same provider were to tender £100k for Black Start and £30k for STOR with no netting taking place. Therefore, if National Grid does the obvious thing and takes account of netting in its assessment then there should be no change in outcome. However, its assessment will arguably be more complex.
		However, if National Grid was prevented from considering the net effect, then in the above example another STOR provider could bid up to £129k before the provider with a black start contract was able to compete. This would mean that the cost across both services would be £229k rather than the alternative cost of £130k which the black start contracted party was willing to receive.
2	Do you support the proposed implementation	No. The modification should not be implemented.
3	approach?  Do you have any other comments?	No thank you.

Q	Question	Response
4	Do you wish to raise a WG	No thank you.
	Consultation Alternative	
	Request for the	
	Workgroup to consider?	

Q	Question	Response
5	With the planned implementation of the	We do not believe there is a defect, so we do not believe that there is anything to address. Therefore, the possible
	European Network	interaction with other initiatives is not really a consideration.
	Codes/Guidelines in GB	Nevertheless, there is a lot of work going on this area, such as
	and the obligations thus	National Grid's SNAPS consultation, which means that the
	placed on National Grid,	future direction of balancing service procurement is uncertain.
	do you consider this to be	
	the appropriate time to	
	consider the proposed	
	defect as procurement of,	
	and the balancing services	
	themselves will potentially	
	require modification to	
	meet the requirements of	
	those Network	
	Code/Guidelines?	
6	Do you consider that the	This area is arguably more relevant to the procurement
	scope of this defect is out	guidelines than the CUSC.
	of scope of the CUSC and	
	that the C16 Procurement	
	Guideline statements of	
	National Grid are, in this	
	instance, the natural home	
	for such changes to be	
	considered and agreed	
	between National Grid (as	
	SO) and Ofgem?	

Q	Question	Response
7	Do you believe the potential additional complexity added to tendered ancillary and balancing services may reduce the breadth and depth of tenders received by National Grid and may therefore adversely impact the number of services and/or the costs of those services procured by National Grid?	Yes. As we mention in our response to question 1, it will either increase the complexity for no benefit or would result in higher costs of procurement.
8	Do you believe there are any services missing or any services included in the Appendix 1 and Appendix 2 that should not be included? If this is the case please provide supporting rationale.	No.

# CMP275 'Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field'

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **4 July 2017** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Caroline Wright at caroline.wright@nationalgrid.com

Respondent:	Tim Ellingham
Company Name:	RWE
Please express your views regarding the Workgroup Consultation, including	For reference, the Applicable CUSC objectives are:
rationale.	Use of System Charging Methodology
(Please include any issues, suggestions or queries)	(a) That compliance with the use of system charging methodology facilitates effective competition in the generation and supply of electricity and (so far as is consistent therewith) facilitates competition in the sale, distribution and purchase of electricity;
	(b) That compliance with the use of system charging methodology results in charges which reflect, as far as is reasonably practicable, the costs (excluding any payments between transmission licensees which are made under and accordance with the STC) incurred by transmission licensees in their transmission businesses and which are compatible with standard licence condition C26 requirements of a connect and manage connection);
	(c) That, so far as is consistent with sub-paragraphs (a) and (b), the use of system charging methodology, as far as is reasonably practicable, properly takes account of the developments in transmission licensees' transmission businesses*;
	(d) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency. These are defined within the National Grid Electricity

Transmission plc Licence under Standard Condition C10, paragraph 1; and
(e) Promoting efficiency in the implementation and administration of the CUSC arrangements.

Q	Question	Response
1	Do you believe that CMP275 Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC Objectives?	It is not immediately clear how the CUSC interacts with Commercial Ancillary Services in its current form. Many changes would need to be made to accommodate the proposed modification which may, as has already been noted by the working group, be better facilitated in the Procurement Guidelines.
2	Do you support the proposed implementation approach?	It is unclear how existing contracts without a material change clause will be treated when a new, qualifying, Commercial Ancillary Service contract is awarded from a hierarchical perspective, related to my comment on question 3.
3	Do you have any other comments?	It has not been demonstrated how 'netted' settlement periods would work with the respective Ancillary Contracts in respect of underperformance. How would Events of Default under STOR be treated or response time in Fast Start if the respective service is no longer being explicitly paid for?
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	If yes, please complete a WG Consultation Alternative Request form, available on National Grid's website <sup>1</sup> , and return to the CUSC inbox at <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a>

Q	Question	Response
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<sup>&</sup>lt;sup>1</sup> http://www.nationalgrid.com/uk/Electricity/Codes/systemcode/amendments/forms\_guidance/

Q	Question	Response
5	With the planned	I consider this to be the least suitable time to implement such a
	implementation of the	change as the landscape for ancillary services under the
	European Network	European Network Codes and the UK interpretation is not
	Codes/Guidelines in GB	clear. For example, how would utilisation under TERRE
	and the obligations thus	instructions be treated in respect of netting?
	placed on National Grid,	With the current difficulty in incorporating the EU code into the
	do you consider this to be	UK ones it would be useful in National Grid could evaluate and
	the appropriate time to	share their view on the changes in advance of an industry
	consider the proposed	consultation.
	defect as procurement of,	
	and the balancing	
	services themselves will	
	potentially require	
	modification to meet the	
	requirements of those	
	Network	
	Code/Guidelines?	
6	Do you consider that the	The 'proposed' defect I feel is currently more aligned with the
	scope of this defect is out	procurement process than with the current CUSC as
	of scope of the CUSC and	commercial ancillary services are not explicitly mentioned in it.
	that the C16 Procurement	
	Guideline statements of	
	National Grid are, in this	
	instance, the natural home	
	for such changes to be	
	considered and agreed	
	between National Grid (as	
	SO) and Ofgem?	
7	Do you believe the	Additional complexity could certainly be barrier for new
	potential additional	entrants who are not familiar with the existing process let
	complexity added to	alone the proposed. There is a chance that the proposed
	tendered ancillary and	modification may introduce an element of risk on a new
	balancing services may	entrants' earning/return which may in turn lead to pricing in of
	reduce the breadth and	the perceived risk.
	depth of tenders received	For existing users then there may be an evaluation of risk vs.
	by National Grid and may	reward for each Ancillary Service which may result in system
	therefore adversely impact	security issues as the different services have a different role
	the number of services	within securing the system. For example, if Fast Start is
	and/or the costs of those	negated due to having a STOR contract then the crucial, and
	services procured by	the not mentioned within the report, Low Frequency Relay
	National Grid?	start-up service will be unavailable to the SO, this could have
		serious impact during a frequency event.

Q	Question	Response
8	Do you believe there are	No, I am happy with the service list, the only comment being
	any services missing or	that each time there is a AS change will there have to a mod to
	any services included in	change the CUSC?
	the Appendix 1 and	
	Appendix 2 that should not	
	be included? If this is the	
	case please provide	
	supporting rationale.	

# CMP275 'Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field'

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **4 July 2017** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Caroline Wright at caroline.wright@nationalgrid.com

Respondent:	Laurence Barrett
	<u>Laurence.Barrett@eon-uk.com</u>
Company Name:	E.ON
Please express your views regarding the Workgroup	For reference, the Applicable CUSC objectives are:
Consultation, including rationale.	Use of System Charging Methodology
(Please include any issues, suggestions or queries)	(a) That compliance with the use of system charging methodology facilitates effective competition in the generation and supply of electricity and (so far as is consistent therewith) facilitates competition in the sale, distribution and purchase of electricity;
	(b) That compliance with the use of system charging methodology results in charges which reflect, as far as is reasonably practicable, the costs (excluding any payments between transmission licensees which are made under and accordance with the STC) incurred by transmission licensees in their transmission businesses and which are compatible with standard licence condition C26 requirements of a connect and manage connection);
	(c) That, so far as is consistent with sub-paragraphs (a) and (b), the use of system charging methodology, as far as is reasonably practicable, properly takes account of the developments in transmission licensees' transmission businesses*;
	(d) Compliance with the Electricity Regulation and any relevant

legally binding decision of the European Commission and/or the
Agency. These are defined within the National Grid Electricity
Transmission plc Licence under Standard Condition C10,
paragraph 1; and

(e) Promoting efficiency in the implementation and administration of the CUSC arrangements.

Q	Question	Response
1	Do you believe that	E.ON does not believe that this modification better facilitates
	CMP275 Original proposal,	the applicable CUSC objectives. E.ON believes it is right that
	or any potential	providers of ancillary services are paid fully for each ancillary
	alternatives for change	service they provide. It is also appropriate for providers to be
	that you wish to suggest,	able to take account of these potential multiple revenues
	better facilitates the	streams when determining the price at which they wish to offer
	Applicable CUSC	their services. This demonstrates competitive behaviour and
	Objectives?	accurately reflects the costs they seek to recover for their
		services. To remove this ability would reduce the efficiency of
		provision of ancillary services, thereby raising costs, which
		ultimately customers would have to bear.
		E ON the professional ballions at the Original property and is supposed than
		E.ON therefore believes the Original proposal is worse than
		the baseline against Objective (a) and (b). In addition, E.ON
		believes that this creates inefficiency and unnecessary implementation costs and so is negative against Objective (e).
		E.ON does recognise that there could be a defect whereby
		parties are being paid twice for providing effectively the same
		service. However, E.ON believes this is more an issue with the
		ancillary services market itself and the overlap between the
		products procured by National Grid (NG). This has been
		recognised by NG who are currently consulting on their
		System Needs and Product Strategy (SNAPS) in order to
		review and reform these products. E.ON believes that it is
		more appropriate for this process to run its course, as clearly
		defined products would either introduce a degree of exclusivity
		due to their nature (as we already have with some ancillary
		services e.g. frequency response and reserve services) or
		would otherwise create clearly distinct products for which it is
		right to be paid for each.

Q	Question	Response
2	Do you support the proposed implementation approach?	As per our response to Q1, E.ON believes that this modification should not be implemented but rather the NG SNAPS review/reform should continue to be progressed. Should a defect still be present after this process, then the modification can be re-assessed at this time.
3	Do you have any other comments?	
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	If yes, please complete a WG Consultation Alternative Request form, available on National Grid's website <sup>1</sup> , and return to the CUSC inbox at cusc.team@nationalgrid.com

Q	Question	Response
5	With the planned implementation of the European Network Codes/Guidelines in GB and the obligations thus placed on National Grid, do you consider this to be the appropriate time to consider the proposed defect as procurement of, and the balancing services themselves will potentially require modification to meet the requirements of those Network Code/Guidelines?	E.ON does not believe that this is the appropriate time to consider the proposed defect but would rather see the NG SNAPS review/reform, alongside the implementation of the European Network Codes/Guidelines, progressed.
6	Do you consider that the scope of this defect is out of scope of the CUSC and that the C16 Procurement Guideline statements of National Grid are, in this instance, the natural home for such changes to be considered and agreed between National Grid (as SO) and Ofgem?	E.ON believes that the potential issue is not a defect with the CUSC itself but rather with the design and procurement of the ancillary services themselves. We therefore believe that this can be best resolved by advancing the NG SNAPS review/reform.

<sup>&</sup>lt;sup>1</sup> http://www.nationalgrid.com/uk/Electricity/Codes/systemcode/amendments/forms\_guidance/

Q	Question	Response
7	Do you believe the	E.ON agrees that the proposed solution could add complexity
	potential additional	to the procurement process although believes the more likely
	complexity added to	outcome would be a reduction in tenders across the products
	tendered ancillary and	as providers aim for just a single service given that this is all
	balancing services may	they would be paid for. It therefore appears likely that this
	reduce the breadth and	would result in reduced competition and an increase in costs.
	depth of tenders received	
	by National Grid and may	
	therefore adversely impact	
	the number of services	
	and/or the costs of those	
	services procured by	
	National Grid?	
8	Do you believe there are	E.ON believes that it is more sensible to continue with the NG
	any services missing or	SNAPS review/reform rather than spend time assessing
	any services included in	whether the current list of ancillary services is appropriate.
	the Appendix 1 and	Given that these products will be reformed, it does not appear
	Appendix 2 that should not	beneficial to spend time assessing their individual merits and
	be included? If this is the	applicability to the modification.
	case please provide	
	supporting rationale.	

# CMP275 'Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field'

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **4 July 2017** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Caroline Wright at caroline.wright@nationalgrid.com

Respondent:	Garth Graham
Company Name:	SSE
Please express your views regarding the Workgroup Consultation, including	For reference, the Applicable CUSC objectives are:
rationale.	Use of System Charging Methodology
(Please include any issues, suggestions or queries)	(a) That compliance with the use of system charging methodology facilitates effective competition in the generation and supply of electricity and (so far as is consistent therewith) facilitates competition in the sale, distribution and purchase of electricity;
	(b) That compliance with the use of system charging methodology results in charges which reflect, as far as is reasonably practicable, the costs (excluding any payments between transmission licensees which are made under and accordance with the STC) incurred by transmission licensees in their transmission businesses and which are compatible with standard licence condition C26 requirements of a connect and manage connection);
	(c) That, so far as is consistent with sub-paragraphs (a) and (b), the use of system charging methodology, as far as is reasonably practicable, properly takes account of the developments in transmission licensees' transmission businesses*;
	(d) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency. These are defined within the National Grid Electricity

Transmission plc Licence under Standard Condition C10, paragraph 1; and
(e) Promoting efficiency in the implementation and administration of the CUSC arrangements.

### **Standard Workgroup consultation questions**

Q	Question	Response
1	Do you believe that CMP275 Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC Objectives?	We do not, at this time, believe that CMP275 does better facilitate the Applicable CUSC Objectives.
2	Do you support the proposed implementation approach?	In light of the Tendering timeline discussions set out on pages 22-23 we are not certain that an implementation date has been proposed (although a hypothetical date of January 2018 is noted - but not proposed).
3	Do you have any other comments?	We note the comments set out on page 24 about the CLASS Project. We share the concerns expressed by Workgroup members that a discriminatory treatment may arise if MPANs associated with the CLASS Project were to be able to receive multiple (and, in the context of CMP275, not netted off each other) revenue streams for providing ancillary and / or balancing services to the SO.
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	No

### Specific questions for CMP275

Q	Question	Response
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Q	Question	Response
5	With the planned	In light of the developments underway with the planned
	implementation of the	implementation of the European Network Codes / Guideline
	European Network	we have reservations that any solutions arising from CMP275
	Codes/Guidelines in GB	maybe nugatory.
	and the obligations thus	
	placed on National Grid,	
	do you consider this to be	
	the appropriate time to	
	consider the proposed	
	defect as procurement of,	
	and the balancing services	
	themselves will potentially	
	require modification to	
	meet the requirements of	
	those Network	
	Code/Guidelines?	
6	Do you consider that the	We believe that there is merit in all changes to multilateral
	scope of this defect is out	contractual matters, such as those covered by CMP275, being
	of scope of the CUSC and	undertaken via the open and transparent process of the CUSC
	that the C16 Procurement	compared to the opaque arrangements which surround the
	Guideline statements of	C16 Procurement Guideline statements. Or, to put it another
	National Grid are, in this	way, the natural home for these matter IS the CUSC and not
	instance, the natural home	the Procurement Guidelines.
	for such changes to be	
	considered and agreed	
	between National Grid (as	
	SO) and Ofgem?	
7	Do you believe the	Yes we do believe that the potential additional complexity
	potential additional	added to the tendered ancillary and balancing services may
	complexity <i>added</i> to	reduce the breadth and depth of tender responses received by
	tendered ancillary and	the SO from market participants. Not only would this
	balancing services may	adversely impact the number of services and / or the costs of
	reduce the breadth and	these services procured by the SO but this may also adversely
	depth of tenders received	impact on competition and the security of the transmission
	by National Grid and may	network.
	therefore adversely impact	
	the number of services	
	and/or the costs of those	
	services procured by	
	National Grid?	

Q	Question	Response
8	Do you believe there are	The Workgroup has identified a number of relevant ancillary
	any services missing or	and balancing services. However, the relevance of these
	any services included in	going forward, in terms of CMP275, maybe overtaken by the
	the Appendix 1 and	recent publication of National Grid's recent 'SNAPS' document.
	Appendix 2 that should not	
	be included? If this is the	
	case please provide	
	supporting rationale.	

#### **CUSC Workgroup Consultation Response Proforma**

# CMP275 'Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field'

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **4 July 2017** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Caroline Wright at caroline.wright@nationalgrid.com

These responses will be considered by the Workgroup at their next meeting at which members will also consider any Workgroup Consultation Alternative Requests. Where appropriate, the Workgroup will record your response and its consideration of it within the final Workgroup Report which is submitted to the CUSC Modifications Panel.

Respondent:	Simon Lord (Simon.lord@engie.com)
Company Name:	Engie
Please express your views regarding the Workgroup Consultation, including rationale.  (Please include any issues, suggestions or queries)	

Standard Workgroup consultation questions

Q	Question	Response
1	Do you believe that CMP275 Original proposal, or any potential alternatives for change that you wish to suggest, better facilitates the Applicable CUSC Objectives?	No, the modification has a number of issue:  • The proposal fails to recognise the nature of the Black Start service being a station rather than a BM unit services that has significantly different technical requirements compared to the STOR services. The payment for black start capability relates to the design and operation power station which includes many items of equipment only one of which is the Gas Turbine (GT). The Gas Turbine requirement for black start is to start up independent of any external supplies and run at a relatively low load for extend periods of time but with the ability to start high power electrical loads and then run at light duty. The STOR service is different in both its technical and physical requirement requiring higher loads for shorter periods.  • A provider can provide both STOR and black start capability at the same time. It is acceptable for provider to receive two payments. As they are different services.  • The recent Black Start "warming" contracts to facilitate the availability of the black start service have been confused by the proposer with the capability payments relating to the provision of the service. These Black start warming payment we beive were inappropriate tagged as Black Start as they relate to availability of the service rather than the capability of the service. The warming of black start units happens on the system during the summer months/low demand condition and these are not classes as Black Start contacts. If the defect is accepted (which we do not) then any instructing relating the warming of black start units to ensure the capability of the service would need to be included in this proposal.  • The current licence obligation on the SO to procure services in an economic an efficient way is implemented by the SO via its procurements guide lines such that when one services precludes the operation of another only one payant is made.  • The CUSC is not an appropriate code to place obligation on the SO relating to the procurement of balancing services. The L

Q	Question	Response
2	Do you support the proposed implementation approach?	No
3	Do you have any other comments?	No
4	Do you wish to raise a WG Consultation Alternative Request for the Workgroup to consider?	No

### **Specific questions for CMP275**

Q	Question	Response
5	With the planned	No.
	implementation of the	
	European Network	
	Codes/Guidelines in GB	
	and the obligations thus	
	placed on National Grid,	
	do you consider this to be	
	the appropriate time to	
	consider the proposed	
	defect as procurement of,	
	and the balancing services	
	themselves will potentially	
	require modification to	
	meet the requirements of	
	those Network	
	Code/Guidelines?	
6	Do you consider that the	Yes
	scope of this defect is out	
	of scope of the CUSC and	
	that the C16 Procurement	
	Guideline statements of	
	National Grid are, in this	
	instance, the natural home	
	for such changes to be	
	considered and agreed	
	between National Grid (as	
	SO) and Ofgem?	

Q	Question	Response
7	Do you believe the potential additional complexity added to tendered ancillary and balancing services may reduce the breadth and depth of tenders received by National Grid and may therefore adversely impact the number of services and/or the costs of those services procured by National Grid?	Yes
8	Do you believe there are any services missing or any services included in the Appendix 1 and Appendix 2 that should not be included? If this is the case please provide supporting rationale.	We believe that all the named services are mutually exclusive with black start capability payment and there is no double payment defect.  Although we believe it is being dealt with elsewhere, the non-BM spill energy defect where non-BM units can systematically receive spill payments in addition to utilisation payment for the same energy volume from their supplier is the only current example of double payment where the customer pays for the same product twice and this is being dealt with via P354.

### **CUSC Workgroup Consultation Response Proforma**

# CMP275 'Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field'

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Any queries on the content of the consultation should be addressed to Caroline Wright at caroline.wright@nationalgrid.com

These responses will be considered by the Workgroup at their next meeting at which members will also consider any Workgroup Consultation Alternative Requests. Where appropriate, the Workgroup will record your response and its consideration of it within the final Workgroup Report which is submitted to the CUSC Modifications Panel.

Respondent:	Colin Prestwich
Company Name:	SmartestEnergy
Please express your views regarding the Workgroup Consultation, including	For reference, the Applicable CUSC objectives are:
rationale.	Use of System Charging Methodology
(Please include any issues, suggestions or queries)	(a) That compliance with the use of system charging methodology facilitates effective competition in the generation and supply of electricity and (so far as is consistent therewith) facilitates competition in the sale, distribution and purchase of electricity;
	(b) That compliance with the use of system charging methodology results in charges which reflect, as far as is reasonably practicable, the costs (excluding any payments between transmission licensees which are made under and accordance with the STC) incurred by transmission licensees in their transmission businesses and which are compatible with standard licence condition C26 requirements of a connect and manage connection);
	(c) That, so far as is consistent with sub-paragraphs (a) and (b), the use of system charging methodology, as far as is reasonably practicable, properly takes account of the developments in transmission licensees' transmission businesses*;
	(d) Compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency. These are defined within the National Grid Electricity

Transmission plc Licence under Standard Condition C10, paragraph 1; and
(e) Promoting efficiency in the implementation and administration of the CUSC arrangements.

### **Standard Workgroup consultation questions**

current arrangements we believe participants
allowed access to multiple revenues otherwise you
g assets from achieving their full potential.
have some sympathy with the sentiment of this
especially in the context of black start) we are not
nvinced there will be any measurable overall saving
oid prices will go up to compensate for the restriction.
(

### Specific questions for CMP275

Q Question Response
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Q	Question	Response
5	With the planned	
	implementation of the	We think it is worth holding off until we know whether we are
	European Network	abiding by the EU network codes or not post Brexit. However,
	Codes/Guidelines in GB	the most useful thing that could come out of this process is
	and the obligations thus	some guidance from Ofgem in terms of their thinking because
	placed on National Grid,	this will inform the fundamental question under the System
	do you consider this to be	Needs and Product Strategy viz single product versus
	the appropriate time to	standardisation.
	consider the proposed	
	defect as procurement of,	
	and the balancing services	
	themselves will potentially	
	require modification to	
	meet the requirements of	
	those Network	
	Code/Guidelines?	
6	Do you consider that the	
	scope of this defect is out	We can see that this is legitimate business under the CUSC
	of scope of the CUSC and	and as far as possible we believe those services which are
	that the C16 Procurement	currently outside of the CUSC should be brought within it so
	Guideline statements of	that there can be proper scrutiny of NGT's activities.
	National Grid are, in this	
	instance, the natural home	
	for such changes to be	
	considered and agreed	
	between National Grid (as	
	SO) and Ofgem?	
7	Do you believe the	
	potential additional	The document suggests that there will be greater complexity
	complexity added to	for National Grid as they assess bids. Second guessing
	tendered ancillary and	participant behaviours should not be part of National Grid's
	balancing services may	assessment but it is certainly true that as a result of this
	reduce the breadth and	change there would be behavioural impacts or even
	depth of tenders received	unintended consequences in the way in which behaviour is
	by National Grid and may	incentivised.
	therefore adversely impact	
	the number of services	
	and/or the costs of those	
	services procured by	
	National Grid?	

Q	Question	Response
8	Do you believe there are any services missing or	No comment
	any services included in	TWO COMMITTEEN
	the Appendix 1 and	
	Appendix 2 that should not	
	be included? If this is the	
	case please provide	
	supporting rationale.	

### **CUSC Workgroup Consultation Response Proforma**

# CMP275 'Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field'

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **10 July 2017** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a> Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the Workgroup.

Any queries on the content of the consultation should be addressed to Caroline Wright at caroline.wright@nationalgrid.com

These responses will be considered by the Workgroup at their next meeting at which members will also consider any Workgroup Consultation Alternative Requests. Where appropriate, the Workgroup will record your response and its consideration of it within the final Workgroup Report which is submitted to the CUSC Modifications Panel.

Respondent:	lan Tanner	
	Mobile: 07808241683	
	Email: <u>ian.tanner@ukpowerreserve.com</u>	
Company Name:	UK Power Reserve	
Please express your views regarding the Workgroup	For reference, the Applicable CUSC objectives are:	
Consultation, including rationale.	Use of System Charging Methodology	
(Please include any issues, suggestions or queries)	(a) That compliance with the use of system charging methodology facilitates effective competition in the generation and supply of electricity and (so far as is consistent therewith) facilitates competition in the sale, distribution and purchase of electricity;	
	(b) That compliance with the use of system charging methodology results in charges which reflect, as far as is reasonably practicable, the costs (excluding any payments between transmission licensees which are made under and accordance with the STC) incurred by transmission licensees in their transmission businesses and which are compatible with standard licence condition C26 requirements of a connect and manage connection);	
	(c) That, so far as is consistent with sub-paragraphs (a) and (b), the use of system charging methodology, as far as is reasonably practicable, properly takes account of the developments in transmission licensees' transmission businesses*;	
	(d) Compliance with the Electricity Regulation and any relevant	

legally binding decision of the European Commission and/or the
Agency. These are defined within the National Grid Electricity
Transmission plc Licence under Standard Condition C10,
paragraph 1; and

(e) Promoting efficiency in the implementation and administration of the CUSC arrangements.

### **Standard Workgroup consultation questions**

Q	Question	Response			
1	Do you believe that	As the proposer we would support the modification and believe			
'	CMP275 Original proposal,	it would address the identified defect of certain Transmission			
	or any potential				
				•	ccess overlapping
	alternatives for change		•		ack Start contracts as well
	that you wish to suggest,	as STOR and other balancing service contracts.			
	better facilitates the				
	Applicable CUSC	This would and better service objective A and B of the CUSC			
	Objectives?	by removing a defect that unduly rewards certain generators			
		above others and leads to significant market distortions in			
		some Balancing Services, resulting in an unlevel playing field.			
		We believe there is a strong case that the resolution of this			
		defect would be in the interest of the end consumer and would allow the opportunity for the reduction of costs being levied against them.  As shown below the amount of the committed BM STOR market that is benefiting from this defect is significant, up to			
		45% in some STOR seasons and this is leading to significant			
		distortions in the STOR market with some providers receiving			
		·			
		undue reward over and above identical competitor STOR providers.			
		providers	·•		
				% MW Volume	
				Benefiting	
		Active Committed from Black BM STOR MW Start overlapping			
			l l	revenue	
		11.1	1057	40%	
		11.2	935	45%	
		11.3	1052	40%	
		11.4	1061	40%	
		11.5	1884	23%	

11.6

1878

23%

Q	Question	Response	
2	Do you support the	Yes, as the proposer we do. We would however be happy to	
	proposed implementation	entertain alternative suggestions that would address the	
	approach?	difficulties that have been raised as part of the workgroup.	
3	Do you have any other	We believe National Grid and Ofgem should look strongly at	
	comments?	the lack of transparency surrounding Black Start and if this is	
		required in the current timeframe and that if the legacy issues	
		that precluded making such information available are still	
		relevant. We would highlight for instance there have been	
		several statements made by both National Grid and Ofgem	
		separately where Black Start units have been listed but that	
		are not acknowledged as Black Start sites and even during	
		this modification process parties were not permitted to refer to	
		them despite it now being public knowledge.	
		We feel that it would be in the best interests of both sites	
		We feel that it would be in the best interests of both other	
		parties but also the end consumer to improve the lack of transparency in this case. This would serve to greatly improve	
		the competition and value for money of the Black Start service,	
		this would be especially important as the service evolves in the	
		wake of the closure of the coal generating fleet and the need	
		to attract alternative providers of Black Start.	
		We would also query on the National Grid analysis conducted	
		as part of this workgroup (analysis that due to concerns above	
		cannot be shared with the workgroup) what assumptions have	
		been made relating to Transmission generator claims that they	
		would remove themselves from services completely due to	
		partial loss of revenue. We believe that taking this at face	
		value is not necessarily in the best interest of the industry or	
		end consumer and that it does not reflect a realistic approach	
		to the impact of this modification.	
		We would also bring attention to the P354 BSC modification	
		that proposes addressing a similar defect in a different sector	
		of the industry. We believe that both CMP275 and P354 share	
		a similar principled approach to addressing the unlevel playing	
		field and that if the authority were minded to accept that	
		modification that this one should naturally follow as part of that	
		same attempt to address the inequality in treatment between	
		different parties in the market.	
4	Do you wish to raise a WG	NA.	
	Consultation Alternative		
	Request for the		
	Workgroup to consider?		

Q	Question	Response
5	With the planned implementation of the European Network Codes/Guidelines in GB and the obligations thus placed on National Grid, do you consider this to be the appropriate time to consider the proposed defect as procurement of, and the balancing services themselves will potentially require modification to meet the requirements of those Network Code/Guidelines?	We agree that the prospect of further reforms to the impacted balancing services should be considered. However, as these reforms are a substantial period away from implementation and are not yet clear on what they execution will entail we are of the view that the CUSC objectives are not serviced by undue delay on the vague aspiration that future reforms will deal with the defect.  In relation to timelines we would raise the similar circumstances surrounding CMP 264 & 265 where Ofgem was of the view that immediate action was necessary to address a believed defect with regards to embedded generation whereas a larger and more substantial Targeted Charging review of charging arrangements was yet to be finalised. We view this in a similar light and would suggest that swift action would be required to address the defect to protect the end consumer from undue costs as well as to prevent long term contracts being signed as part of the ongoing National Grid negotiations in this area.  We also note that this modification is not necessarily mutually exclusive with any of the proposed changes and that the acceptance of this modification would not prevent the following changes to the various codes and Balancing Service guidelines taking place.  In summary, we would highlight that the prospect of future reform should not be a barrier to immediate reform of an identified defect.
6	Do you consider that the scope of this defect is out of scope of the CUSC and that the C16 Procurement Guideline statements of National Grid are, in this instance, the natural home for such changes to be considered and agreed between National Grid (as SO) and Ofgem?	We consider this an appropriate CUSC issue but would highlight the lack of ability for parties to raise modifications to the C16 procurements guideline. If National Grid and Ofgem were to consider future reform of this process this might open a new and more relevant forum for similar discussions in future scenarios.

Q	Question	Response
7	Do you believe the	We agree with the concern raised here but do not believe that
	potential additional	this would raise an undue level of complexity to the process of
	complexity <i>added</i> to	tendering for contracts by either National Grid or to other
	tendered ancillary and	parties to the extent that they would fail to tender or would be
	balancing services may	significantly impacted.
	reduce the breadth and	
	depth of tenders received	We further propose that within the workgroup thoughts should
	by National Grid and may	be given to how the administrative burden and complexity of
	therefore adversely impact	this solution should be minimised and streamlined.
	the number of services	
	and/or the costs of those	
	services procured by	
	National Grid?	
8	Do you believe there are	NA
	any services missing or	
	any services included in	
	the Appendix 1 and	
	Appendix 2 that should not	
	be included? If this is the	
	case please provide	
	supporting rationale.	

### **Annex 4: Code Administrator Consultation Responses**

## CMP275 – Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field.

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **30 May 2018** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a>. Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the CUSC Modifications Panel when it makes its final determination.

Respondent:	Paul Youngman		
	paul.youngman@drax.com		
Company Name:	Drax Power Limited		
Do you believe that the proposed original or any of the alternatives better	For reference, the Applicable CUSC objectives are:		
facilitate the Applicable CUSC Objectives? Please include your reasoning.	(a) the efficient discharge by the licensee of the obligations imposed upon it under the Act and by this licence;		
	(b) facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity.		
	<ul> <li>(c) compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.</li> <li>(d) compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.</li> </ul>		
	Neither the Original CMP275 or alternative better facilitate the relevant objectives when compared with the current baseline arrangements.  Currently multiple service providers compete to offer a large range of services to National Grid dependent upon their capabilities, costs and value of the services. This highly competitive dynamic ensures that the risks and costs of		
	providing a service are appropriately captured, and that the consumer pays as little as possible for the tools National Grid needs to safely operate the transmission network.		

Both proposals would have a detrimental impact on competition (ACO(b)). The modifications prohibit the stacking of services or the appropriate remuneration of supplying multiple services. This is likely to lead to service providers focussing on markets that produce most value, limiting the availability and provision of other services to National Grid as System Operator (SO). This would reduce the available pool of participants providing system services to the SO. With any decrease in supply it can be reasonably expected that costs to the consumer will rise. This is especially true in the case of these modifications. National Grid as SO would still have to procure services, but at a higher premia given the reduction in services each provider will be able to economically offer, as they can no longer stack revenues.

In limiting the supply of services that providers may offer National Grid, CMP275 would detrimentally impact the System Operators ability to safely and efficiently manage the electricity network.

Without the current diversity of provision there would be a negative impact on ACO (a) reducing the ability of the Licensee to efficiently discharge its obligations. As highlighted, costs faced by the SO would increase, and the SO's choice of service from providers would become restricted compared to the current arrangements. This would severely impact the ability of the Licensee to efficiently discharge its obligations. If either variant of CMP275 were introduced the tools available to National Grid would be limited. This is likely to have a detrimental impact on flexible service providers and potentially restrict the ability of National Grid to satisfy their obligations to manage the system safely.

Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.

We note that the proposed implementation approach in section 11 of the Code administrator consultation would need to be altered to reflect the proposed transitional arrangements and address any contractual consequences.

Do you have any other comments?

None



## CMP275 – Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field.

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **30 May 2018** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a>. Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the CUSC Modifications Panel when it makes its final determination.

Respondent:	Paul Mott	
Company Name:	EDF Energy	
Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	No. EDF Energy does not believe that there is a defect as stated. If Grid are procuring balancing services inefficiently (due to unnecessary overlap) then this is a matter for them and not a matter for a CUSC mod. To remove the ability to earn from different and not-conflicting balancing services, would reduce the efficiency of provision of these services, thereby raising costs, which ultimately customers would have to bear. Some service providers if not paid for the second service due to "netting it off what was paid for another service" under this mod's approach, might choose not to provide the second service at all, so grid would have to procure it more expensively from another, dearer provider. That's not in the consumer's interest.  The additional complexity entailed in comparison of the results of tenders for different services under this mod may not lead to greater transparency but less transparency.  CMP275 could dilute an incentive for new flexible generation, that can often provide multiple services, to connect to the system. This is a concern given the need for flexibility on the system due to the closure of many conventional plant.	
Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	We consider this to be the least suitable time to implement such a change as the landscape for ancillary services under the European Network Codes and the UK interpretation is not clear. For example, how would utilisation under TERRE instructions be treated in respect of netting?  A sufficient implementation timescale is necessary in order to allow for contract renegotiations and the procurement of additional services should negotiations fail.	

	We agree that, if approved, CMP275 would only be applied to future contracts.
	We hope that National Grid's SNaPS document will streamline balancing services procurement; it should identify inefficiencies or logical inconsistencies when a provider rarely can't provide two services at the same time, so shouldn't be paid the full amount for both or maybe allowed to tender for both. We support this being addressed in a holistic manner through the SNaPS initiative, and not this mod
Do you have any other comments?	No



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citizensadvice.org.uk

24 May 2018

Citizens Advice response to CUSC Code Admin consultation - CMP275: 'Transmission Generator Benefits in the provision of ancillary and balancing services - levelling the playing field'

Dear Joseph,

We are pleased to be invited to respond to this consultation. Citizens Advice has statutory responsibilities to represent the interests of energy consumers in Great Britain. This document is entirely non-confidential and may be published on your website. If you would like to discuss any matter raised in more detail please do not hesitate to get in contact.

We have outlined answers to the questions in your consultation below.

Question 1: Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.

We believe that the baseline better facilitates the Applicable CUSC Objectives over the original Modification proposal and alternative Modification proposal.

In our view, both the original and alternative modification proposals do not facilitate the efficient discharge by the licensee of the obligations imposed upon it under the Electricity Act and licence. We believe that CUSC is not the most appropriate place to make this change. Standard Condition C16 of National Grid's Transmission Licence is the most appropriate place for changes.

In our view, both the original and alternative modification proposals do not facilitate effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitate such competition in the sale, distribution and purchase of electricity. Whilst the principle behind the modification proposal is admirable, the System Operator has estimated that the combined cost of STOR and Black Start contracts will increase by £11m per year. We believe that this is the opposite effect that the original modification proposal intended.

Question 2: Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.

We cannot comment on the proposed implementation approach.

#### Question 3: Do you have any other comments?

No further comments.

I trust that this response is clear, but would be happy to discuss any matter raised within it in more depth if that would be helpful.

Yours sincerely

Stew Horne

Principal Policy Manager, Energy Regulation

## CMP275 – Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field.

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **30 May 2018** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a>. Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the CUSC Modifications Panel when it makes its final determination.

Respondent:	James Anderson
	james.anderson@scottishpower.com
Company Name:	ScottishPower Energy Management Limited
Do you believe that the proposed original or any of the alternatives better	For reference, the Applicable CUSC objectives are:
facilitate the Applicable CUSC Objectives? Please include your reasoning.	<ul> <li>(a) the efficient discharge by the licensee of the obligations imposed upon it under the Act and by this licence;</li> </ul>
	(b) facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity.
	(c) compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.
	(d) compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.
	No. We are not convinced of the existence of the defect of overlapping services and believe that the Proposal and Alternative could result in an overall reduction in the availability of service providers as each would need to choose which single service to provide to maximise its revenue stream. The Proposal would also discourage investment in technologies which require multiple service revenue streams further reducing competition.  Overall, both the Proposal and Alternative could result in increased costs to consumers through reduced competition.

	The Proposal and Alternative are therefore detrimental to competition (Applicable CUSC Objective (b) and overall do not better meet the Applicable CUSC Objectives.
Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	We are not convinced that the Proposal or Alternative could be implemented without change to National Grid procurement (IT) systems or to the C16 Procurement Guidelines. Such changes would have a significant lead time. In addition, should P275 be implemented, it is important that any existing service contracts should be honoured in order not to undermine confidence in the market.
Do you have any other comments?	No.

CMP275 – Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field.

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **30 May 2018** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a>. Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the CUSC Modifications Panel when it makes its final determination.

Respondent:	Laurence Barrett
	Laurence.Barrett@eon-uk.com
Company Name:	E.ON
Please express your views regarding the Workgroup Consultation, including rationale.	<ul> <li>(a) the efficient discharge by the licensee of the obligations imposed upon it under the Act and by this licence;</li> <li>(b) facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity.</li> <li>(c) compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.</li> <li>(d) compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.</li> </ul>
Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	E.ON does not believe that either the Original proposal or the WACM better facilitate the CUSC objectives. In particular, E.ON believes that both options will be detrimental to competition in the market and hence negatively impact National Grid in its ability to efficiently and economically procure ancillary services. They are therefore negative against CUSC objectives (b) and (a).

Do you have any other comments?	No thank you.
Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	E.ON does not believe either the Original proposal or the WACM should be implemented.
	E.ON has supported National Grid's recent reforms of its ancillary services through its System Needs and Product Strategy, which has the aim to increase transparency and competition in the market by standardising products and removing barriers to entry. This review should ensure that all ancillary services are delivering value for customers in that it allows National Grid to efficiently procure the services that it requires to fulfil its licence obligations in operating the network. Should a provider be able to offer its services for more than one product, then it is entirely valid that it should be paid for both products.
	E.ON believes it is economically efficient for providers to be able to take account of all revenue streams available to them when determining the price at which they wish to offer their services. This demonstrates competitive behaviour and accurately reflects the costs they seek to recover for their services. To remove this ability would reduce the efficiency of provision of ancillary services, thereby raising costs, which ultimately customers would have to bear.

CMP275 – Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field.

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **30 May 2018** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a>. Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the CUSC Modifications Panel when it makes its final determination.

Respondent:	Paul Jones paul.jones@uniper.energy
Company Name:	Uniper UK Ltd
Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	No. We continue to believe that, if this modification is implemented, in order to act as an efficient operator National Grid will have to assess tenders taking into account the netting of revenues across multiple products. Therefore, this modification will simply add complexity to how these services are procured. Our comments in our last response, to the workgroup consultation, therefore still apply, including the numerical example which illustrates that if National Grid were to ignore the netting in the assessment, this modification would lead to increased costs overall in procuring services.  Therefore, the modification would undermine Applicable CUSC Objectives a), b) and d), and be neutral on objectives c).
Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	No, we do not support it being implemented.
Do you have any other comments?	No thank you.

## CMP275 – Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field.

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **30 May 2018** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a>. Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the CUSC Modifications Panel when it makes its final determination.

Respondent:	Helen Stack
	helen.stack@centrica.com
	07979 567785
Company Name:	Centrica
	If a CUSC User name from Schedule 1 is required, please use Centrica PB Limited.
Do you believe that the proposed original or any of the alternatives better	No.
facilitate the Applicable CUSC Objectives? Please include your reasoning.	We do not believe that the proposed original, or any of the alternatives, better facilitate any of the Applicable CUSC Objectives. We believe the CMP275 original proposal and alternatives would be detrimental to CUSC objectives (a) and (b).
	Regarding CUSC objective (b) 'facilitating effective competition', we agree with the majority view of the Workgroup that the CMP275 solutions would stifle competitive behaviour. We believe it is vital that market participants are free to access multiple revenue streams.
	Denying market participants access to multiple revenue streams could lead to National Grid having to procure more expensive services and therefore frustrate objective (a).
Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	No.  We do not believe that original proposal or any of the alternatives should be implemented.

Do you have any other comments?	After reviewing the Code Administration Consultation, we broadly agree with the concerns raised by the majority of the Workgroup.

CMP275 – Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field.

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **30 May 2018** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a>. Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the CUSC Modifications Panel when it makes its final determination.

Respondent:	Simon Lord (Simon.lord@engie.com)
Company Name:	Engie
Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	No, the modification has a number of issue:  The proposal fails to recognise the nature of the Black Start service being a station rather than a BM unit services that has significantly different technical requirements compared to the STOR services.  The payment for black start capability relates to the design and operation power station which includes many items of equipment only one of which is the Gas Turbine (GT). The Gas Turbine requirement for black start is to start up independent of any external supplies and run at a relatively low load for extend periods of time but with the ability to start high power electrical loads and then run at light duty. The STOR service is different in both its technical and physical requirement requiring higher loads for shorter periods.  A provider can provide both STOR and black start capability at the same time. It is acceptable for provider to receive two payments. As they are different services.  The recent Black Start "warming" contracts to facilitate the availability of the black start service have been confused by the proposer with the capability payments relating to the provision of the service. These Black start warming payment we beive were inappropriate tagged as Black Start as they relate to availability of the service rather than the capability of the service. The warming of black start units happens on the system during the summer months/low demand condition and these are not classes as Black Start contacts. If the defect is accepted (which we do not) then any instructing relating the warming of black start units to ensure the capability of the

	<ul> <li>service would need to be included in this proposal.</li> <li>The current licence obligation on the SO to procure services in an economic an efficient way is implemented by the SO via its procurements guide lines such that when one services precludes the operation of another only one payant is made.</li> <li>The CUSC is not an appropriate code to place obligation on the SO relating to the procurement of balancing services. The Licence C16 and procurement guideline is the appropriate place and these already contain obligation on the SO to procure in an economic and efficient manner.</li> <li>We believe that all the named services are mutually exclusive with black start capability payment and there is no double payment defect.</li> </ul>
Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	No
Do you have any other comments?	No

## CMP275 – Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field.

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **30 May 2018** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a>. Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the CUSC Modifications Panel when it makes its final determination.

Respondent:	Colin-Prestwich@smartestenergy.com 01473 234107
Company Name:	Please insert Company Name
Do you believe that the proposed original or any of the alternatives better facilitate the Applicable CUSC Objectives? Please include your reasoning.	No, neither the original proposal nor any of the alternatives better facilitate the Applicable CUSC objectives.
	For reference, the Applicable CUSC objectives are:
	(a) the efficient discharge by the licensee of the obligations imposed upon it under the Act and by this licence;
	(b) facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale distribution and purchase of electricity.
	(c) compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.
	(d) compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.
Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	No

Do you have any other comments?	Under the current arrangements we believe participants should be allowed access to multiple revenues otherwise you are limiting assets from achieving their full potential.
	Whilst we have some sympathy with the sentiment of this proposal (especially in the context of black start) we are not entirely convinced there will be any measurable overall saving because bid prices will go up to compensate for the restriction

## CMP275 – Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field.

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **30 May 2018** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a>. Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the CUSC Modifications Panel when it makes its final determination.

Respondent:	Alessandra De Zottis										
respondent.											
	Email: <u>ale:</u>	Email: alessandra.dezottis@ukpowerreserve.com									
	Tel: 07392198474										
Company Name:	UK Power	UK Power Reserve Ltd.									
Do you believe that the proposed original or any of the alternatives better	For refere	nce, the Applicable CUSC objectives are:									
facilitate the Applicable CUSC Objectives? Please include your reasoning.	(a)	the efficient discharge by the licensee of the obligations imposed upon it under the Act and by this licence;									
	(b)	facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity.									
	(c) compliance with the Electricity Regulation relevant legally binding decision of the E Commission and/or the Agency.										
	(d)	compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.									
	Original n	nodification proposal									
		R believes that the proposed original better facilitates CUSC Objectives (a) and (b).									
	because it	ser, UKPR supports the original modification proposal to would improve competition in the market as well as e cost to the end consumer through the removal of its syment for the same service multiple times.									

Some WG members perceive that CMP275 would reduce the level of competition in the market by reducing the number of providers offering competitive prices for the provision of the services covered under this mod.

We instead believe that increased competition will be favoured by the type of providers, rather than by the number of providers: CMP275 would allow those providers that can truly offer the lowest cost to consumers to emerge. These are players that do not access revenue streams from multiple ancillary services that overlap in their scope, and therefore would not play on a competitive advantage through over compensation when taking part in ancillary services auctions.

#### WACM 1

Compared to the baseline, UKPR believes that the WACM 1 proposed by NGET would in principle better facilitates Applicable CUSC Objectives (a) and (b).

Yet, when considered vis-à-vis the original proposal, the WACM does not fully address the issue of the benefit granted to selected BM Units accessing duplicate revenue streams thus enjoying a competitive advantage over other providers.

WACM 1, justified by the need to honour contractual expectations of parties that their contracts will not be fundamentally changed ex post, allows such bilateral contracts in particular Fast Start - to continue to exist without any revision. National Grid's decision not to terminate with immediate effect these evergreen contracts would continue distorting the market for balancing services. NG's commitment to remove Fast Start from the list of actively procured products alone does not solve the issues posed by these contracts when entered by parties who also benefit from other duplicate revenue streams.

Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.

UKPR supports the proposed implementation approach.

## Do you have any other comments?

In addition to the above, UKPR does not entirely agree with NG's voting statement, whereby they "consider that Black Start is a station service, availability payment for which will include for items which are beyond just the backup generators, and therefore is not equivalent to STOR availability payments, which are unit based."

We would argue that the only way to enter in a Black Start

contract is to have an independently fuelled reserve – this entails costs to keep the cell fuelled and other operational and capital costs that are covered by the Black Start availability payment.

When procuring Black Start services, National Grid should align to the principles of: a clear and transparent requirement; enabling competition; and avoiding unduly discrimination against technology type. Yet, allowing both Black Start and STOR for the same site is clearly to support OCGTs, i.e. the back-up for coal fired power plants. Their benefits are double dipping. In addition, although in principle Black Start is technology-neutral, not all capacity can participate in this contract because it is bound geographically.

We also would like to offer further comments to NG's following statement: "Our view is that where the provision of one product does not adversely impact the provision of another product then there are valid economic reasons for allowing the stacking of those products". UKPR acknowledges that for instance Black Start and STOR are not called upon at the same time. Yet, issues are also around availability payments: Black Start units are currently paid to be available for restoring the National Grid to operation after a serious disconnection or power loss event. This represents a large amount of revenue in the form of availability payments to the plant to allow it to stockpile fuel and maintain independent operational capacity mainly in the form of OCGTs. The same capacity is also tendered into other services such as STOR where additional availability payments support and maintain the exact same capacity already paid for under Black Start contracts, CMP275 seeks to remove these unnecessary double payments.

Finally, the bilateral nature of ancillary agreements like Black Start and Fast Start does not favour transparency around the current procurement of ancillary services.

1

## CMP275 – Transmission Generator Benefits in the provision of ancillary and balancing services – levelling the playing field.

Industry parties are invited to respond to this consultation expressing their views and supplying the rationale for those views, particularly in respect of any specific questions detailed below.

Please send your responses by **30 May 2018** to <a href="mailto:cusc.team@nationalgrid.com">cusc.team@nationalgrid.com</a>. Please note that any responses received after the deadline or sent to a different email address may not receive due consideration by the CUSC Modifications Panel when it makes its final determination.

Respondent:	Garth Graham (garth.graham@sse.com)
Company Name:	SSE
Do you believe that the proposed original or any of the alternatives better	For reference, the Applicable CUSC objectives are:
facilitate the Applicable CUSC Objectives? Please include your reasoning.	<ul> <li>(a) the efficient discharge by the licensee of the obligations imposed upon it under the Act and by this licence;</li> </ul>
	(b) facilitating effective competition in the generation and supply of electricity, and (so far as consistent therewith) facilitating such competition in the sale, distribution and purchase of electricity.
	(c) compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.
	(d) compliance with the Electricity Regulation and any relevant legally binding decision of the European Commission and/or the Agency.
	We do not believe that CMP275 Original (or WACM1) better facilitate the Applicable CUSC Objectives.
	In coming to this view we are in accordance with many of the views expressed at the Workgroup consultation stage, including, in particular those from Drax, Uniper, EON, Engie and Intergen – extracts of which we have shown at the bottom of this response.
	Of the two proposals we believe that WACM1 is better than the Original. The reason for this is based on the statement, on page 50, that "netting [is applied] to services provided under new

Do you have any other comments?	
Do you support the proposed implementation approach? If not, please state why and provide an alternative suggestion where possible.	We are not clear what the proposed implementation approach is.
	Notwithstanding our views above, we believe that, CMP275 WACM1 is deficient to the objectives as, if it were to be approved, it would mean that in the future parties entering into new contracts would know that netting could (would?) be applied depending upon the circumstances of the new contracts / services they were entering into and would factor this into their market prices. This would introduce arbitrary and less transparent pricing of ancillary and balancing services.
	This, in our view is better, in terms of Applicable Objective (b), as regards facilitating competition in generation etc., as we do not believe it is conducive to effective competition to apply this change to the (financial) terms under which a party had previously agreed and entered into contract(s) – for which they reasonably expected to be paid.
	Ancillary agreements only in tender rounds in respect of new agreements occurring after the netting dates (contract start date). Existing arrangements would continue until contracted end date, and this would only be applied to new agreements."

# Extracts from the Workgroup consultation stage that we refer to in regards to Q1 and our reasoning.

#### [Drax]

...different ancillary services represent different costs, risks and value which need to be factored into ancillary service availability prices – they are different services. For example, Black Start is a power station service and paid on a £/Settlement Period basis. It is not contracted based on MWs. As identified by the Workgroup, the criteria for a Black Start station relate to a station's:

□ Technical ability

- □ Proximity to the MITS
- ☐ Adequate on-site fuel reserves
- ☐ Geographical location
- ☐ Station operator's training, knowledge and expertise

STOR on the other hand is contracted purely on reserve. The costs relating to STOR availability payments only relate to the output of a single unit and is paid on a £/MW/hour basis. To net the availability payments of these services would be wholly inappropriate as they are different services.

.....The holding payment is compensation for the capability to provide response to maintain system frequency within operational limits. This is different to the Black Start availability payments as described above. If, for example, Black Start provides a greater revenue stream than FR, generators will be unwilling to risk the unit in FR for just a utilisation payment which is based on the Market Index

Price (MIP). This will not necessarily reflect the provider's cost of production or indeed the value of the service.

.....Netting availability payments as suggested by CMP275 will prevent these economically viable plant from providing necessary ancillary services at a competitive price. This will remove a major incentive for flexible generation that can provide multiple ancillary services to connect to the system.

..... CMP275 will reduce liquidity and competitiveness in all but the most valuable ancillary service tenders thereby raising cost to consumers. Material change provisions in Black Start contracts allow service providers to pull out of existing Black Start contracts. This may be attractive if the value for alternative services increases e.g. STOR. This would create greater risk for National Grid's Black Start procurement strategy as providers may be incentivised to flip between markets at short notice.

#### [Uniper]

....this modification will either have no effect to the cost of balancing services but will add complexity to how they are procured, or will lead to an increase in costs as outlined in the consultation document.

#### [EON]

.....It is also appropriate for providers to be able to take account of these potential multiple revenues streams when determining the price at which they wish to offer their services. This demonstrates competitive behaviour and accurately reflects the costs they seek to recover for their services. To remove this ability would reduce the efficiency of provision of ancillary services, thereby raising costs, which ultimately customers would have to bear.

#### [Engie]

..... The proposal fails to recognise the nature of the Black Start service being a station rather than a BM unit services that has significantly different technical requirements compared to the STOR services. The payment for black start capability relates to the design and operation power station which includes many items of equipment only one of which is the Gas Turbine (GT). The Gas Turbine requirement for black start is to start up independent of any external supplies and run at a relatively low load for extend periods of time but with the ability to start high power electrical loads and then run at light duty. The STOR service is different in both its technical and physical requirement requiring higher loads for shorter periods.

#### [Intergen]

.....If an asset is capable of providing more than one service there is no reason why contracts cannot be given to one unit for more than one type of service. This will incentivise the right kind of equipment and ensure rational investor behaviour and low costs to the consumer.

[end]

### Annex 5: CMP275 Attendance Register

A – Attended

X – Absent

O - Alternate

D - Dial-in

Name	Organisation	Role	15 Feb17	15 Mar 17	6 Apr 17	9 Jun 17	17 Jul 17	9 Aug 17	13 Sept 17	6 Oct 17	26 Mar 18
Ryan Place	National Grid	Chair	X	А	Х	Х	X	X	X	Х	Х
John Martin	National Grid	Alternate Chair	Α	Х	А	Х	Х	Х	Х	Х	Х
Caroline Wright	National Grid	Alternate Chair/ Technical Secretary	А	А	A	A/D	A/D	А	А	A	A
Adam Sims	National Grid	Workgroup Observer	А	А	Х	A/D	A/D	Х	Х	А	Х
Urmi Mistry	National Grid	NG Representative	А	А	А	A/D	A/D	А	А	Х	А
Harriet Harmon	National Grid	NG Representative Alternate	Х	Х	Х	Х	Х	Х	X	A	Х

Name	Organisation	Role	15 Feb17	15 Mar 17	6 Apr 17	9 Jun 17	17 Jul 17	9 Aug 17	13 Sept 17	6 Oct 17	26 Mar 18
lan Tanner	UKPR(Proposer)	Workgroup Member	А	А	А	A/D	A/D	A/D	A	A/D	Х
Alessandra De Zottis	UKPR	Workgroup Alternate	Х	Х	Х	Х	Х	Х	Х	Х	А
Garth Graham	SSE	Workgroup Member	A/D	А	А	A/D	A/D	А	X (Paul Jones attend as alternate)	X	A/D
Paul Jones	Uniper	Workgroup Member	Х	A	Х	Х	A/D	А	A	Х	А
Bill Reed	RWE	Workgroup Alternate	Х	Х	Х	Х	Х	Х	Х	Х	Х
Tim Ellingham	RWE	Workgroup Member	А	А	Х	A/D	A/D	Х	A/D	A/D	А
Chris Edwards	RWE	Workgroup Alternate	Х	Х	А	Х	Х	Х	Х	Х	Х
Simon Lord	Engie (nominated by First Hydro Company)	Workgroup Member	A	Х	A/D	Х	A/D	Х	X	X	A (Garth Graham act as alternate

Name	Organisation	Role	15 Feb17	15 Mar 17	6 Apr 17	9 Jun 17	17 Jul 17	9 Aug 17	13 Sept 17	6 Oct 17	26 Mar 18
Lee Taylor	Engie (nominated by First Hydro Company)	Workgroup Alternate	X	A/D	Х	X	X	Х	Х	Х	Х
Robert Longden	Cornwall Energy (nominated by Fred Olsen Renewables)	Workgroup Member	A	Х	A	A/D	A/D	A	А	A/D	A
Laurence Barrett	EON	Workgroup Member	А	Х	Х	A/D	A/D	Х	Х	A/D	Х
Maryam Khan	Ofgem	Workgroup Observer	А	А	А	A/D	A/D	А	A/D	A/D	А
Simon Reid	Scottish Power	Workgroup Member	Х	A/D	Х	A/D	Х	A/D	A/D	A/D	A/D
Lisa Waters	Waters Wye	Workgroup Member	Х	A/D	Х	A/D	A/D	A/D	Х	Х	А
Peter Bolitho	Waters Wye	Workgroup Alternate	Х	Х	А	Х	Х	Х	А	Х	Х
lestyn Jones	EDF	Workgroup Member	A/D	Х	Х	Х	Х	Х	Х	Х	Х

Name	Organisation	Role	15 Feb17	15 Mar 17	6 Apr 17	9 Jun 17	17 Jul 17	9 Aug 17	13 Sept 17	6 Oct 17	26 Mar 18
Joe Underwood	Drax	Workgroup Member	А	А	А	A/D	A/D	Х	X	Х	Х
Paul Youngman	Drax	Workgroup Alternate	Х	Х	Х	Х	Х	А	А	A/D	А